

AGENDA

FOR THE
GREATER SHEPPARTON CITY COUNCIL

ORDINARY COUNCIL MEETING

TO BE HELD ON
TUESDAY 16 AUGUST, 2016
AT 5.30PM

IN THE COUNCIL BOARDROOM

COUNCILLORS:

Cr Dinny Adem (Mayor)
Cr Fern Summer (Deputy Mayor)
Cr Chris Hazelman
Cr Jenny Houlihan
Cr Les Oroszvary
Cr Dennis Patterson
Cr Kevin Ryan

VISION

*A THRIVING ECONOMY IN THE FOODBOWL OF VICTORIA WITH
EXCELLENT LIFESTYLES, INNOVATIVE AGRICULTURE
A DIVERSE COMMUNITY AND
ABUNDANT OPPORTUNITIES*

**A G E N D A
FOR THE
ORDINARY COUNCIL MEETING
TO BE HELD ON
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**CHAIR
CR DINNY ADEM**

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RISK LEVEL MATRIX LEGEND

Note: A number of reports in this agenda include a section on “risk management implications”. The following table shows the legend to the codes used in the reports.

Likelihood	Consequences				
	Negligible (5)	Minor (4)	Moderate (3)	Major (2)	Catastrophic (1)
Almost Certain (A) Event expected to occur several times per year (i.e. Weekly)	Low	Moderate	High	Extreme	Extreme
Likely (B) Will probably occur at some stage based on evidence of previous incidents (i.e. Monthly)	Low	Moderate	Moderate	High	Extreme
Possible (C) Not generally expected to occur but may under specific circumstances (i.e. Yearly)	Low	Low	Moderate	High	High
Unlikely (D) Conceivable but not likely to occur under normal operations (i.e. 5-10 year period)	Insignificant	Low	Moderate	Moderate	High
Rare (E) Only ever occurs under exceptional circumstances (i.e. +10 years)	Insignificant	Insignificant	Low	Moderate	High

Extreme CEO’s attention immediately required. Possibly avoid undertaking the activity OR implement new controls

High Director’s attention required. Consider suspending or ending activity OR implement additional controls

Moderate Manager’s attention required. Ensure that controls are in place and operating and management responsibility is agreed

Low Operational, manage through usual procedures and accountabilities

Insignificant Operational, add treatments where appropriate

PRESENT:

1. ACKNOWLEDGEMENT

“We the Greater Shepparton City Council, begin today’s meeting by acknowledging the traditional owners of the land which now comprises Greater Shepparton. We pay respect to their tribal elders, we celebrate their continuing culture, and we acknowledge the memory of their ancestors.”

2. APOLOGIES

3. DECLARATIONS OF CONFLICT OF INTEREST

In accordance with sections 77A, 77B, 78 and 79 of the *Local Government Act 1989* Councillors are required to disclose a “conflict of interest” in a decision if they would receive, or could reasonably be perceived as receiving a direct or indirect financial or non-financial benefit or detriment (other than as a voter, resident or ratepayer) from the decision.

Disclosure must occur immediately before the matter is considered or discussed.

4. CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS

RECOMMENDATION

That the Minutes of the Ordinary Council Meeting held 19 July 2016 as circulated, be confirmed.

5. INFRASTRUCTURE DIRECTORATE

5.1 Endorsement McLennan Street Mooroopna Landscape Concept Plan

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Sports Development and Strategic Planning

Proof reader(s): Manager Parks, Sport and Recreation

Approved by: Acting Director Infrastructure

Executive Summary

Council officers are seeking endorsement of the McLennan Street Landscape Concept Plan.

The draft McLennan Street Landscape Concept Plan, together with a background report, was placed on public exhibition for a period of 4 weeks, commencing Wednesday 17th February 2016 until Wednesday 16 March 2016.

A flyer was distributed to all businesses and households along the main shopping and residential precinct. An editorial was featured in the Shepparton News. Information was placed on Councils website and facebook page. Consultation was also undertaken with the Mooroopna Community Planning Group to ensure all key relevant stakeholders were identified for consultation during the public exhibition period.

Feedback received is summarised in a spreadsheet attached to this report.

Feedback to be considered in future detailed design phases includes:

- Blocks 3, 4, 5, 7, 8 – where possible design car park areas to better cater for street sweeper.
- Block 5 – alter car park design to include a single lane drive through to cater for trailers and caravans.
- Block 6 – depending on available budget consideration could be given to removal of the digital clock from the design.
- Block 8 - the roundabout to be designed to cater for access to large emergency vehicles.
- History – highlight in the background report, history that has been captured in the design of the Landscape Concept Plan.
- Trees – consider tree species to reflect the need for shade, but also consider root systems that have a minimal effect on underground drainage systems. Develop a progressive tree removal/planting management plan for McLennan Street.

The Landscape Concept Plan layout will enable a staged development over time as budget is available to implement recommended works. Each block has a consistent landscaping theme while also catering for individual aspects of development.

5. INFRASTRUCTURE DIRECTORATE

5.1 Endorsement McLennan Street Mooroopna Landscape Concept Plan (continued)

The total project budget for completion of works identified in the Landscape Concept Plan is estimated at approximately \$2 million. A significant proportion of the budget will see existing staffing and operations undertake landscaping works. Other aspects such as the war memorial will require a partnership in funding with government agencies and community stakeholders. The toilet renewal of \$250,000 is already captured in a capital budget as a result of Councils public toilet strategy identifying it as a high priority.

RECOMMENDATION

That the Council endorse the McLennan Street Landscape Concept Plan with community feedback to be considered in the detailed design stages of implementation.

Background

Council officers are seeking endorsement of the McLennan Street Landscape Concept Plan.

The draft McLennan Street Landscape Concept Plan was placed on public exhibition for a period of 4 weeks, commencing Wednesday 17 February 2016 until Wednesday 16 March 2016.

Feedback received is included in a spreadsheet attached to this report.

A flyer was distributed to all businesses and households along the main shopping and residential precinct. An editorial was featured in the Shepparton News. Information was placed on Councils website and Facebook page. A business breakfast was also held to encourage feedback on the draft Landscape Concept Plan.

Consultation was also undertaken with the Mooroopna Community Planning Group to ensure all key relevant stakeholders were identified for consultation during the public exhibition period.

A meeting was held with all relevant Council departments and members of the working group to provide responses on feedback received through the public exhibition period. These responses are captured in the attached feedback spreadsheet.

The Landscape Concept Plan layout will enable a staged development over time as budget is available to implement recommended works. Each block has a consistent landscaping theme while also catering for individual aspects of development.

The total project budget for completion of works identified in the Landscape Concept Plan is estimated at approximately \$2 million. A significant proportion of the budget will see existing staffing and operations undertake landscaping works. Other aspects such as the war memorial will require a partnership in funding with government agencies and community stakeholders. The toilet renewal of \$250,000 is already captured in a capital budget as a result of Councils public toilet strategy identifying it as a high priority.

5. INFRASTRUCTURE DIRECTORATE

5.1 Endorsement McLennan Street Mooroopna Landscape Concept Plan (continued)

Public Exhibition Feedback and Landscape Concept Plan Working Group Recommendations

In summary, feedback received during the public exhibition period includes the following (with responses from Council officers and the project working group members):

- 1. Car parking and access** - *The need for car parking and loading zones along the strip to support businesses, major events such as Anzac Day and long vehicle parking including caravans/RV's.*

Project consultants and Council officers believe the consultation undertaken throughout the development of the Landscape Concept Plan highlighted the need for a good spread of car parking while not compromising the broader need for open space and aesthetics throughout the unique space.

The project working group recommends:

- supports retaining the planned open space area in Block 5, however, inclusion of a single drive through for vehicles with trailers and caravans would be advantageous.
 - recommend slight redesign of car parking areas where possible to enable ease of access to street sweepers, including rounded verges and relocation of trees planted in-between individual car park spaces where possible (instead, plant trees along the length of car parks in adjacent open space areas).
 - recommend a redesign of the roundabout in Block 8 to better cater for CFA and emergency truck access.
- 2. Road improvements** – *requirements for additional pedestrian crossing points, additional traffic lights, road widening including additional lanes and turning lanes and a much needed bypass*

VicRoads were a member of the project working group who provided information and advice on road related issues throughout the development of the Landscape Concept Plan. Limited opportunity exists to install added pedestrian crossings and additional traffic lights while McLennan Street remains a major highway.

- 3. Budget** - *Unnecessary expenditure on beautification works and increased maintenance, should be sourcing of local services and materials for Landscape Concept Plan implementation*

The aim of the Landscape Concept Plan is to increase functionality of the space to support an increased attraction to Mooroopna for new residents and business and increasing the sense of pride within the local community. Landscaping works will be undertaken with Councils existing parks staffing budgets and source landscaping materials at cost price.

Council's procurement plan requires the sourcing of local services and materials where possible.

- 4. Items identified already captured in the Landscape Concept Plan** - *the need for town entrance signage, digital clock and information board, event flag poles, improved signage including river access, indigenous history, Shepparton Council overlooks Mooroopna, school bus stops, upgrade toilets, relocate fruit salad day to Ferrari Park*

5. INFRASTRUCTURE DIRECTORATE

5.1 Endorsement McLennan Street Mooroopna Landscape Concept Plan (continued)

The project working group recommends:

- additional information be included into the Landscape Concept Plan report highlighting the history that has captured in the Landscape Concept Plan design, including timber industry, fruit growing industry, indigenous community, Chinese community, Mooroopna hospital and war memorial.
- removal of a digital clock from the Landscape Concept Plan design. The cost of construction is estimated at \$30,000, plus power connection costs, management and operational costs. With access to technology such as mobile phones, tablets and in-car systems, it appears to be an unnecessary expense.

5. Other sites requiring attention – *Clean-up of sites such as old hospital and service station, re-vamp railway station, paint silos, Ferrari Park car park needing upgrade, entrance to McDonalds*

The sites mentioned are not Council owned, however:

- The Mooroopna Community Planning Group is looking into a re-vamp of the railway station.
- A draft concept already exists for the Ferrari Park carpark, which is dependent on budget and grant availability to construct.
- The old hospital site is identified in Councils Commercial Activity Centre Strategy as a possible commercial site.
- Feedback on the safety of the entrance to McDonalds has been passed onto VicRoads.
- The Community Planning Group is looking into the painting of the silos.
- The old service station has been demolished.

6. Tourism - *Dump point needed to support tourism* Council's Investment Attraction Department are continually investigating infrastructure needs to support tourism.

7. Future technology - *Landscape Concept Plan doesn't respond to the future, the Mooroopna of tomorrow will be entirely public transit and should be a place for the people.*

The Landscape Concept Plan has been designed with flexibility and creates a long term vision for the space. Therefore, any technology advances can be considered in any future detailed design processes if required.

8. Support for the landscape concept plan - *Like it!!*

9. Safety issues – *need CCTV, Block 8 redesign to enable large emergency vehicles to turn and park, McDonalds entrance, pedestrian crossings needed.*

The Project working group recommend the plan be altered in consideration from feedback received from emergency services.

5. INFRASTRUCTURE DIRECTORATE

5.1 Endorsement McLennan Street Mooroopna Landscape Concept Plan (continued)

10. War Memorial - *leave War Memorial the way it is, Landscape Concept Plan doesn't capture war events outside of World War 1.*

Council officers have been working with the RSL on draft plans to upgrade the war memorial surrounds. A concept design capturing wars serviced by local residents has been developed which will be considered in a future detailed design process.

The project working group recommend the Landscape Concept Plan highlight that additional wars need to be captured in the detailed design of Block 8.

11. Existing facilities - *Clock Tower*

The existing clock tower located in Block 3 has four faces, one on each side. It requires manual change twice a year for daylight savings as well as occasional other adjustments throughout the year. There may be opportunity in the detailed design phase for retaining the clock, however, it could be better served as an item with the Mooroopna historical society.

The project working group recommend removal of the digital clock proposed in the design for Block 3 due to cost and busy location. With access to technology such as mobile phones and tablets, car dash displays, it may not be required.

12. Landscaping – *Lemon scented trees and peppercorn trees.*

Lemon scented gum trees have been used in the landscaping plan to keep consistency with those existing on Block 2. However, the project working group suggests the species be reconsidered due to risk of limb dropping.

The Landscape Concept Plan recommends removal of the existing Peppercorn trees in Block 7 due to age and condition. The trees provide aesthetics and shade while there is currently no other alternative. The trees are not in the Heritage Overlay or proposed future heritage study.

Council officers also raised the issue of Campherlaurel trees in Blocks 4 and 5 which are continually causing significant damage to footpaths, toilet block, underground drain pipes and the blocking drains. The trees are also classified a weed species.

The project working group recommends the development of a progressive tree removal/planting management plan for McLennan Street i.e. where possible strategically plant trees in areas prior to others scheduled for removal.

Landscape Concept Plan Background Report

A detailed background report has been prepared for the landscape concept plan, also a site plan summarising key strategic recommendations.

In developing the Landscape Concept Plan, input from stakeholders, including a wide variety of community groups, local retail and business organisations and residents, has led to the vision of:

“Capture the history of Mooroopna, help shape its identity and help make McLennan Street something the township can be proud of.”

5. INFRASTRUCTURE DIRECTORATE

5.1 Endorsement McLennan Street Mooroopna Landscape Concept Plan (continued)

The Landscape Concept Plan aims to provide strategic guidance for the future planning and development of the centre medium open space strip of land between Echuca Road and the Causeway Mooroopna.

The Landscape Concept Plan makes recommendations that aim to provide benefit to the town in the following ways:

1. Create a sense of pride amongst the general community for the place they live
2. Attract new businesses, residents and visitors through creation of a well-designed and welcoming main street
3. Capture and put on public display historical aspects of the area that defines the town.

A detailed background report has been prepared along with a site plan summarising key recommendations, including:

1. A consistent landscaping approach throughout the site
2. Improved amenity of the space available for community meeting places
3. A welcoming environment for visitors
4. A sense of place and pride for residents and businesses
5. An upgrade to ageing infrastructure such as the public toilet block and Rodney Place
6. Improved accessibility and car parking

Council Plan/Key Strategic Activity

Active and Engaged Community – We will improve liveability through social and recreational opportunities, a range of inclusive community services and activities, and valuing our diversity.

We will provide and maintain urban and rural infrastructure to support the development and liveability of our communities

Risk Management

Risk considerations for the general public and Council employees have been taken into consideration in the development of the Landscape Concept Plan.

Policy Considerations

Relevant Council policies and external governing body policies have been considered in the development of the Landscape Concept Plan.

Financial Implications

The Landscape Concept Plan proposes a staged approach for development over time, ensuring implementation can be realistically achieved.

Should the Landscape Concept Plan recommendations be endorsed by Council, costs associated with items will require financial consideration and commitments by relevant stakeholders (such as government funding bodies and community groups). Those items seeking a Council contribution will be subject to Council's normal capital budget bidding processes.

5. INFRASTRUCTURE DIRECTORATE

5.1 Endorsement McLennan Street Mooroopna Landscape Concept Plan (continued)

Legal/Statutory Implications

Statutory implications have been considered in the development of the plan.

VicRoads were an active member on the project working group ensuring State road regulations and requirements are met.

Councils planning, projects, works and parks departments have also been consulted to ensure other relevant legal and statutory requirements and implications have been considered, such as OHS and planning regulations.

Environmental/Sustainability Impacts

Councils Environment department has been consulted in the development of the Landscape Concept Plan. Councils Environment Strategy was also considered, particularly in consideration of climate change. Recommendations include increased tree planting, consideration of the types of trees and plants.

Social Implications

An exhaustive community and stakeholder consultation program was undertaken to ensure social opportunities and implications were taken into consideration.

Council's Neighbourhoods Department were actively involved in the planning and implementation of the stakeholder consultation process and in also the development of the Landscape Concept Plan.

Economic Impacts

Economic considerations were taken into consideration by consulting with local businesses, Shepparton Chamber of Commerce, Shepparton Business Centre and Councils Investment Attraction Department. A business breakfast also assisted in identifying opportunities and impacts from local retailers and organisations.

Consultation

In the development of the Landscape Concept Plan, extensive consultation was undertaken.

During the public exhibition period, further consultation was undertaken particularly with households and businesses along McLennan Street.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

Councils strategic documents were considered in the development of the Landscape Concept Plan.

State government regulations and strategic links were also considered.

5. INFRASTRUCTURE DIRECTORATE

5.1 Endorsement McLennan Street Mooroopna Landscape Concept Plan (continued)

Conclusion

The McLennan Street Landscape Concept Plan aims to provide a strategic approach to the future development of McLennan Street to benefit retailers, business owners, residents and visitors. Community and stakeholder need has been assessed against local and state government policy, strategy and regulations.

Input from relevant stakeholders, including the local community, has led to the development of recommendations made.

Attachments

- | | |
|--|----------|
| 1. McLennan Street Master Plan - Feedback Spreadsheet | Page 218 |
| 2. McLennan Street Landscape Concept Plan 6 July 2016 v7 | Page 228 |
| 3. McLennan Street Landscape Concept Plan Blocks | Page 306 |

5. INFRASTRUCTURE DIRECTORATE

5.2 Leasing of Victoria Lake Caravan Park

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Manager Strategic Assets

Proof reader(s): Coordinator Property

Approved by: Director Infrastructure

Other: Director Corporate Performance, Coordinator Property

Executive Summary

This report has been drafted to seek Council approval to proceed to lease the Victoria Lake Caravan Park to a private sector company.

At the October 2015 Ordinary Council meeting, a report on the “Future of Victoria Lake Caravan Park” made mention of failing infrastructure, and a need for significant investment to make the caravan park sustainable as a business.

A 2014 Feasibility Study and the current review of the Victoria Lake Master Plan (2015/16) recommend a four star family friendly accommodation facility be developed to compliment the new Shepparton Art Museum (SAM) and the Victoria Park Lake precinct.

The investment required to meet this expectation will be significant; possibly several millions of dollars. Caravan park operations are not a core business of Council and there is capability in the private sector to invest in and operate a successful caravan park business while returning significant lease income to Council.

With the new SAM development on track, it is recommended Council starts the process to obtain private investment in the caravan park. Council cannot afford to upgrade the caravan park itself, and nor can it afford to have the park left as it is in poor condition next to a new, state of the art SAM.

While this concept to lease the caravan park was raised in the October 2015 Ordinary Report, it has not been put to Council as a formal recommendation. With Council approval, Council staff will prepare lease documents to go to market to lease the caravan park.

RECOMMENDATION

That the Council:

1. authorise officers to prepare documents for a long term lease for the Victoria Lake Caravan Park to a private sector provider;
2. publicly advertise the lease arrangements.

5. INFRASTRUCTURE DIRECTORATE

5.2 Leasing of Victoria Lake Caravan Park (continued)

Background

At the October 2015 Ordinary Council meeting, a report titled “Future of Victoria Lake Caravan Park” was tabled seeking increased capital funding for the Caravan Park in the 2015/16 financial year. The additional capital was requested to address immediate safety risks, but it also marked an ongoing commitment by Council to invest in a visitor accommodation precinct at the southern end of Victoria Park Lake.

The report made clear that infrastructure at the caravan park was in very poor condition. Safety issues had to be addressed immediately to comply with public safety so trade could continue in the short term, but in the long term, the report warned without significant investment, the park will continue to experience ongoing decline in occupancy rates due to it being run down. Amenity blocks, roads, administration buildings and sewerage assets all require renewal at significant cost.

Contained within the report was the following statement; “Council can actively seek private sector interest to work with, or independently of Council, to develop the site into a four star, family friendly accommodation precinct”.

A feasibility study for the caravan park (2014) and the master planning exercise currently underway for Victoria Park Lake, recommend redevelopment of the caravan park into a four star facility.

To achieve this objective, it is recommended that Council lease the caravan park, under a long term agreement, to a private sector company who will provide the capital investment the park requires. A long term lease will allow a private company time to get a return on investment, whilst creating a viable enterprise. The outcome for the community is a quality accommodation facility of a standard to compliment a new Shepparton Art Museum and the Victoria Lake Park precinct.

Council has had formal discussions with the Goulburn Broken Catchment Management Authority (GBCMA) regarding development of the Caravan Park to a four star accommodation precinct. This discussion was had in the context of the development of the new SAM and the Victoria Lake Master Plan. We have received correspondence from GBCMA that they would not object to a re-development, allowing for an adjusted footprint, additional cabins, fencing and new park entry road. A copy of this correspondence is attached to this report.

While the lease will not be prescriptive, stating what the Caravan Park must look like and exactly how it must be run, it will contain conditions that those tendering for the lease must achieve. These will include;

- That the caravan park achieve a four star rating within 5 years
 - The caravan park currently is not star rated due to its overall condition and service capacity. This clause ensures re-development must occur to reach four star
- Nominate your capital investment into the park, and stipulate what that investment will target.
 - Council will not stipulate what a lessee must invest, but those tendering for the lease, offering to invest more money, with a sound business model, will be preferred.
 - The longer the lease the more capital investment Council can expect. This allows time for the lessee to generate profit once investment costs are returned.

5. INFRASTRUCTURE DIRECTORATE

5.2 Leasing of Victoria Lake Caravan Park (continued)

- Provide detail of the business model for the caravan park, including expected operating cost, occupancy rates, marketing, return on investment, annual capital investment in renewal and upgrade and annual maintenance.
- Tender your lease price
 - As with many leases, those willing to pay more for the lease will be preferred over those offering less.
 - Note it is likely the lease payments will be structured with consideration given to significant start-up costs. Lease payments can start from year one, restricting capacity to invest in infrastructure, or they could commence after year 5, paying a fixed sum from then until end of lease.
 - Another option for lease payment includes profit share arrangements.
- Infrastructure condition must meet a rating of good, 3 out of 5 (1=Excellent [new], 2=Very Good, 3=Good, 4=Fair and 5=Poor) at the end of the lease period
 - Puts obligation on the lessee to continue investment in infrastructure by way of renewal and maintenance through the period of the lease
 - Based on the lease period and capital investment, the lessee should be able to calculate rates of renewal and maintenance of assets and meet these as part of its business modelling.
 - This criterion will include a requirement to maintain trees to ensure compliance with public safety, as well as landscaping.
- Questions around contributions to the Greater Shepparton Region
 - We would expect the lessee to foster and support excellent relationships with Council, with SAM Management, and with all stakeholders in the Victoria Park Lake precinct.
 - That the lessee will promote the Shepparton region

As mentioned at dot point 5, safe guards will be built into the lease document to ensure that, at the end of the lease period, should Council wish to take back control of the caravan park, that it is not again burdened with aging and deteriorating infrastructure assets.

Council Plan/Key Strategic Activity

Goal – Quality Infrastructure

Objective – Encourage sustainable municipal growth and development

Risk Management

Risks	Likelihood	Consequence	Rating	Mitigation Action
A Private operator will not operate the facility in the best interests of Council and the lake precinct	Unlikely	Negligible	Insignificant	The SAM and Victoria Park Lake will be an asset to the Caravan Park, drawing visitors to the business. The lease document will demand no negative impacts – as a result of the conduct of the lessee - on either SAM or the broader precinct.

5. INFRASTRUCTURE DIRECTORATE

5.2 Leasing of Victoria Lake Caravan Park (continued)

Risks	Likelihood	Consequence	Rating	Mitigation Action
Private sector company goes broke	Possible	Moderate	Moderate	The market EOI will require potential lessees to provide their business model and costings. Council staff will not approve a lease that is based on poor business assumptions or practices.
No interest from the private sector	Unlikely	Negligible	Insignificant	Council has had at least two enquiries regarding the lease of this facility. There are a number of companies that specialise in the leasing and operating of holiday parks across Australia.

Policy Considerations

This proposal does not conflict with any current Council policies.

Financial Implications

The expectation is that there will be positive financial implications, however these cannot be realised until the terms and conditions of the lease have been finalised.

What can be mentioned at this stage of the process is:

1. That it will be up to a private sector company to upgrade the facility to a four star holiday park. This will be an investment in the Community, and the Victoria Park Lake precinct of several millions of dollars
2. An improved family friendly accommodation facility, right next to the SAM, and the lake precinct will undoubtedly attract significantly more tourists to Shepparton, to support our local economy
3. Council will lease the caravan park. The terms of the lease are not finalised, but this will likely be a six figure sum per annum. There is much negotiation to be had around structuring of lease payments, and these options will be presented to Councillors prior to the lease being finalised with the lessee.
4. Once all operating costs, capital works and depreciation are factored in, the caravan park has become a financial liability for Council. Leasing the facility turns the caravan park into an income generating asset for Council.

Legal/Statutory Implications

All lease documents will be finalised using the assistance of legal teams who specialise in commercial lease arrangements.

5. INFRASTRUCTURE DIRECTORATE

5.2 Leasing of Victoria Lake Caravan Park (continued)

Environmental/Sustainability Impacts

There will need to be a balance found as part of the lease as to the impact of an accommodation business within an environmentally sensitive area. Environmental concerns and subsequent risk management can be factored into lease documents.

Social Implications

The public will need to accept that the area to be leased may be closed off from general public access. While the lake walk loop will remain available to the public, a leased site under private management is likely to demand increased security for paying customers. It is likely the leased facility will be fenced using an appropriate fencing material – similar to that around Aquamoves (but not as high).

Economic Impacts

As stated under financial implications, the caravan park will potentially go from a failing business to a thriving business, generating more income for Council under a lease arrangement than it does under a Council operated model.

The positive economic impacts from increased tourism may be significant with the re-development of the facility into a four star accommodation precinct, with the new SAM right next door.

Consultation

There has not been direct public consultation, but the media has been following the plight of the caravan park closely since the Ordinary Council meeting February 2015 where the recommendation to close the park was voted down. The public will need to be informed of our intention to lease the facility, but this has more positive outcomes for the community, than it does negative outcomes, as stated under financial implication.

Strategic Links

a) Greater Shepparton 2030 Strategy

Nil

b) Other strategic links

Nil

Conclusion

The option to lease the Victoria Lake Caravan Park provides the most sustainable model for the future of this business. It is important it is redeveloped given the proximity to the new SAM, and that it will likely accommodate many SAM visitors. Council does not have the available capital to invest in the caravan park, but can achieve the upgrade through private investment. Council will still have interest in the caravan park as it will generate good income through the lease of the land and business.

Attachments

Draft Victoria Lake Master Plan Comment by the Goulburn Broken CMA Page 315

5. INFRASTRUCTURE DIRECTORATE

5.3 Contract 1663 - Design and Construction of Recreation Facility at Greater Shepparton Regional Sports Precinct

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest..

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Project Manager Greater Shepparton Regional Sports Precinct

Proof reader(s): Manager Projects

Approved by: Director Infrastructure

Executive Summary

The Greater Shepparton Sport Precinct Upgrade project is a \$21m redevelopment of Council's premier sporting location. Within this project is the construction of the Main Pavilion at the community football complex. This pavilion is a multi-use building that will service the needs of the soccer community but will also be used by other sports and for major events staged at the Sports Precinct.

Tender evaluation has resulted in a nominated contract price of \$2,347,510 (GST Inclusive). Budget estimate for the Construction of the Recreational Facility (Main Pavilion) is \$2,200,000 (GST Inclusive) this includes an open space community multipurpose area, 2 large change rooms, 2 smaller change rooms, office/meeting room, officials/umpire change facility, first aid room, storage space, commercial kitchen and bar area, public toilets, covered players race, under cover seating at front of building for 500, outside undercover viewing deck area, venue car parking, accessible parking and access pathways.

RECOMMENDATION

That the Council:

1. accept the tender submitted by Crow Construction Pty Ltd of Shepparton for Contract No. 1663 Design and Construction of Recreational Facilities for the Lump Sum price of \$2,347,510 (including GST).
2. authorise the Chief Executive Officer to sign and seal the contract documents.

Contract Details

Council Officers sought submissions from suitable qualified contractors to undertake the design and construction of the Recreational Facility at the Greater Shepparton Regional Sports Precinct. The project will consist of all works and services required to complete the design and construction as per the detailed specifications.

Local Economic contribution was triggered for this project as four submissions were within 10% of the overall total score. The evaluation panel have thoroughly assessed all submissions including Local Economic impact. Based on Local Economic Assessment, Crow Constructions of Shepparton were the clear highest scorer.

5. INFRASTRUCTURE DIRECTORATE

5.3 Contract 1663 - Design and Construction of Recreation Facility at Greater Shepparton Regional Sports Precinct (continued)

The evaluation panel members met to ensure that the submitted concept plans, meet all design brief specifications and to also ensure layout was fit for purpose. Proposed layout on the site was also considered to ensure consistency with master plan and planning permit requirements.

The evaluation panel is satisfied that Crow Construction Pty Ltd has established a good performance history in the building construction industry and is considered to have the experience, capability and resources to complete this project within the time period stipulated. The evaluation panel have determined that the Crow Construction Pty Ltd offers the best value to Council and they be awarded the contract to construct the Recreational Facility.

Tenders

Tenders were received from:

Tenderers
Browns Wangaratta
Crows Construction
Fairbrother
MKM Construction
Moretto Constructions
Premier Building and Construction
Quattro Architecture

Tender Evaluation

Tenders were evaluated by:

Title	Branch
Manager	Park, Sport & Recreation
Project Manager	Projects
Project Officer	Projects

Evaluation Criteria

Tenders were evaluated on the following criteria:

Evaluation Criteria	Weighting
Price	40%
Capability & Previous Experience	20%
Program Delivery & Time Frame	15%
Work Methodology	15%
Environmental Sustainability	10%
Local Economic Impact Assessment	If applicable

5. INFRASTRUCTURE DIRECTORATE

5.3 Contract 1663 - Design and Construction of Recreation Facility at Greater Shepparton Regional Sports Precinct (continued)

Council Plan/Key Strategic Activity

The construction of the Recreational Facility is identified in the following strategic documents as a component of the Greater Shepparton Regional Sports Precinct project:
Council Plan 2013-2017

Item 4 Quality Infrastructure

Aim – Council will continue to provide for the development and maintenance of high quality facilities to enhance the opportunities for community participation in a broad range of activities.

Risk Management

The Integrated Project Management (IPM) system will be used for this project which will ensure that all risks are identified and mitigated as required. The project will be managed by the Project Management Office, drawing on their expertise in managing risks associated with these types of projects.

Risks	Likelihood	Consequence	Rating	Mitigation Action
Significant delays due to inclement weather	C	2	High	None. Work with contractors to manage any issues
Significant earthworks issue (ground conditions)	C	2	High	Geotech conducted and existing ground conditions surveyed
Time Delays	C	2	High	Contractors will be required to meet committed deadlines.
Poor Quality Workmanship	C	2	High	Evaluation considered previous work of contractor.

Policy Considerations

This project does not conflict with any Council policies.

Financial Implications

Tender evaluation has resulted in a nominated contract price of \$2,347,510 (GST Inclusive). Budget estimate for the Construction of the Recreational facility is \$2,200,000 (GST Inclusive). There are items within the submitted tender price identified for potential savings including double up on landscaping costs, an allocation for contingency, as this tender is a Design and Construct fixed price tender, there is also scope to reduce the final contract price further during detailed discussions with stakeholders and contractors, during construction which will not compromise the quality of the facility.

Legal/Statutory Implications

Tender process has been carried out according to the requirements of *Section 186* of the *Local Government Act 1989*.

5. INFRASTRUCTURE DIRECTORATE

5.3 Contract 1663 - Design and Construction of Recreation Facility at Greater Shepparton Regional Sports Precinct (continued)

Environmental/Sustainability Impacts

As part of the tender process, tenderers were evaluated on their commitment to the environment. Tenderers were required to declare if they had a formal environmental certification under AS 14000 2007, and/or demonstrate they had company systems in place to ensure their business did not negatively impact on the environment.

Strategic Links

a) Greater Shepparton 2030 Strategy

Community Life

Objective – To encourage and implement activities that will strengthen community spirit
Strategy – Encourage new development and redevelopments of existing areas to include community gathering spaces, such as village green, local open spaces and sporting facilities.

Community Life: Recreation and Open Space

Objective – To ensure that facilities, services and policies are accessible and inclusive, and appropriate to the sporting and recreation needs of the community.

Strategy – Encourage parks and facilities to cater for a range of recreational and sporting activities.

Strategy – Promote a healthy lifestyle and the use of recreational and sporting facilities

Strategy – Enhance the image of sporting facilities and recreation reserves

b) Other strategic links

Council Plan 2013-2017

* Greater Shepparton Regional Sports Precinct Master Plan

Conclusion

The tender evaluation for the construction of the Recreational Facility at the Greater Shepparton Regional Sports Precinct is Crow Construction Pty Ltd as the preferred contractor to undertake the work on the basis that they had the best overall weighted score. Officers are seeking Council approval to award contract 1663 to Crow Construction Pty Ltd.

Attachments

Nil

6. COMMUNITY DIRECTORATE

6.1 Small Town Festive Grant Application Approval

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Community Development Officer

Proof reader(s): Manager Neighbourhoods

Approved by: Director Community

Executive Summary

The Small Town Festive Grants program provides up to ten communities with a population of less than 10,000 people the opportunity to apply for a grant aimed at creating a festive atmosphere within their town, by purchasing and installing sustainable festive decorations.

RECOMMENDATION

That the Council approve the allocation of \$10,600 (GST inclusive) of funding under the Small Town Festive Grants Program to the following applicants:

Applicant	Township	Application amount	Recommended for approval (*GST Inclusive)
Dookie and District Development Forum	Dookie	\$2,000	\$2,200 *
Mooroopna Men's Shed	Mooroopna	\$2,000	\$2,200 *
Undera Community Development Group	Undera	\$2,000	\$2,000 GST N/A
Lions Club of Toolamba	Toolamba	\$2,000	\$2,000 GST N/A
Tatura Community House	Tatura	\$2,000	\$2,200 *

Background

The Greater Shepparton City Council Small Town Festive Grants program provides a total allocation of \$20,000 funding which is made available to townships with a population of less than 10,000 people. To ensure a consistent allocation of funds a limit of \$2,000 applies to each grant application with a total of 10 grants available.

Guidelines limit funding to the purchase and installation of festive decorations and associated costs. Events and activities cannot be funded by this program and the majority of grant funds are required to be allocated to the purchase of decorations in an effort to increase the township's stock of decorations.

Applications for the Small Town Festive Grants opened on 23 February 2016. Advertisements were placed within the Shepparton News, on Greater Shepparton City Council's website and various social media pages. The previous applicants were contacted regarding the grant program.

6. COMMUNITY DIRECTORATE

6.1 Small Town Festive Grant Application Approval (continued)

The program was also promoted at the Greater Shepparton City Council Community Grants Information Session in May 2016 and via an electronic mail-out to a database of contacts for community organisations located in small towns within the Greater Shepparton region. This database was accessed through the Neighbourhoods department.

Applications closed on 27 May 2016 and a total of two eligible applications were received. The grant round was reopened for an extended period closing on 5 August 2016 an additional three eligible applications were received. During this extension period previous applicants were invited to update their budget to maximise the funding they may receive for decorations. Details are as follows:

Applicant	Township	Application amount	Recommended for approval (*GST Inclusive)
Dookie and District Development Forum	Dookie	\$2,000	\$2,200*
Mooroopna Men's Shed	Mooroopna	\$2,000	\$2,200*
Undera Community Development Group	Undera	\$2,000	\$2,000
Lions Club of Toolamba	Toolamba	\$2,000	\$2,000
Tatura Community House	Tatura	\$2,000	\$2,200*

Applications were assessed by a panel of 3 Council officers from a range of Council departments. Consideration was given to applications which detailed the purchase or creation of festive decorations, offers of in-kind donations by applicants and the inclusion of a detailed budget. Storage considerations, information relating to specific locations for installations and reference to future use of the proposed decorations were of particular importance to the viability of each application.

Council Plan/Key Strategic Activity

1. Active & engaged Community (Social) – Objective 1. Continue to enhance community capacity building.

5. High Performing Organisation (Leadership & Governance) – Objective 1. Develop & implement best practice communication strategies.

6. COMMUNITY DIRECTORATE

6.1 Small Town Festive Grant Application Approval (continued)

Risk Management

Risks	Likelihood	Consequence	Rating	Mitigation Action
Climbing risk & fall from heights	C	3	Moderate	Discuss the requirement to limit direct access to the decorations which present this risk. Risk management measures can be discussed with affected towns.
Injury during the creation of decorations	C	4	Minor	Assist the towns with the creation of a Job Safety Analysis. Creation of a JSA will assist applicants to consider the safest way to complete their task and assessment of the associated risks.
Injury during the install or removal of festive decorations	C	3	Moderate	Assist the towns with the creation of a JSA. Creation of a JSA will assist applicants to consider the safest way to complete their task and assessment of the associated risks.
Injury due to falling festive decorations	D	4	Minor	Discuss with applicants the use of qualified tradespersons to assist with install/removal or engage persons with appropriate skills.

Policy Considerations

There are no identified conflicts with Council policies.

Financial Implications

Any GST implications have been considered as part of the recommendation of this report.

	Approved Budget Estimate for this proposal ¹ \$	This Proposal GST Exclusive \$	Variance to Approved Budget Estimate \$	This Proposal GST Inclusive \$
Revenue				
Expense	\$20,000	\$10,000	0	\$10,600
Net Total	\$20,000	\$10,000	0	\$10,600

¹ Budgets are GST exclusive

Legal/Statutory Implications

This proposal conforms with all relevant legislation.

6. COMMUNITY DIRECTORATE

6.1 Small Town Festive Grant Application Approval (continued)

Environmental/Sustainability Impacts

This proposal does not present any negative environmental/sustainable impacts.

Social Implications

Through the establishment of the Small Town Festive Grants program, Council seeks to provide the community with an opportunity to play a significant and positive role in ensuring the Greater Shepparton region has an exciting festive atmosphere. A sense of community spirit can be achieved through the participation of community members, especially if they feel they have actively influenced decisions which affect their town.

Economic Impacts

Several applications received will have a positive effect on the local economy due to the purchase of materials and acquisition of services from local businesses. This includes the process of the creation, installation and removal of the proposed festive decorations.

Consultation

Council officers liaised with community organisations to provide clarification and guidance to assist them to submit a viable application.

Should Council approve the recommended applications further consultation with the community organisations will be necessary to ensure they deliver their proposed projects as detailed in their applications.

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Keep informed	Following the decision of Council, applicants will be contacted regarding the status of their application. Once confirmation is received from applicants that their project has been delivered we would seek to publicly promote this initiative and the concerted efforts of the community.
Involve	Work together	Provide communities with the opportunity when completing acquittal documentation to provide feedback on how we can improve the delivery of this program in the future.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

Topic: Community Life

Theme: Health and Social services

Objective 2. To encourage and implement activities that will strengthen community spirit.

b) Other strategic links

No other strategic links have been identified.

6. COMMUNITY DIRECTORATE

6.1 Small Town Festive Grant Application Approval (continued)

Conclusion

It is proposed that Council approve all five applications for funding through the Small Town Festive Grants Program at a total cost of \$10,600 (GST included).

Attachments

Nil

6. COMMUNITY DIRECTORATE

6.2 Section 86 Committees of Management - Appointment of Members

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Committees and Cemeteries Operations Officer

**Proof reader(s): Team Leader Community Strengthening,
Manager Neighbourhoods**

Approved by: Director Community

Executive Summary

In accordance with Greater Shepparton City Council CEO Directive 07.CEOD2 Section Four, Committees of Management (Special Committees) which are appointed under Section 86 of the Local Government Act 1989, committee members can only be appointed by a formal resolution of Council.

With the term of office for the Caniambo Hall Committee of Management concluding on 16 July 2016 this report recommends the appointment of new members to the Committee of Management to continue to manage the facilities.

In addition, the term of office for the following Section 86 Committees of Management expires on 17 September 2016:

- Central Park Recreation Reserve Committee of Management
- Congupna Recreation Reserve and Community Centre Committee of Management
- Karramomus Recreation Reserve and Community Centre Committee of Management

This report recommends the appointment of new members to each of the above committees to continue manage the facilities for a two year term commencing 18 September 2016.

This report also recommends the appointment of an additional member to the current term of the Kialla District Hall Committee of Management which is due to expire on 19 May 2018.

RECOMMENDATION

That the Council:

1. having considered the nominations received for appointment to the Caniambo Hall Committee of Management, appoint the following members for a term of two years, commencing 17 August 2016 and concluding 17 August 2018:
 - Wesley GIBBS
 - Ronald KEAT
 - Shirley KEAT
 - Colin MASON
 - Douglas MASON

6. COMMUNITY DIRECTORATE

6.2 Section 86 Committees of Management - Appointment of Members (continued)

- Raelene MASON
 - Richard WALL
 - Jeff WALL
 - Lionel GIBBS
 - Ivan FREDERICK
2. having considered the nominations received for appointment to the Central Park Recreation Reserve Committee of Management, appoint the following members for a term of two years, commencing 18 September 2016 and concluding 18 September 2018:
 - Neil DAVIES
 - Matthew DWYER
 - John POTTENGER
 - Greg PRATER
 - Ronald DAVIES
 3. having considered the nominations received for appointment to the Congupna Recreation Reserve and Community Centre Committee of Management, appoint the following members for a term of two years, commencing 18 September 2016 and concluding 18 September 2018:
 - Carolyn ALLEN
 - Karyn WOODS
 - Helen JACKSON
 - Chris DRUM
 - Heath DRUM
 4. having considered the nominations received for appointment to the Karramomus Recreation Reserve and Community Centre Committee of Management, appoint the following members for a term of two years, commencing 18 September 2016 and concluding 18 September 2018:
 - Gwenda METZKE
 - Leigh METZKE
 - Brian SEACH
 - Peter KERR
 - Matthew KERR
 5. having considered the nomination received for appointment to the Kialla District Hall Committee of Management, appoint the following member to the current term concluding on 19 May 2018:
 - Glenys BURDEKIN
 6. resolve that all members (who are not Councillors or nominated Officers) of the Caniambo Hall Committee of Management, Central Park Recreation Reserve Committee of Management, Congupna Recreation Reserve and Community Centre Committee of Management, Karramomus Recreation Reserve and Community Centre Committee of Management and the Kialla District Hall Committee of Management continue to be exempt from the requirement to complete Interest Returns in exercise of power granted to Council under section 81(2A) of the *Local Government Act 1989*.

6. COMMUNITY DIRECTORATE

6.2 Section 86 Committees of Management - Appointment of Members **(continued)**

Background

Caniambo Hall Committee of Management

At the Ordinary Council Meeting held on 15 July 2014 eight applicants were appointed to the Caniambo Hall Committee of Management for a term of two years.

Two further members were appointed to the existing term on 16 September 2016.

As the term of appointment expired on 16 July 2016, it is necessary that a new committee be appointed to manage the facility.

Ten applications for membership have been received from past committee members interested in being reappointed to the committee.

It is recommended that all applicants be appointed to the Caniambo Hall Committee of Management for a two year term, commencing 17 August 2016.

Central Park Recreation Reserve Committee of Management

At the Ordinary Council Meeting held on 16 September 2014 five applicants were appointed to the Central Park Recreation Reserve Committee of Management for a term of two years. Two additional members were appointed to the committee at Ordinary Council Meetings held on 17 February 2015 and 15 December 2015.

Five applications have been received from past committee members interested in being reappointed to the committee.

It is recommended that all applicants be appointed to the Central Park Recreation Reserve Committee of Management for a two year term, commencing 18 September 2016.

Congupna Recreation Reserve and Community Centre Committee of Management

At the Ordinary Council Meeting held on 16 September 2014 five applicants were appointed to the Congupna Recreation Reserve and Community Centre Committee of Management for a term of two years. Two additional members were appointed to the committee at Ordinary Council Meeting held on 15 December 2015.

Five applications have been received from past committee members interested in being reappointed to the committee.

It is recommended that all applicants be appointed to the Congupna Recreation Reserve and Community Centre Committee of Management for a two year term, commencing 18 September 2016.

Karramomus Recreation Reserve and Community Centre Committee of Management

At the Ordinary Council Meeting held on 16 September 2014 six applicants were appointed to the Karramomus Recreation Reserve and Community Centre Committee of Management for a term of two years.

Five applications have been received from past committee members interested in being reappointed to the committee.

It is recommended that all applicants be appointed to the Karramomus Recreation Reserve and Community Centre Committee of Management for a two year term, commencing 18 September 2016.

Kialla District Hall Committee of Management

At the Ordinary Council Meeting held on 17 May 2016 ten applicants were appointed to the Kialla District Hall Committee of Management for a term of two years.

A further application has now been received from an interested community member.

It is recommended that the applicant be appointed to the current term of the Kialla District Hall Community Centre Committee of Management concluding 19 May 2018.

6. COMMUNITY DIRECTORATE

6.2 Section 86 Committees of Management - Appointment of Members (continued)

Interest Return Exemption

It is recommended that all newly appointed members of Section 86 Committees be exempt from the requirement of completing Interest Return in accordance with Section 81(2A) of the *Local Government Act 1989*.

Council Plan/Key Strategic Activity

This proposal supports the following goals of the *Council Plan 2013-2017*:

- Goal 1 – Active & Engaged Community (Social)
- Goal 4 – Quality Infrastructure (Built)
- Goal 5 – High Performance Organisation (Leadership and Governance)

Risk Management

Risks	Likelihood	Consequence	Rating	Mitigation Action
Governance risk associated with the delegation of Council powers to a committee	Possible	Major	High	The appointment of members by formal resolution of the Council reduces governance risks by ensuring that all members of a committee are covered by Council's public liability insurance.

Policy Considerations

There are no conflicts with existing Council policies.

Financial Implications

There are no financial implications arising from this proposal.

Legal/Statutory Implications

All of Council's Committees of Management have been established under Section 86 of the *Local Government Act 1989* and have been issued with an Instrument of Delegation and Guidelines outlining their responsibilities.

The appointment of members to this committee by formal resolution of the Council ensures that the powers, functions and duties delegated to these committees are able to be exercised legally.

Environmental/Sustainability Impacts

There are no environmental or sustainability impacts arising from this proposal.

Social Implications

The appointment of members to committees helps to build a sense of community.

Economic Impacts

There are no economic impacts arising from this proposal.

6. COMMUNITY DIRECTORATE

6.2 Section 86 Committees of Management - Appointment of Members (continued)

Consultation

A public notice was placed in the Shepparton News on Friday 10 June 2016 calling for applications from community members to join the Caniambo Hall Committee of Management, Central Park Recreation Reserve Committee of Management, Congupna Recreation Reserve and Community Centre Committee of Management and the Karramomus Recreation Reserve and Community Centre Committee of Management. Letters were also sent to outgoing members of the committees inviting them to apply for a further term.

Shepparton East Primary School was requested to place a notice in their school newsletter advertising the call for applications for membership to the Caniambo Hall Committee of Management and the Central Park Recreation Reserve Committee of Management. Committee of Management members assisted in providing advice in relation to placement of posters around the area and facility.

Congupna Primary School was requested to place a notice in their school newsletter advertising the call for applications for membership to the Congupna Recreation Reserve and Community Centre Committee of Management. A poster was placed in the Congupna Store and Committee members assisted with placing posters around the facilities.

Central Park Primary School was requested to place a notice in their school newsletter advertising the call for applications for membership to the Karramomus Recreation Reserve and Community Centre Committee of Management. Committee members assisting with providing advice in relation to placement of posters around the facilities.

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Keep informed	<ul style="list-style-type: none"> • Newspaper advertisements • Website announcement • Letters to outgoing committee members
Consult	Informed, listen, acknowledge	Council will consult with its committees prior to making decisions that relate to the relevant facilities.
Involve	Work together. Feedback is an input into decision making.	Committees provide an important source of feedback for Council to manage the facilities.
Collaborate	Feedback will be incorporated into decisions to the maximum level possible.	Council collaborates with its committees prior to making decisions that relate to the relevant facilities.
Empower	We will implement what the public decide.	Committees of Management have delegated powers to make decisions in relation to the day to day management of the facilities that they are responsible for.

6. COMMUNITY DIRECTORATE

6.2 Section 86 Committees of Management - Appointment of Members (continued)

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

There are no direct links to the *Greater Shepparton 2030 Strategy*.

b) Other strategic links

No other strategic links have been identified.

Conclusion

It is recommended that all of the abovementioned applicants be appointed to Caniambo Hall Committee of Management, Central Park Recreation Reserve Committee of Management, Congupna Recreation Reserve and Community Centre Committee of Management, Karramomus Recreation Reserve and Community Centre Committee of Management and the Kialla and District Hall Committee of Management for the terms specified.

Attachments

Nil

6. COMMUNITY DIRECTORATE

6.3 Greater Shepparton Women's Charter Alliance Advisory Committee - Endorsement of New Committee Members

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Community Strengthening

Proof reader(s): Manager Neighbourhoods

Approved by: Director Community

Other: Project Administration Officer

Executive Summary

The Greater Shepparton Women's Charter Alliance Advisory Committee (WCAAC) was established by Greater Shepparton City Council in 2011 to promote women in leadership at all levels of decision making in Greater Shepparton. Since this time the Committee has undertaken many activities to promote women's participation. The WCAAC seeks the endorsement of its new Committee members that have applied for membership in 2016, as per the WCAAC Terms of Reference.

RECOMMENDATION

That the Council:

1. Having considered the nominations received for appointment to the Great Shepparton Women's Charter Alliance Advisory Committee, appoint the following members for a term of two years, commencing on 20 August 2016 and concluding on 30 June 2018:
 - Jan Phillips (Community Member)
 - Margo Koskelainen, OAM (Community Member)
 - Sharon Sellick (Community Member)
 - Fatmatta Munu (Community Member)
 - Denise Stewart (Community Member)
 - Amy Masunu (Community Member)
2. Thank the outgoing members for their contribution to the Women's Charter Alliance Advisory Committee.

6. COMMUNITY DIRECTORATE

6.3 Greater Shepparton Women's Charter Alliance Advisory Committee - Endorsement of New Committee Members (continued)

Background

The Women's Charter was first launched by the Women's Participation in Local Government Coalition in 1996. The Charter's three principles of gender equity, diversity and active citizenship are now supported by more than 60 local governments.

Greater Shepparton City Council officially endorsed its commitment to the Women's Charter in 2010 and an action plan followed. In 2011 an Advisory Committee was initiated and commenced with its first meeting being held on 4 November 2011. The Committee was officially endorsed by Council on 21 February 2012, and is known as the Greater Shepparton Women's Charter Alliance Advisory Committee (WCAAC).

The Committee membership has shifted over the last two years from a Council based Committee to now being a majority of community members. This shift has empowered the Committee to engage with the community on many levels as well as promote the principles of the Women's Charter in their everyday lives, thereby broadening the reach of the Women's Charter Alliance Advisory Committee.

An annual report is provided to Council each year outlining the committee's many events and achievement throughout the year. The Council endorsed Committee membership for 2015/2016 included a Council Charter Champion – Councillor Dinny Adem, Mayor; a full membership compliment of 15 Community members and five Council members; One Council Officer appointed as a Support Person.

It should be noted that the Support Person do not have voting rights.

Identified in the current WCAAC Terms of Reference is a capacity for the committee to have 15 community members and five Council Officer members. Following this year's membership drive the committee gave particular consideration to the makeup of their committee in consideration of the potential for the committee to be flexible enough to maintain a full membership but also respond to changes in the interest expressed for both membership types. To this end, a motion was moved and carried at the meeting on the 27th May stating: "As a member you remain in the position you started in for the duration of your term, but it can be flexible in that there can be up to eight Council members and up to 17 community members – but never exceeding 20 members in total." The committee moved and carried a further motion that this amendment to the Terms of Reference be actioned immediately. The WCAAC Terms of Reference are currently under review and this change will be incorporated in to the review.

A public notice calling for members was placed in the Shepparton News on Friday 15th April and the Adviser on Wednesday 20th April. Four new membership nominations were received from community members and two existing members renominated.

6. COMMUNITY DIRECTORATE

6.3 Greater Shepparton Women's Charter Alliance Advisory Committee - Endorsement of New Committee Members (continued)

These membership applications have been presented to the WCAAC at its ordinary meeting on the 27 May and the motion adopted that these applications be accepted and forwarded to Council for final endorsement. Membership applications have been received from:

- Jan Phillips (Community Member)
- Margo Koskelainen, OAM (Community Member)
- Sharon Sellick (Community Member)
- Fatmatta Munu (Community Member)
- Denise Stewart (Community Member)
- Amy Masunu (Community Member)

Council Plan/Key Strategic Activity

1.1 Continue to enhance community capacity building

We will work with all our communities to assist them to create opportunities whereby the community can develop, implement and sustain actions which allow them to exert greater control over their physical, social, economic and cultural environments.

Risk Management

Officers have not identified any moderate to extreme risk associated with this report.

Policy Considerations

Officers have not identified any current policy implications associated with this report. However it may be noted that the aim of the Committee is to support and promote women in leadership roles and all levels of decision-making in Greater Shepparton, including business or workplace positions, community groups or boards of management.

Financial Implications

There are no financial implications associated with this report.

Legal/Statutory Implications

Officers have not identified any Legal/Statutory implications associated with this report.

Environmental/Sustainability Impacts

Officers have not identified any Environmental/Sustainability implications associated with this report.

Social Implications

The aim of the Committee is to support and promote women in leadership roles and all levels of decision-making in Greater Shepparton, including business or workplace positions, community groups or boards of management. WCAAC has adopted a three point action plan focusing on Diversity, Active Citizenship and Gender Equity to guide the key strategic objectives of this Committee. This focus is on addressing social disadvantage and increasing women's participation.

Economic Impacts

The aim of the Committee is to support and promote women in leadership roles and all levels of decision-making in Greater Shepparton, including business or workplace positions. The WCAAC will continue to deliver information to the community that is aimed at informing, educating and supporting women in their pursuits – including participation in the workforce.

6. COMMUNITY DIRECTORATE

6.3 Greater Shepparton Women's Charter Alliance Advisory Committee - Endorsement of New Committee Members (continued)

Consultation

Officers have undertaken consultation for the adopted new memberships. Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

No strategic links have been identified in relation to this report.

Conclusion

The Women's Charter Alliance Advisory Committee has continued to undertake events to promote Diversity, Active Citizenship and Gender Equity in the community and looks forward to further developing these concepts and the way the WCAAC implements its principles. WCAAC is encouraged by the new & returning Committee member nominations that have been received and believes this will add further strength to the Committee's ongoing work.

Attachments

Nil

6. COMMUNITY DIRECTORATE

6.4 Algabonyah Employment Partnership Agreement

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Community Strengthening, Manager Neighbourhoods

Proof reader(s): Manager Neighbourhoods

Approved by: Director Community

Executive Summary

Since 2015 Council has been involved in discussion with a range of stakeholders to identify local organisations commitment to improving outcomes for our Aboriginal community known as the Algabonyah Economic Roundtable. These discussions have been convened by Kaiela Institute who provided the Algabonyah Employment Partnership Agreement to Council for signing.

The purpose of the agreement is to build the prosperity of the Goulburn-Murray region, with a growing inclusive community. We commit to increasing the proportion of Aboriginal people employed in our Goulburn-Murray workforce to at least 2.0% by 2020, to achieve parity with our working-age population.

RECOMMENDATION

That the Council acknowledge the signing of the Algabonyah Employment Partnership Agreement on 15 August 2016.

Background

In 2015 Council participated in the Algabonyah Economic Roundtable conversations. These discussions were convened by the Kaiela Institute and University of Melbourne in conjunction with Gallery Kaiela, Ganbina, Kaiela Institute, Njernda Aboriginal Corporation, Rumbalara Aboriginal Cooperative, Rumbalara Football/Netball Club and Yorta Yorta Nation Aboriginal Corporation with the purpose to further discussions on the following four key areas:

- Through policy and strategic alliances, more effectively align financial and human capital with the aspirations of Aboriginal people and the region
- The potential for increased Aboriginal engagement in growth industries in the Goulburn-Murray region over the next ten years
- A wealth creation agenda that elevates cultural affirmation and sustainability as a platform for economic interdependence
- The pursuit of education and skills as enablers of this agenda.

Attendees at this meeting included representatives from the Department of Prime Minister and Cabinet, McPherson Media, YYNAC, Committee for Greater Shepparton, Goulburn-Broken Catchment Management Authority, GV Water, GO Tafe, Wesfarmers, and Regional Development Victoria amongst others. The Acting CEO and Director of Community represented Council at these high level conversations.

6. COMMUNITY DIRECTORATE

6.4 Algabonyah Employment Partnership Agreement (continued)

Following this roundtable discussion a 'Communique' was distributed that acknowledged the commitments that emerged from the roundtable conversations. These commitments related to:

1. A regional hub to support Aboriginal business and economic development
2. A partnership for employment parity: matching demand and supply
3. Education in the region
4. Developing regional infrastructure.

Of these four focus areas Greater Shepparton City Council is named as a key agency in focus areas 2 and 4.

Focus area 4: 'Developing regional infrastructure' encompasses the commitment: *"That **the Algabonyah** commits to working with stakeholders in the new SAM project, including the **City of Greater Shepparton**, the **SAM Foundation** and **Regional Development Victoria**, to further discuss the proposed development."*

Focus area 2: 'A partnership for employment parity: matching demand and supply' encompasses the following commitment: *"That **DEDJTR** will lead development of a draft Accord in collaboration with the **Algabonyah** and **Victorian public sector agencies** in the Goulburn-Murray region. The Accord will establish an Aboriginal employment target that achieves parity with the Aboriginal regional working age population. Once complete, the Accord will seek endorsement from public and private partners and Aboriginal community organisations. The draft will be completed within eight weeks (by Thursday 3 September 2015). The outcome of this commitment is the Algabonyah Employment Partnership Agreement, which Council has been asked to sign.*

The Algabonyah Employment Agreement currently acknowledges the traditional owners as "the Yorta Yorta Nation and its clans" and outlines the signing agencies commitments as follows:

We are committed to building the prosperity of the Goulburn-Murray region, with a growing, inclusive economy.

We commit to increasing the proportion of Aboriginal people employed in our Goulburn-Murray workforce to at least 2.0% by 2020, to achieve parity with our working-age population.

With actions of the agency to include:

To reach our aim of 2.0% Aboriginal employment in the Greater Shepparton City Council, we commit to undertake the following actions. As an Employer the Greater Shepparton City Council will:

- *Identify specific jobs to be targeted for Aboriginal staff and specify the skills and experience requirements for those jobs.*
- *Provide opportunities for work experience, traineeships and job readiness training for Aboriginal people, particularly young people at school or in training, as a way of enhancing employment pathways into the identified jobs.*
- *Ensure that, over time, Aboriginal people are employed across the full spectrum of our workforces and at all levels of seniority.*
- *Actively support Aboriginal employees to develop their skills and capabilities, so they can fulfil their potential within our workplaces.*

6. COMMUNITY DIRECTORATE

6.4 Algabonyah Employment Partnership Agreement (continued)

- *Provide cultural awareness training for all leaders, managers and senior staff within our organisations.*
- *Develop an agreed action plan that details the specific activities that each agency will undertake to deliver on these actions and publically report on our progress and results.*

The Algabonyah will:

- *Work with jobseekers to build the aspiration, skills, experience and job readiness to compete for the jobs identified by employers.*
- *Improve educational attainment to strengthen the pipeline of young people entering the workforce.*
- *Measure our progress towards achieving parity, and learn as we go.*
- *Assist employers to recruit and retain Aboriginal workers.*

The Employment Agreement was first presented to Council Officers in January 2016, since this time Council Officers and the CEO have had further discussions with Paul Briggs and Robyn MacDonald regarding specific details of the agreement and namely the acknowledgement of traditional owners. This was followed up with a presentation by Paul, Robyn and Felicia Dean to Councillors on 7 June 2016.

Council has continued to work in the Aboriginal Partnership and Employment space via the Aboriginal Employment Project delivered in partnership by the Community Strengthening Team and People and Workforce Team. This project commenced in January 2016 via a secondment of the Aboriginal Partnerships Officer to the People and Workforce Team. This secondment has been subsequently extended until July 2017 following promising results from its initial six months. This project has focused on developing a plan to implement the MAV Aboriginal Employment Framework within Greater Shepparton City Council, developing a better understanding of our workforce, and reviewing our Recruitment process with a cultural lens, including the implementation of a ATSI only recruitment process and finalisation of agreements to support the employment and skill development of our aboriginal community.

Council has now signed two agreements in respect to Aboriginal employment and skill development - Algabonyah Employment Partnership Agreement and the Memorandum of Understanding.

The Memorandum of Understanding is an agreement with Rumbalara Aboriginal Co-op, Dept Health and Human Services, Goulburn Ovens Tafe, Goulburn Valley Primary Care Partnerships, Murray PHN and Shepparton Retirement Villages.

The purpose of this MOU is to record the agreement of The Parties to facilitate inter-agency collaboration and participation in providing services and sharing respective program information and/or resources to develop and sustain appropriately skilled workforces. The ultimate goal is to create a flexible workforce across disciplines in health, disability and aged care, thereby enabling transition across roles and between organisations and providing career progression opportunities to individuals. In particular this will focus on the areas of Disability Work, Aged Care and Home and Community Care and the education and employment opportunities this creates for indigenous people.

6. COMMUNITY DIRECTORATE

6.4 Algabonyah Employment Partnership Agreement (continued)

This is a three year agreement with Councils contribution being:

- (i) Actively work to promote the partnership and recruit a cohort of indigenous people to participate in the program
- (ii) Offer practical placement and work based learning opportunities to support the skills development of the participant
- (iii) Ensure that work-based practitioners are able to contribute to the development and delivery of training and work-based assessment.

GSCC has a cohesively working relationship with the Academy Sport Health and Education to implement a work placement program. The agreed philosophy of this program is to “develop and implement a specific Aboriginal work experience program for aboriginal students in partnership with the Academy Sport Health and Education, with a target of five placements successfully completed per annum.”

These initiatives highlight Councils commitment to improving the employment outcomes of our Aboriginal community and the collaborative partnerships essential to the success of these initiatives. To date Council does not have an Aboriginal Employment target as represented in Algabonyah but is currently delivering against all other commitments highlighted in the Algabonyah Employment Agreement.

Council Plan/Key Strategic Activity

The agreement aligns with the Council Plan 2013-2017.

Risk Management

Since 2004, Greater Shepparton City Council has continued to utilise an inclusive Traditional Owner Acknowledgement, irrespective of Registered Aboriginal Party status, recognising all Aboriginal tribes within the region, while not formally acknowledging any one tribe as traditional owners. This was passed by way of motion on 7 December 2004.

Council does not have a formal working agreement with either YYNAC or BAC. As the perceived conflict between the tribes continues, Greater Shepparton City Council's actions have at times been slowed due to political fragility.

Historically there were eight tribes that occupied Greater Shepparton consisting of the Yorta Yorta, Bangerang, Kalitheban, Wollithiga, Moira, Ulupna, Kwat Kwat, Yalaba Yalaba and Nguaria-iliam-wurrung clans all of which spoke the Yorta Yorta language.

The Department of Premier and Cabinet recommends that when the traditional owners are known that they should be referenced in the acknowledgement of county. Under the Aboriginal Cultural Heritage Act 2006, on 14 September 2007, the Victorian Aboriginal Heritage Council recognised Yorta Yorta Nation Aboriginal Corporation (YYNAC) as the Traditional Owners by way of appointing them as the Registered Aboriginal Party for the land comprising Greater Shepparton representing the eight clan groups.

Policy Considerations

The signing of this agreement will complement the intent of the Aboriginal Employment Project secondment and the further actions of this project which will include amendment to Councils' policies and procedures for recruitment and retention as relevant.

Financial Implications

No financial implications in signing the agreement.

6. COMMUNITY DIRECTORATE

6.4 Algabonyah Employment Partnership Agreement (continued)

Legal/Statutory Implications

Under the Equal Opportunity Act it is not against the law to take special measures to promote equality for groups of people who have one or more of the protected characteristics, these are: race, religion, age, sex, disability.

Environmental/Sustainability Impacts

There are no environmental/sustainability impacts in relation to this report.

Social Implications

The signing of the Algabonyah Agreement is deliberately aimed at improving social outcomes for the Greater Shepparton community. Currently our Aboriginal community faces an unemployment rate of approximately 20%, far greater than the average unemployment rate for our region. Gainful employment is a known factor in driving individual and community prosperity as it improves an individual's opportunity for social interaction, their ability to participate in many different levels of society and to participate economically in the community. Given the strong family bonds that are of significant importance to our Aboriginal community, it is also possible that the flow on effects to family and community of gainful employment will have far reaching impact.

Economic Impacts

Improving the aboriginal employment rate in Greater Shepparton will provide the opportunity to stimulate the economy with more taxable income as people gainfully employed are able to participate more in the economy. This will have the ongoing impact of driving participation and productivity growth as demand for resources and consumables increase with a more financially stable community. This in turn will strengthen the region's profile, build business competitiveness and increase understanding of regional cultures and histories.

The cohort of parties to the Algabonyah agreement will also result in mutual benefit to our community as the agreement supports and includes both Aboriginal and non-aboriginal organisations.

Consultation

Officers believe that appropriate consultation has occurred via the Algabonyah Roundtable conversations.

Strategic Links

a) Greater Shepparton 2030 Strategy

Priority 1 – Active and Engaged Communities (Social).

Objective 1.5 'Embrace and strengthen cultural harmony and diversity'.

Actions

- Continue to engage and partner with our Aboriginal community to support improved opportunities and outcomes in employment and health.
- Ensure Council's activities and events support and enhance cultural harmony and inclusiveness.

b) Other strategic links

Aboriginal 6 Point Plan

Municipal Public Health and Wellbeing Action Plan

6. COMMUNITY DIRECTORATE

6.4 Algabonyah Employment Partnership Agreement (continued)

Conclusion

Greater Shepparton City Council has continued to work towards providing improved outcomes for community members and has recently provided a dedicated resource towards increasing Aboriginal employment opportunities within Council. Continuing to actively support and undertake action to improve outcomes for our Aboriginal community especially in employment is a key target the community has communicated to Council. The signing of the Algabonyah Agreement signifies this commitment and demonstrates the significant collaboration of local agencies to improving employment for our local aboriginal community. This action looks forward to improving the future outcomes for all aboriginal people.

Attachments

Employment Agreement - Greater Shepparton City Council Page 318

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Community Development Coordinator

**Proof reader(s): Team Leader Community Strengthening,
Manager Neighbourhoods**

Approved by: Director Community

Executive Summary

Greater Shepparton City Council is committed to working in partnership with community members to implement the Community Planning program. Over the past twelve months, one new Neighbourhood Plan and two new Locality Plans have been endorsed by Council and two full five year reviews have also been completed.

In total, Council has endorsed Community Plans in ten small towns, three neighbourhoods and two localities. One Locality Plan is currently under development, due to be completed in August 2016.

This summary includes updates on completed projects from endorsed Community Plans, information on new locality and neighbourhood plans as well as other Community Planning and community capacity building initiatives that have been undertaken in the past 12 months.

RECOMMENDATION

That the Council note the achievements of the Greater Shepparton Community Planning groups over the 2015/2016 financial year.

Background

A Community Plan is a written document which identifies a community's vision for the future and the priorities it has identified to achieve this vision. Currently ten small towns, three neighbourhoods and two localities have endorsed Community Plans with the municipality. In addition to these fifteen plans one Locality Plan is currently being developed.

Each Community Plan has a Steering Committee that meets to identify, evaluate and action priorities identified during the plans development and reviews. Community Planning is based on capacity building and therefore each community committee is responsible for driving its plans momentum with support provided by Council Officers as needed. The timing and value of projects is dependent on the committee's capacity at any given time and every effort is made to balance this with the community's needs. This summary included updates on completed project from endorsed Community Plans, information on new locality and neighbourhood plans as well as other Community Planning and community capacity building initiatives that have been undertaken in the past 12 months.

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

1. Community Planning Overview

Ramp it Up & Youth Recreation Spaces Strategy

The Ramp it Up Committee is made up of representatives of small towns where youth recreation spaces have been identified as a priority within their Community Plans. Over the past 12 months the Committee have met regularly and worked on the following actions:

- Recreation based school holiday activities
- Fundraising
- Supporting the development of the Youth Recreation Spaces Strategy.

The Youth Recreation Spaces Strategy was recently adopted by Council at the June Ordinary Council Meeting. The Strategy responds to the identified priorities of youth recreation in small towns and provides a strategic approach to youth recreation spaces in small towns. The strategy recommends the use and implementation of bus SPOTS that are social, playful, open and central. The 2016/17 Council budget includes implementation of the first stage in two small towns. Detailed designs for SPOTS are currently under development and future funding opportunities are being sought.

Action Plan reviews

In line with the Community Planning policy, each Community Plan conducts an annual review of their Action Plan. Reviewing the Action Plans provides each community with an opportunity to review their achievements, determine upcoming priorities for the next 12 months and identify any emerging priorities. A summary of the updated Action Plans were presented at the Council meeting in December 2015. The 2016 Action Plan reviews will commence shortly, with a report provided to Council in December 2016.

What's happening in your Town

What's happening in your town events were hosted in some of the small towns. The aim of these events was for representatives from all the community groups and committees within the town area to participate in an open forum to talk about their activities and aims for the future. The events created an opportunity to look at potential partnerships and opportunities to support each other. Feedback from the events was very valuable with many of the Community Planning groups planning their events for next year.

Community Plan Celebration Dinner

The annual Community Plan Committees Celebration Dinner was held in October 2015. The celebration provided an opportunity to thank the committees for their contribution over the previous twelve months. The guest speakers for the evening were Matt Nelson and John Gribben.

It's Your Plan

The Community Plan 'It's Your Plan' event was held in May 2016. All Community Plan groups were invited to attend, with the evening being hosted by Shepparton East Community Plan Steering Committee. The objectives of the evening were to provide an opportunity for the Committees to meet and network with each other, share examples of the Community Plan projects they have undertaken as well as presentations on promotion and social media and recruiting volunteers.

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Capacity building initiatives

Community Development Officers continue to promote other capacity building initiatives to Community Planning groups such as Council's Community Leadership Program and Grants Forums. The previous Community Leadership Programs have had Community Planning representatives as participants. Council's Grants Forums have also been well attended by Community Plan Steering Committee members. .

2. New Community Plans (New plans and five year reviews)

Mooroopna and Tatura – 5 year reviews

Mooroopna and Tatura developed their first Community Plans in 2010 with both towns making significant achievements towards their identified priorities. As the Community Plan's had reached five years, a complete review was undertaken with extensive consultation being undertaken in both towns. New priorities were identified as well as identification of key priorities that will continue from the original plan. The updated Community Plan, together with the revised action plan has provided direction for the Committee. Both Community Plan groups continue to attract new members .The Community Plan revisions were endorsed by Council in October 2015.

Shepparton East Locality Plan

Community consultation to inform the development of the Shepparton East Locality Plan commenced in August 2015. Some of the consultation methods included a BBQ breakfast, family event in O'Donnell Park, coffee and conversation and other one on one stakeholder meetings. 18 goals were identified and prioritised with the plan presented to Council for endorsement in December 2015.

St George's Road Neighbourhood Plan

Officers began engaging with the St George's Road Neighbourhood in July 2015, opening for broader community consultation from August to October. Feedback was gained from community members via survey and attendance at various meetings, events and activities throughout that period. 31 goals were identified and prioritised, linking with relevant Council environment, built, economic or social pillars. The plan was endorsed by Council in December 2015, launched by the committee at a public event in February, and the group are now working on a number of their priorities.

Dhurringile Community Plan

Officers commenced engagement with the Dhurringile community to develop a Community Plan in April 2016. Community members were invited to provide their input via attending group meetings, the community's monthly Meal Deal dinners, a session at the school and via both online and hard copy surveys. Following this process the draft Community Plan was developed and circulated for community feedback. The Dhurringile community identified seven key goals with a number of actions and projects to achieve those goals. The plan will be presented to the Council for endorsement in August.

3. Endorsed Community Plans update

Over the past twelve months community members have continued to drive the implementation of their Community Plans with support from Council Officers. This section highlights some of the projects and activities that have been undertaken by the Community Plan Steering Committees over the past 12 months. Some of the projects have received funding from Council's Community Plan Implementation Fund, whilst others have received leverage funding from other funding sources. Some projects have required no funding from Council and have instead been more focused on advocacy.

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Arcadia Community Plan

The Arcadia Community Plan was endorsed by Council in September 2014.

The Community Plan group have completed the following projects over the past 12 months:

Project	Amount	Funding Source	Status
Public Toilet Upgrade	\$110,000	2015/2016 Council Capital Project	Completed
Town Entry Sign Design	\$2,500	Council's Community Plan Implementation Fund	Completed
Rubbish bin installation near camping area	N/A	Waste Services department	Completed

Other community projects they have been working on:

- Improvements to the Recreation Reserve including bollards and landscaping
- History board: ongoing design and discussion in developing the board.
- Farmer's Market: The Locality Plan Committee work in partnership with the CFA to host a Farmer's Market approximately six times per year.
- Advocate for Arcadia to be included in NBN roll out: ongoing advocacy on behalf of local community.

Congupna Community Plan

The Congupna Community Plan was endorsed by Council in December 2013.

The Community Plan group have completed the following projects over the past 12 months:

Project	Amount	Funding Source	Status
Historical Mural	\$3,438	Council's Community Plan Implementation Fund	Completed
Town Entry Sign Design	\$2,500	Council's Community Plan Implementation Fund	Completed
No Parking lines Primary School (to improve safety)	N/A	Works	Completed
Public transport access (V/Line stop in Congupna)	N/A	V/Line	Commencing June 2016

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Other community projects they have been working on:

- Advocacy for Congupna Public Toilet (completed as part of Council's 15/16 capital budget)
- Improvements to the walking path at Recreation Reserve
- Improvements to west side of Katamatite Road to improve water drainage and informal parking
- Advocating for maintenance of drainage in town to assist in heavy rain periods in interim between Congupna Drainage Strategy being executed
- Advocating for turning lanes along Katamatite Road to improve road safety
- Collaborating with other user groups of Memorial Reserve to develop cohesive plan for future project at Reserve
- Participating in the development of Council's Youth Recreation Spaces Strategy.

Dookie & District Community Plan

The Dookie Community Plan was endorsed by Council in 2002 and a full review was undertaken in 2012.

The Community Plan group have completed the following projects over the past 12 months

Project	Amount	Funding Source	Status
Dookie Rail Trail brochure updates	\$600	Council's Events & Tourism Department	Completed
Rear fencing at CWA Gardens	Funded by Councils Building Department	Council's Building Department	Completed
Cyclists sign	N/A	Council's Project Department	Almost completed

Other community projects they have been working on are:

- Advocating for progression of Stage 2 Rail Trail (in Council's 16/17 capital budget)
- New bus shelter along New Dookie Road
- Advocating for water quality testing
- Advocating for various road speed changes – completed
- Concept plans developed for alignment of Mt Major Walking Track
- Continued scoping for Retirement Village
- Continued scoping of Dookie Overnight Caravan Stop
- Participating in Ramp it Up Committee, fundraising and the development of Council's Youth Recreation Spaces Strategy (Stage 1 SPOT in Council's 16/17 capital budget).

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Katandra West Community Plan

The Katandra West Community Plan was endorsed by Council in March 2013.

The Community Plan group have completed the following projects over the past 12 months:

Project	Amount	Funding Source	Status
Primary School Crossing	\$34,000	2015/2016 Council Capital project	Completed
Town Entry Sign	\$20,000	Council's Town Entry Sign Program	Completed
Ramp it Up – School holiday recreation activities	\$100	Council's Community Plan Implementation Fund	Completed
Establish playgroup	N/A	Katandra West Primary School (covered insurance)	Completed

Other community projects they have been working on:

- Ongoing support and advocacy for the Community Centre project.
- Participating in Ramp it Up Committee and the development of Council's Youth Recreation Spaces Strategy
- Improved mobile reception: advocacy for inclusion in black spot program
- Men's Shed group has begun to meet, currently investigating potential locations for the group to be based, including partnering with the Historical Society to find a dual purpose location.
- Improving footpaths in the town: ongoing advocacy for inclusion in Missing Links Program;
- Advocating for improvements to roads: ongoing advocacy for improvements to identified roads.

Kialla Lakes Neighbourhood Plan

The Kialla Lakes Community Plan was endorsed by Council in October 2014.

The Community Plan group have completed the following projects over the past 12 months:

Project	Amount	Funding Source	Status
Neighbourhood Christmas BBQ event	\$250	Council's Community Plan Implementation Fund	Completed
What's happening in your Town event	\$140	Council's Community Plan Implementation Fund	Completed

Other community projects that they have been working on are:

- BBQ and Shelter (in Council's capital budget 2016/2017)
- Community movie night
- Addressing speeding within the neighbourhood
- Advocated for additional trees to be planted at Ganaway Reserve.

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Merrigum Community Plan

The Merrigum Community Plan was first endorsed by Council in 2006 and a full review was undertaken in 2012.

The Community Plan group have been working on the following projects over the past 12 months:

- Fundraising and planning for Water play / splash equipment – (leverage funds in Council's capital budget 2016/2017)
- Planning for Merrigum Recreation Reserve Netball Court upgrade
- Continued planning for accessibility to be incorporated into football clubroom
- Applied and received funding for Council's Australia Day Event Grant 2016 and Festive Decoration Grant 2015
- Back to Merrigum event was held in August 2015.

Mooroopna Community Plan

The Mooroopna Community Plan was endorsed by Council in 2010, with the revision being presented to Council for endorsement in October 2015.

Over the past 12 months the group have been working on the following projects:

Project	Amount	Funding Source	Status
Labyrinth	\$3850	Council's Community Plan Implementation Fund	Completed
Design for Ferrari Park Shade Structure	\$350	Council's Community Plan Implementation Fund	Completed
Business Breakfast March 2016	\$328	Council's Community Plan Implementation Fund	Completed
Launch of Mooroopna Multipurpose Storage Shed	\$270	Council's Community Plan Implementation Fund	Completed

Other community projects that they are working on are:

- Supporting Stevens Crescent Community BBQ
- Water fountain for Ferrari Park
- Contribution towards the development of the McLennan Street masterplan
- Selection of historical photos for Ferrari Park toilets
- Advocacy with V/Line and VicTrack for safer pedestrian access to the Mooroopna Railway Station
- Support the development of a Business Traders Working group
- Participating in Ramp it Up Committee and the development of Council's Youth Recreation Spaces Strategy.

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Murchison and District Community Plan

The Murchison Community Plan was endorsed by Council in 2011.

Over the past 12 months the group have been working on the following projects:

Project	Amount	Funding Source	Status
Men's Shed (fit out of insulation)	\$3507	Council's Community Plan Implementation Fund	Completed
Ramp it Up School holiday activities in July & September holidays	\$220	Council's Community Plan Implementation Fund	Completed

Other community projects that they are working on are:

- Participating in Ramp it Up Committee and the development of Council's Youth Recreation Spaces Strategy
- Advocacy for a Shade Structure over playground (in Council's capital budget 2016/2017)
- Advocacy for footpaths in town
- Support the development of a Men's Shed for Murchison
- Murchison Recreation Reserve master plan
- Murchison Rail Trail – Part 2 (scoping study)
- Town entrance beautification.

Seven Creeks Neighbourhood Plan

The Seven Creeks Community Neighbourhood Plan was endorsed by Council in May 2013.

Over the past 12 months the group have been working on the following projects:

Project	Amount	Funding Source	Status
Christmas Party – December 2015	\$500.00	Council's Community Plan Implementation Fund	Completed
Neighbour Day Outdoor Cinema – April 2016	\$570.00	Council's Community Plan Implementation Fund	Completed
First aid course for local community	N/A	N/A (self-paid)	Completed

Other community projects they have been working on:

- Shade Structure: ongoing work on developing design for shade structure (will be completed in 2016/17)
- Ongoing advocacy for walking path around wetlands
- The Committee have established a closed Facebook group for the neighbourhood. It has become very active with members posting about local events, items for sale etc.

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Shepparton East Locality Plan

The Shepparton East Locality Plan was endorsed by Council in December 2015.

Over the past 6 months the group have been working on the following projects:

Project	Amount	Funding Source	Status
Picnic table at O'Donnell Park	Funded by Council's Recreation and Parks Department	Recreation and Parks department	Completed

Other community projects that they have been working on are:

- Advocated for better landscaping maintenance schedule in Shepparton East (now been achieved)
- Ongoing advocacy for Midland Highway Walking path (from Bunnings to Shepparton East)
- Identification of priorities for Central Park Recreation Reserve including new netball court
- Community noticeboard
- Primary School carpark light on road reserve.

St George's Road Neighbourhood Plan

The St George's Road Neighbourhood Plan was endorsed by Council in December 2015.

Over the past 6 months the group have been working on the following projects.

Project	Amount	Funding Source	Status
Neighbourhood Plan Launch Event at Victory Park	\$575.00	Council's Community Plan Implementation Fund	Completed
Drinking Fountain Furphy Park	\$2635.50	Council's Community Plan Implementation Fund	Completed

Other community projects they have been working on:

- Public Art/Mural project in the St George's Road Precinct,
- The group have initiated the process to begin a community garden in the St George's Road Neighbourhood.
- Advocacy for a Public Toilet in Victory Park
- Advocacy for upgrade of Karibok Park which could include a casual community sport/activity use.

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Tallygaroopna Community Plan

The Tallygaroopna Community Plan was endorsed by Council in August 2013.

Over the past 12 months the group have been working on the following projects:

Project	Amount	Funding Source	Status
Preparation for Tallygaroopna Men's Shed including floor plans	\$5000	Council's Community Plan Implementation Fund	Completed

Other community projects they have been working on are:

- Preparation for a grant application for DHHS Men's Shed funding
- Continued planning for Walking Path – railway line section (detailed design and part construction in Council's capital budget 2016/2017)
- Community noticeboard.

Tatura Community Plan

The Tatura Community Plan was endorsed by Council in 2010, with the revision being presented to Council for endorsement in October 2015.

Over the past 12 month the group have been working on the following:

Project	Amount	Funding Source	Status
End of Year Celebration 2015 and launch of new Action Plan	\$300	Council's Community Plan Implementation Fund	Completed
Welcome Sign	\$4310	Council's Community Plan Implementation Fund	Completed
Manufacture / renewal of Tatura event sign	\$6000	CPIF & Tourism and Events Branch	Completed Installation in 2016/17
Community BBQ at Mactier Park	\$5000 Council \$11465 Community	Council's Community Plan Implementation Fund & Community	BBQ purchased, implementation completed in 2016/17
Renewal of BBQ hot plate at Lake Bartlett	\$2535	Council's Community Plan Implementation Fund	Completed

Other projects that the group has been working on are:

- Mactier Park Senior Citizens Centre renovation (to be completed as part of Council's 15/16 capital budget)
- Mactier Park New toilet block (to be completed as part of Council's 15/16 capital budget)
- Lake Bartlett Walking Path – Detailed design of the walking path has been completed. A funding application for the circuit path was submitted but unsuccessful (however included in Council's 16/17 capital budget)
- Contaminated land issue remains unresolved at Mactier Park but the group continue to advocate for a solution

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

- Tourism signage for the Robert Mactier Statue
- The Walks and Rides Committee have continued to progress planning for the 10 km loop around Tatura.
- The noticeboard beside the butcher shop has been refurbished for community use.
- Continued to work with Council through the Pool Committee to increase usage of the pool and improve the facilities and opportunities at the pool.
- A playground for Joe Ford Drive was identified in the 5 year review of the plan. A concept plan is currently being developed
- A regular informal gathering for newcomers has been initiated.

Toolamba and District Community Plan

The Toolamba and District Community Plan was endorsed by Council in 2011. The group are currently working on a full five year review of the Community Plan, this will be presented to Council in December.

Over the past 12 months the group have been working on the following projects:

Project	Amount	Funding Source	Status
Public Toilet construction and opening	Capital budget item	2014/2015 Capital Budget – Recreation and Parks	Completed

Other community projects that the group have been working on are:

- Full five year review of the Community Plan which has included various consultation activities
- Concept planning for a walking path between Toolamba and Old Toolamba
- History display along railway line
- Advocacy for kerb and channel along Wren Street.

Undera Community Plan

The Undera Community Plan was endorsed by Council in August 2009, with the revision being presented to Council for endorsement in September 2014.

Over the past 12 months the group have been working on the following projects:

Project	Amount	Funding Source	Status
Christmas event 2015	\$790	Council's Community Plan Implementation Fund	Completed

Other community projects that the group have been working on are:

- Council's Our Sporting Future funding application – toilet and change room upgrade
- Participating in Ramp it Up Committee and the development of Council's Youth Recreation Spaces Strategy

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Council Plan/Key Strategic Activity

This summary is intrinsically linked to the Council Plan 2013 – 2017, in particular the following objectives:

- Goal 1 – Active and Engaged Communities (Social)
Continue to enhance community capacity building.

Risk Management

There are no moderate to extreme risks identified with this report.

Policy Considerations

This summary report supports existing Council policies including but not limited to Council's Community Planning Policy and Procedure.

Financial Implications

Community Planning is set within the Council context of existing financial constraints. Community Planning priorities were assessed through the existing Community Planning Implementation budget, external government departments, philanthropic trusts and / or community fundraising. For some of these priorities, Community Plan Steering Committees may provide in kind support to the implementation of these initiatives. An expense on operational prioritises for the 15/16 financial year was \$109,603.

Legal/Statutory Implications

The Community Planning program is consistent with the *Local Government Act 1989* and the *Victorian Charter of Human Rights and Responsibilities Act (2006)*.

Environmental/Sustainability Impacts

This summary report does not have any environmental impacts.

Social Implications

Community Planning is a bottom up approach to planning for the future of an area that is led by the community themselves. The Community Planning process in Greater Shepparton is underpinned by the asset base community development (ABCD) approach which is a large global movement that considers local assets as the primary building blocks of sustainable communities.

Economic Impacts

Where possible, local purchases are made and used locally. Of note, some items completed this financial year will attract out of town interest and trade.

Consultation

There has been many varied consultation that have been undertaken with the Community Plan groups throughout the past 12 months. Community Plan Steering Committees meet regularly in each of the small towns, neighbourhoods and localities supported by Council Officers. Each Community Plan project has also included further consultation with key stakeholders and the wider community. The annual reviews are undertaken every year and include extensive consultation with the wider community through surveys and local community events.

6. COMMUNITY DIRECTORATE

6.5 Community Planning Summary 2015/2016 (continued)

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Keeping the community informed about community plan activities	Media releases Surveys Flyers
Consult	Discuss achievements and priorities	Consultation events
Involve	Feedback is important to contribute to decision making	Forums / events for Committees to build their capacity.
Collaborate	Feedback will be incorporated into decision making to the maximum level possible	Partnerships between Council and Community Plan groups and the wider community
Empower	The communities have ownership of this plan and continue to actively drive the implementation of the priorities within it.	Plans are endorsed, not adopted by Council thus creating ownership

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

Direction 2 – Community Life

b) Other strategic links

Greater Shepparton City Council – Community Development Framework

Greater Shepparton City Council – Community Engagement Strategy

Greater Shepparton City Council – Community Plan Implementation Policy

Conclusion

This summary report contains the achievements made in the Community Planning program over the past 12 months. Community Plan Steering Committees have successfully completed many community projects resulting in fantastic outcomes for their communities. Committees have also continued to plan and scope for upcoming projects and advocate on behalf of their communities. Council Officers have facilitated a number of events to build the capacity of the Committees and acknowledge the fantastic work residents do for their local communities.

Attachments

Nil

6. COMMUNITY DIRECTORATE

6.6 Dhurringile Community Plan

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Community Development Officer

Proof reader(s): Community Development Coordinator,

Team Leader Community Strengthening, Manager Neighbourhoods

Approved by: Director Community

Executive Summary

The Dhurringile Community Plan is the result of extensive engagement with the local community in partnership with a group of committed community members that have formed the Dhurringile Community Plan Group.

Council invited the community to work in partnership with Council to develop a Community Plan. Following discussion with local community leaders the process commenced with an initial information session. Council Officers also attended a monthly community meals event, undertook a physical and online survey, a session at the local primary school and several meetings. Over 60 people contributed feedback, suggestions, attended meetings and sessions which was collated to develop this plan.

The plan articulates the community's self-defined strengths and challenges, outlines their vision for their future and an action plan to achieve that vision.

The draft Plan was made available for community feedback for three weeks, before now being submitted to Council for endorsement.

RECOMMENDATION

That the Council:

1. endorse the Dhurringile Community Plan; and
2. recognise the contribution of the Dhurringile Community Plan Group and community in developing this plan.

6. COMMUNITY DIRECTORATE

6.6 Dhurringile Community Plan (continued)

Background

Greater Shepparton City Council has been working in partnership with communities to establish Community Plans in the municipality for over 10 years, as per Council policies.

The Dhurringile community is located a 30 minute drive south east of Shepparton. In this process individuals that live, work, play and learn in this locality were considered part of the Dhurringile community.

The development of the Dhurringile Community Plan began in April 2016 with an initial information session to gauge community interest. The meeting was strongly attended by community members, who expressed an interest in continuing with the community plan process.

Council Officers then attended the community's monthly Meal Deal dinners to provide an overview of community planning, provide community plan project inspiration, take feedback via a post it note exercise and surveys, and answer any questions. Over 50 people of range of demographics were in attendance and provided suggestions and feedback.

A survey mail out was conducted to all 140 households in the Dhurringile 3610 postcode, offering the opportunity for physical or electronic submission and received 4 responses.

Students at the Dhurringile Primary School were engaged in a session to brainstorm the things they love about Dhurringile and what they would like to see in the future. Students then completed artworks detailing either their vision for Dhurringile's future or a project they thought was important in contributing to the future of the community.

Throughout the community engagement period a number of meetings were held with the Community Planning Group to discuss methods of engagement and begin developing the plan.

A draft Community Plan was made available to the community for feedback via Council's website, and a copy of the action plan and a flyer detailing methods to provide feedback was circulated to the Dhurringile 3610 postcode. This was promoted via local media outlets and Council's social media and news platform.

The community's vision for the future is 'We want a strong and connected community that supports and grows our local industries, in good times and bad. We want to enhance our local features and facilities to improve our livelihood and connection to our region'.

The Action Plan defines the following goals to work towards the community's vision:

- Promote our local area (including entry signage, welcome pack, advertising/promotional campaigns)
- Continue to support and develop our local Primary School to build enrolment (celebrate centenary anniversary, improve safety, build bus shelter, walking path from school to recreation reserve, student transport and after school care)
- Strengthen our community connections (hold more community events, collaborate meaningfully amongst local groups/organisations/businesses, improve facilities and activities for young people, establish a playgroup, create community cookbook, welcome and include newcomers to the area)

6. COMMUNITY DIRECTORATE

6.6 Dhurringile Community Plan (continued)

- Improve condition and accessibility of Recreation Reserve (install drinking fountain, bbq, seating, playground, signage, disability accessibility including parking, historical/memorial signage, landscaping and fencing)
- Strengthen our connection and accessibility to our nearby towns and regions (develop shared path connection to Murchison and Tatura, VLine bus stop, improve quality of roads, horse riding warning signs, monitor impacts of proposed by-pass and fast rail proposals and capitalise on opportunities)
- Celebrate our history (develop historical signage at key locations, create walk connecting locations, hold celebratory/memorial events)
- Improve condition and accessibility of Community Centre (upgrade toilets including disabled toilet, baby change facilities, improve kitchen facilities).

These actions and projects are at a range of scales, focussing both on larger scale infrastructure advocacy as well as grass roots, community driven projects. They will require the development of strong partnerships both within the community and with external organisations and businesses, including but not limited to Council.

Funding for these projects may require Council or external capital and operational fund allocations depending on their scale. The community will be encouraged to mobilise local resources and access funding from local, regional and federal funding bodies or philanthropic foundations.

The plan is being discussed with internal Council departments regarding implementation, including Design, Recreation and Parks, Projects, Building Services, Environmental Health, Sustainability and Environment, Planning and Investment Attraction.

Council Plan/Key Strategic Activity

The Dhurringile Community Plan 2016 aligns with:

- Council Plan 2013-2017 – Goal 1 – Active and Engaged Communities.
Continue to enhance community capacity building

Risk Management

Insignificant to Low risks have been identified and will be addressed at the operational level.

Policy Considerations

Endorsing the Dhurringile Community Plan will support existing Council policies.

Financial Implications

Endorsing the Dhurringile Community Plan is set within the Council context of existing financial constraints. Community planning priorities requiring funding will be assessed through the existing community planning implementation budget, external government departments and/or philanthropic trusts.

6. COMMUNITY DIRECTORATE

6.6 Dhurringile Community Plan (continued)

	Approved Budget \$	This Proposal GST Exclusive \$	Variance to Approved Budget Estimate \$	This Proposal GST Inclusive ² \$
Revenue	\$0.00	0	0	0
Expense	\$5,000.00 available	\$121.44	\$4,878.56 (will be used for printing and promotion of the Community Plan)	\$133.59 (total expenses including engagement activities)
Net Total	0	0	0	0

¹ Budgets are GST exclusive

² For Contract Award reports the GST inclusive expense shall match the amount reported in the recommendation

Legal/Statutory Implications

The development of the Dhurringile Community Plan 2016 is consistent with the *Local Government Act 1986* and the *Victorian Charter of Human Rights and Responsibilities Act 2006*.

Environmental/Sustainability Impacts

The Dhurringile Community Plan includes multiple positive sustainability outcomes including: celebrating and enhancing the local environment and biodiversity; improving public transport and other forms of sustainable transport including walking and cycling; waste reduction by reducing plastic bottle use through installing drinking fountains; modernising facilities which can include more environmentally friendly appliances and services.

Social Implications

The Dhurringile Community Plan is the result of extensive community engagement and reflects the aspirations and priorities of the community. The community has recognised its strengths, challenges and defined its vision for the future. The variety of projects include community driven, grass roots items that aim to bring the community together, strengthening social capital with excellent potential social outcomes.

By endorsing this plan Council supports the community to: provide activities and quality facilities for all ages and abilities, increasing accessibility and connectivity for all community members; celebrate the positive aspects of living, working and learning in a rural area in the face of current economic challenges; and ensure the maintenance of local heritage and historical knowledge in rural areas.

Economic Impacts

Endorsing the Dhurringile Community Plan offers the opportunity to support the improvement of economic outcomes both directly and indirectly. This includes through improving local infrastructure to support the growth of local industry, attract local investment, increasing employment, improve community well-being and support networks to manage good times and difficult times, improving the tourist potential of the region.

6. COMMUNITY DIRECTORATE

6.6 Dhurringile Community Plan (continued)

Consultation

The Dhurringile Community Plan involved multiple methods to engage the community in partnership with a group of key community members.

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Informing the community of the development of a plan	Postal mail out of flyers and information sheets
Consult	Discussing/receiving ideas and suggestions from the community	Electronic and physical survey, meetings (x 4), session at the school, Community Meal evening
Involve	Community providing feedback is integral to developing the goals/actions to be included in the plan	Survey results to assist in prioritising goals/items (4 responses)
Collaborate	Feedback will be considered in decision making to the highest level	Collaboration between Council representatives and Community Plan Group through meetings in determining the process for developing the plan.
Empower	Ownership of the plan is with the community	Plan is endorsed by Council not adopted, therefore ownership remains with the community. Implementing the community plan will be driven by the community

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

Direction 2 – Community Life.

b) Other strategic links

Greater Shepparton City Council – Council Plan 2013-2017

Greater Shepparton City Council – Community Development Framework

Greater Shepparton City Council – Community Engagement Strategy

Greater Shepparton City Council – Community Plan Implementation Policy

Conclusion

The Dhurringile Community Plan 2016 is the successful result of extensive community engagement. The Plan outlines the Dhurringile community's priority and future vision to create a connected community celebrating their strengths and building a strong, sustainable future for the locality. Council Officers recommend the plan is endorsed and ongoing implementation supported.

Attachments

Dhurringile Community Plan 2016 Page 321

6. COMMUNITY DIRECTORATE

6.7 Mt Major - Dookie Walking Track - Proposed Alignment

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Community Development Coordinator

**Proof reader(s): Team Leader Community Strengthening,
Manager Neighbourhoods**

Approved by: Director Community

Executive Summary

Greater Shepparton City Council works in partnership with Community Plan Steering Committees to implement their Community Plans. One of the key priorities of the Dookie and District Community Plan is the walking path linking Mount Major to the Dookie Township.

Two walking path alignments have been investigated with a preferred option identified following consultation with key stakeholders. As the preferred option requires Council to utilise an unused road reserve currently being farmed by adjoining land owners and an agreement to be entered in to with the University of Melbourne, Council support is required to confirm this as the preferred route of the walking track to progress the project.

RECOMMENDATION

That the Council:

1. support Option 1 as outlined in this report as the preferred alignment for the proposed walking path between Mount Major and the Dookie Township
2. formally write to the affected landholders to advise of the intention to utilise the unused Ryan Road, Road Reserve
3. continue to progress this project.

Background

Greater Shepparton City Council works in partnership with Community Plan Steering Committees to implement their Community Plans. One of the key priorities of the Dookie and District Community Plan is a walking path linking Mount Major to the Dookie Township.

In 2011 Council appointed a consultant to develop a draft Dookie Walking and Mountain Bike masterplan. The masterplan identified a number of walking and mountain bike tracks on the north side of Mt Major. One of the identified paths was a walking path intended for pedestrian use. At the time the masterplan was developed there was extensive community consultation and support for the progression of the walking path. However the masterplan was not finalised and the project has not progressed since this time.

6. COMMUNITY DIRECTORATE

6.7 Mt Major - Dookie Walking Track - Proposed Alignment (continued)

The Mount Major walking path has remained a high priority of the Dookie and District Community Plan, due to its broad community support. During 2016 the Dookie and District Development Forum have recommenced discussions with Council Officers and other stakeholders to continue the scoping and planning required for this project.

From the Dookie Township, it is proposed that the walking path will be accessed by Ryan Road and will finish at the summit of Mount Major. The majority of the walking path will be located on University of Melbourne land. The walking path project has been raised with the University of Melbourne who have indicated their in principle support.

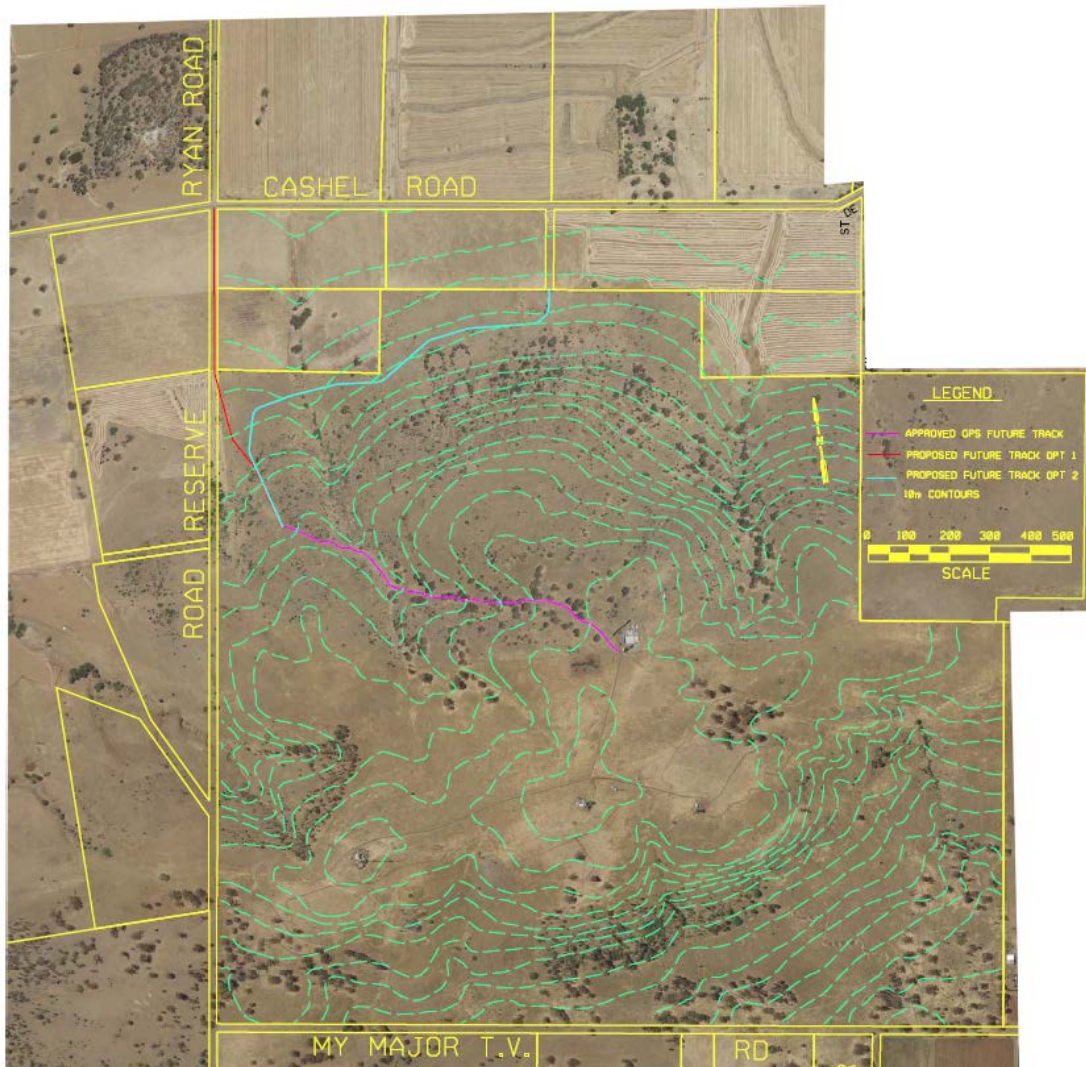
The section of land between the intersection of Ryan Road and Cashel Road and Mount Major/University of Melbourne is privately owned and used as farming land. In planning for the alignment of the walking path, two unused crown land road reserves have been considered for the walking path. Both road reserves have been unused for decades and both are currently being utilised by the surrounding private land owners for farming use. The map below identifies the unused road reserve and surrounding land.

In March 2016 members of the Dookie Forum and Council Officers met on site at Mount Major to explore options for the alignment of the proposed path and to commence GPS mapping. Two options were considered, and a preferred option, option 1, has been recommended following key stakeholder consultation.

6. COMMUNITY DIRECTORATE

6.7 Mt Major - Dookie Walking Track - Proposed Alignment (continued)

Proposed alignments



Key:

- Pink – GPS map of the preferred alignment of the walking path (University of Melbourne land)
- Red – Option 1 - Possible future track to link with Cashel Road (utilising unused Ryan Road road reserve)
- Blue – Option 2 - Possible future track to link with Cashel Road (utilising unused road reserve)
- Green – 10 metre contour lines

6. COMMUNITY DIRECTORATE

6.7 Mt Major - Dookie Walking Track - Proposed Alignment (continued)

Proposed alignment option 1 – inset for unused road reserve



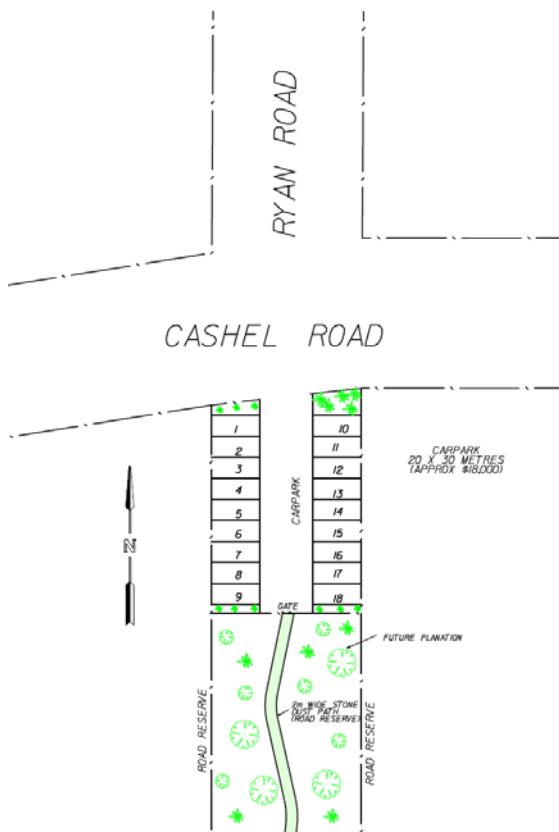
Option 1 (Preferred Option) – Unused Ryan Road, road reserve

This is the preferred alignment of the Dookie and District Development Forum and also recommended by Council Officers.

- This path alignment is the most direct route from Ryan Road where most people will access the start of the walking path.
- It does not require pedestrians to walk along Cashel Road which is an unconstructed, i.e. dirt road with a 100km speed limit
- Car parking could be included as part of the project on the Mount Major side of Cashel Road (within the 20 metre road reserve). This would prevent the need for pedestrians to cross Cashel Road where there is low visibility to the west.
- A title search of the unmade section of Ryan Road south of Cashel Road has confirmed that it is an unmade government road and could be used for the purposes of a walking track.
- Currently this land is used as farming land by the surrounding land owners and has been used in this way for many years.
- The idea in fencing the small section of road reserve into the southern paddock (adjacent to the University of Melbourne Land) is to protect and incorporate a significant stand of Light wood which is currently unprotected and is within the road reserve.
- The land owners do not have a licence to use the road reserve and Council, as the road authority, has the right to declare that the road is required for public purposes.
- The walking track would be constructed with stone dust (or similar material) and a fence installed to differentiate the walking track and the surrounding farming land.

6. COMMUNITY DIRECTORATE

6.7 Mt Major - Dookie Walking Track - Proposed Alignment (continued)



Option 2 – Unused road reserve

The second alignment investigated is located further to the east along Cashel Road.

- This alignment is not the most direct route from Mount Major to Ryan Road.
- Utilising this road reserve would require pedestrians to walk along Cashel Road to Ryan Road (approximately 825 metres) where vehicles could be parked.
- The community have raised concerns for pedestrian safety for people walking along the side of Cashel Road (100 km speed limits) to Ryan Road.
- Officers have enquired about whether a request could be made to Vic Roads to permanently reduce the speed limit, but it has been advised that this is unlikely to be approved.
- Officers have enquired about the installation of a separate off road walking track along Cashel Road, but this would be cost prohibitive.
- The walking track would be constructed with stone dust (or similar material) and a fence installed to differentiate the walking track and the surrounding farming land.

Council Plan/Key Strategic Activity

This project is intrinsically linked to the Council Plan 2013-2017.

Goal 1 – Active and engaged communities

Continue to enhance community capacity building.

Risk Management

Insufficient to low risks have been identified and will be addressed at the operational level.

6. COMMUNITY DIRECTORATE

6.7 Mt Major - Dookie Walking Track - Proposed Alignment (continued)

Policy Considerations

There are no conflicts with existing council policies.

Financial Implications

The construction budget for option one is likely to include: fencing (for the road reserve), informal carpark, stone dust path to the base of the Mount Major, informal path on Mount Major, seats and signage.

A range of funding opportunities will be investigated for the detailed design and construction of the walking track. A Council capital budget bid will be submitted for construction in the 2017/18 financial year as part of council's annual budgetary process.

Legal/Statutory Implications

This project will be consistent with the *Local Government Act 1989*.

Environmental/Sustainability Impacts

A planning permit will be required to use the land for informal outdoor recreation in the Public Use Zone – Education accompanied by a letter from the public land manager. Cultural Heritage Mapping shows areas of cultural heritage significance on the land but not on the alignment of the proposed track. As the land falls within Erosion Management Overlay and Salinity Management Overlay Council would notify Department Environment, Land, Water and Planning as part of the planning permit application to determine if there are any Erosion or Salinity concerns.

Social Implications

Community planning is a bottom up approach for the future of an area that is led by the community themselves. The community planning progress in Greater Shepparton is underpinned by the asset based community development approach which is a large global movement that considers local assets as the primary building blocks of sustainable communities. The proposed walking track will be an asset to the local community and visitors by encouraging social interaction and physical activity to foster increased health benefits.

Economic Impacts

The proposed walking track will be constructed in line with Council's procurement policy.

Consultation

Consultation has been undertaken with a variety of stakeholders including Council's internal departments, the Dookie and District Development Forum, University of Melbourne and neighbouring landowners.

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Keeping the community informed on the progress of the project	Email, phone
Consult	Continued consultation as planning progresses	Email, phone
Involve	Discussion regarding options for proposed alignment	Onsite meeting
Collaborate	Ongoing partnership with key stakeholders	Onsite meeting, email, phone
Empower	N/A	N/A

6. COMMUNITY DIRECTORATE

6.7 Mt Major - Dookie Walking Track - Proposed Alignment (continued)

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

Direction 2 – Community Life

b) Other strategic links

Council's Community Development Framework

Council's Community Engagement Strategy

Council's Community Plan Implementation Policy

Dookie and District Community Plan.

Conclusion

The Dookie & District Forum have identified one of their major priorities is the Mt Major Walking Track project. Through Council's Community Planning program, Council Officers in partnership with the Forum have investigated options for the alignment of the walking track and would like Council support to progress with the preferred option for alignment.

Attachments

Nil

6. COMMUNITY DIRECTORATE

6.8 Greater Shepparton Sports Hall of Fame Advisory Committee - Nomination Guidelines and Form

Disclosures of conflicts of interest in relation to advice provided in this report
Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Healthy Communities

Proof reader(s): Manager Active Living

Approved by: Director Community

Other: Team Leader Governance

Executive Summary

The Greater Shepparton Sports Hall of Fame Advisory Committee is working towards establishing a Greater Shepparton Sports Hall of Fame. The committee has developed a nomination form and associated guidelines.

The committee has recommended that nominations be open from Monday 1 August 2016 and close Wednesday 30 November 2016. The nomination form and guidelines developed by the committee will be made available via Council's website and in hard copy at Council's main office. Members of the public are able to nominate during this time. Committee members will review the nominations received and make a recommendation to Council on those nominees to be inducted into the Greater Shepparton Sports Hall of Fame.

The committee anticipates holding the inaugural induction ceremony in July/August 2017. The committee is working on a temporary location to house the Greater Shepparton Sports Equipment Library which may include an online Hall of Fame. The inaugural induction ceremony is anticipated to be a major formal ticketed event, held at Eastbank including high profile guest speakers. There is an opportunity to obtain corporate sponsorship for the event which may also become a major fundraiser for Council's Sporting Chance Program – a small grants program that enables Greater Shepparton residents with a Health Care/Pension Care Card to participate in sport and recreation.

Greater Shepparton has a proud history of producing high achievers in sports at both a national and international level. By celebrating these achievements, and particularly highlighting the cultural and social diversity in inductees, participation in sports and sporting clubs will be encouraged.

RECOMMENDATION

That the Council:

1. endorse the Greater Shepparton Sports Hall of Fame Nomination guidelines and form; and
2. officially open the nomination process, commencing on 31 October 2016 and closing 27 January 2017.

6. COMMUNITY DIRECTORATE

6.8 Greater Shepparton Sports Hall of Fame Advisory Committee - Nomination Guidelines and Form (continued)

Background

The Sports Hall of Fame is a new concept being investigated by the newly formed Greater Shepparton Sports Hall of Fame Advisory Committee. Members of the Greater Shepparton Sports Hall of Fame Advisory Committee include Mayor Dinny Adem, Cr Kevin Ryan, Darryl Butcher, Don Kilgour, Margo Koskelainen, Ian Fitzsimmons, David Quinn, Tony Tranter and Belinda Conna.

The Sports Hall of Fame is designed to recognise and celebrate significant sporting achievements of Greater Shepparton residents; the Hall of Fame has potential to capture sporting achievers from the Goulburn Valley and become a Regional Sports Hall of Fame. These achievements include participation and success in sport at a national or international level and inductees will include players and athletes, coaches and officials, administrators and others involved in sport at an elite level. The base category will be an inductee to the hall of fame, with a second tier category of legend status being available at the discretion of the committee for anyone who has sustained a long period of success, national or international recognition and/or utilised their profile to achieve positive community outcomes, including the development of their sport.

The Sports Hall of Fame will include a virtual aspect on the Greater Shepparton City Council website and could also include a physical location. Potential locations to house the Sports Hall of Fame are to be investigated at a later stage, and may include within the redevelopment of the Shepparton Sports Stadium, Shepparton Art Museum or within the CBD. Locations may not necessarily be a Council owned or managed building/facility.

The committee has recommended that nominations be open from Monday 1 August 2016 and close Wednesday 30 November 2016. The nomination form and guidelines developed by the committee will be made available via Council's website and in hard copy at Council's main office. Members of the public are able to nominate during this time. Committee members will review the nominations received and make a recommendation to Council on those nominees to be inducted into the Greater Shepparton Sports Hall of Fame.

Nominations will be open to anyone who has been a resident of Greater Shepparton who actively participated or supported sport in the area prior to, or during, achieving national or international level sporting success. It is envisaged nomination forms will be made available via the Council website and will be assessed by a Sports Hall of Fame committee.

The committee has envisaged an inaugural ceremony that could induct up to 15 individuals into the Sporting Hall of Fame, and thereafter each ceremony may induct no more than 5 individuals at one time (prioritise should more than 5 applications be received). Limiting the number of people inducted assists in ensuring the induction is recognised as a significant event and recognition is granted. A ceremony could be held once every two years being a formal event. Minor sponsorship will be sought to assist with hosting the induction event. The ceremony could be a ticketed event and include the provision of a meal and entertainment, high profile MC from the sporting field, provide background information on each inductee, their achievements and contributions, promote the role of Council in sport and recreation and cross promote programs, promote the major sponsor.

6. COMMUNITY DIRECTORATE

6.8 Greater Shepparton Sports Hall of Fame Advisory Committee - Nomination Guidelines and Form (continued)

The induction ceremony provides a great opportunity to cross promote and become a major fundraiser for Council's Sporting Chance program – a small grants program that enables residents to participate in Sport and Recreation.

Council has approached the Shepparton News, who expressed a keen interest in the program and could be an ongoing major partner in the project. Win News could also be a potential partner and the committee could investigate this further.

The Sports Hall of Fame could serve as a permanent tribute to sporting leaders in recognition of not only their sporting excellence but also their service to the sport. By celebrating these achievements and particularly highlighting the cultural and social diversity in inductees, participation in sports and sporting clubs will be encouraged. Wagga Wagga City Council has a Sports Hall of Fame located as part of their arts museum. Referred to as the 'City of Good Sports' Wagga Wagga allocated \$10,000 per annum to maintain the Sports Hall of Fame.

The concept of a Sports Hall of Fame is strongly aligned to the Council Plan 2013-17 Strategic Goal 3 Economic Prosperity *'Make Greater Shepparton the regional sporting capital of Victoria and a leading sporting destination'*.

The Sports Hall of Fame could showcase the sporting successes that have come from Greater Shepparton and provide a resource to local clubs who are looking to demonstrate their successes. The Sporting Hall of Fame has potential to become a tourist attraction for Greater Shepparton and leverage corporate support.

Council Plan/Key Strategic Activity

The concept of a Greater Shepparton Sports Hall of Fame is strongly aligned to the Council Plan 2013-17 Strategic Goal 3 Economic Prosperity *'Make Greater Shepparton the regional sporting capital of Victoria and a leading sporting destination'*.

Active and Engaged Community – We will improve liveability through social and recreational opportunities, a range of inclusive community services and activities, and valuing our diversity.

This is achieved by establishing a formal recognition scheme for sporting accomplishments achieved by Greater Shepparton residents. The Sports Hall of Fame would have a flow on effect to the community, with Hall of Fame inductees engaged in programs that support participation in sport and physical activity. The Sports Hall of Fame presents itself as an economic opportunity for the region.

Risk Management

Insignificant to Low risks have been identified and will be addressed at the operational level.

Policy Considerations

There are no conflicts with existing Council policy.

6. COMMUNITY DIRECTORATE

6.8 Greater Shepparton Sports Hall of Fame Advisory Committee - Nomination Guidelines and Form (continued)

Financial Implications

\$10,000 under Council's Sports Development Budget has been allocated to this project.

There are no financial implications identified at this stage. A physical location and/or web based location which will include associated capital and operational costs will be investigated at a later stage.

Legal/Statutory Implications

There are no legal/statutory implications have been identified with this project.

Environmental/Sustainability Impacts

There are no conflicts with environmental/sustainability impacts.

Social Implications

The concept of a Sports Hall of Fame has a range of positive social implications including:

Sense of Community – Connecting with others through the social medium of sport is a great way to acknowledge sporting achievements and inspire community members to participate in sport and recreation, overcome obstacles and provide a sense of motivation to achieve a high standard. The Sports Hall of Fame could preserve, celebrate and showcases history and heritage of sports excellence and achievement in Greater Shepparton.

Economic Impacts

It is anticipated the Sports Hall of Fame has the ability to attract financial support from corporate sponsorship, philanthropic trust support and government grants. The Sports Hall of Fame has potential to become a tourist attraction for the region.

Consultation

The Nomination Guidelines have been developed by the Greater Shepparton Sports Hall of Fame Advisory Committee. Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

Community Life: focusing upon enhancing the health of the community both through services and facilities.

b) Other strategic links

Greater Shepparton Community Development Framework

The Community Development Framework was adopted by Council in 2010. This framework outlines Council's commitment to implement a community development approach to empower and strengthen communities, encourage cooperative practices and celebrate and embrace diversity of our community.

Sport and Recreation Victoria Strategic Framework 2013 – 2015

Victorians gain greater health and wellbeing, and Victoria's prosperity and liveability is enhanced, through participation in sport and active recreation.

6. COMMUNITY DIRECTORATE

6.8 Greater Shepparton Sports Hall of Fame Advisory Committee - Nomination Guidelines and Form (continued)

Conclusion

It is recommended that the nomination form and guidelines developed by the Greater Shepparton Sports Hall of Fame Advisory Committee be approved. Council's Marketing and Communications Team will reformat and design the nomination form and guidelines prior to the nomination process being announced as open and the documents being made public.

Greater Shepparton has a proud history of producing high achievers in sports at both a national and international level. By celebrating these achievements, and particularly highlighting the cultural and social diversity in inductees, participation in sports and sporting clubs will be encouraged.

Attachments

Greater Shepparton Sports Hall of Fame Information and Nomination Form Page 331

6. COMMUNITY DIRECTORATE

6.9 Munarra Centre of Excellence

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Manager Active Living

Proof reader(s): Manager Planning

Approved by: Director Community

Other: Manager Parks, Sport and Recreation, Manager Projects

Executive Summary

The Rumbalara Football Netball Club (RFNC) first promoted the concept of the development of a Regional Centre of Excellence in 2008.

In 2009, Council adopted the Shepparton Sports Precinct Master Plan which provided space to the west of the existing Shepparton Sports Stadium for the possible future development of the Academy of Sport, Health and Education (ASHE), a key component of the Regional Centre of Excellence. The Master Plan acknowledged that the development may not fit with current planning controls and that the design and feasibility would need thorough further investigation before it could proceed. The Council report highlighted the development of the ASHE facilities as a high priority project linked to the Precinct developments.

In July 2009 a Masterplan for the Munarra Regional Centre for Excellence (MRCE) was launched. The Masterplan included the development of the ASHE building, sports medicine and consulting rooms, student residential accommodation, child care facilities, upgraded Rumbalara Football Netball Club, club room and training facilities, re-developed netball courts and a 1,000 seat grandstand at the sports field. The estimated cost to deliver the full development was around \$45m.

In 2010 a Joint Proposal and feasibility study by the RFNC and the University of Melbourne was developed based on the Masterplan. The study estimated the project would deliver up to 76 jobs, and generate an extra \$33.7m in economic activity each year as well as significant social, economic and improved health outcomes for the local indigenous community.

In September 2010, the then Mayor Cr Geoff Dobson provided written support to the project, further highlighting Council's endorsing of the project and supporting the project team in seeking funding.

Further refinement of the Shepparton Sports Precinct Master Plan has resulted through the development of the Shepparton Football Strategy, flood modelling, irrigation supply and stormwater retention as well as the precinct usage patterns of the time. This work resulted in a revised Master Plan which was completed in 2013. This plan highlights the addition of the regional football complex and new synthetic field to be developed to the east of the existing hockey pitch, resulting in a shift to the east and reduction in identified space for the MRCE.

6. COMMUNITY DIRECTORATE

6.9 Munarra Centre of Excellence (continued)

The revised Master Plan highlights the integration of the Mercury Drive complex with the broader precinct including the development of a road and footpath link across main drain number 3 and through the north-South spine road as well the decommissioning of the existing stormwater retention basin in the south west corner once the new retention basin for the whole precinct is developed to allow for future development in this area.

Since 2010 RFNC has continued to work on furthering the development of MCRE including engaging with various levels of state and federal government and sports peak bodies and is now requesting that Council's support via a commitment to the provision of the land, in-kind project and planning assistance and through supporting the RFNC's submissions for funding.

RECOMMENDATION

That the Council provide the following in principle commitments to the Munarra Regional Centre of Excellence (MRCE) Project including:

1. the provision of land as identified for the development of Academy of Sport, Health and Education in the Sports Precinct Master Plan to the west of the Shepparton Sports Stadium for the development of the MCRE. This position will be subject to caveats that:
 - a. Identify the need for approval to be granted from a number of external bodies in relation to the development restrictions on the land proposed
 - b. An appropriate area is able to be negotiated in the context of available space post the recent synthetic field construction and in consideration of future needs of the sports precinct and Shepparton Sports Stadium.
 - c. Details of the final land tenure arrangements are to be confirmed.
2. in-kind support to assist with advice and direction relating to project, planning and development requirements.
3. supporting funding submissions made by the Rumbalara Football Netball Club to further progress the project.

Background

The initial concept for the development of the Munarra Centre for Regional Excellence (MCRE) was brought to the attention of Council in correspondence from the Rumbalara Football Netball Club (RFNC) to Council in May 2008. As an extension of the Club's Munarra Leadership program, the Centre for Excellence aimed to partner with the AFL and Netball Australia to support young people attached to the RFNC to stay in or return to school or workplaced apprenticeships.

6. COMMUNITY DIRECTORATE

6.9 Munarra Centre of Excellence (continued)

Through the development of the Greater Shepparton Sports Precinct Master Plan a space was identified to the west of the existing sports stadium and south of the existing Rumbalara sports fields providing for a 'precinct for possible future development of Academy of Sport Health and Education (ASHE). The Plan identifies a number of buildings constructed above the 100 year flood level and states "we envisage that these buildings could house sports health professionals, professional coaches and sports educators, classrooms, gym and physio facilities.

Some building along the canal to the northern boundary could provide residential accommodation for students and visiting sports teams"

The Plan also states that this new education complex could provide expanded opportunities for Aboriginal youth while also serving the wider Victorian sporting community and improve its commercial viability.

It also highlights that this type of development is not consistent with current planning controls and that the design and feasibility would need thorough further investigation before it could proceed and that a special use zone on this precinct would need to be introduced if the project proved viable and had a well-funded organisational structure.

The Shepparton Sports Precinct Master Plan was adopted by Council on 3rd February 2009 and included specifically noting the following as a high-level priority:

"Academy of Sport Health and Education (ASHE) Campus – Major infrastructure development to provide base for the highly successful Academy of Sport Health and Education (ASHE) program and associated services and initiatives of the Rumbalara Football Netball Club"

In July 2009 a Masterplan for the MRCE was launched. The Masterplan which identifies ASHE, the RFNC, University of Melbourne and Council as partners includes the following elements:

- The ASHE educational, training, community cultural performance and conference facility building
- Sports medicine and science consulting facility
- Student residential accommodation for up to 50 students and supervisors to live on campus
- A 120 place child care centre for site and community use
- Enlarge and expand the existing RFNC club room and training facilities
- Relocate and add new netball courts with undercover play area
- A 1,000 seat grandstand to the north west of the existing oval.

The cost plan developed by Prowse Quantity Surveyors Pty Ltd as part of the Master Plan estimated the following:

New Area Area	Amount (GST Exclusive)
Main Building	\$13,390,000
Main Building – External Areas	\$4,870,000
Sports Medicine Building	\$3,800,000
Student Accommodation Building	\$5,800,000
Child Care Facility	\$5,350,000
Sub Total – New Area	\$33,210,000

6. COMMUNITY DIRECTORATE

6.9 Munarra Centre of Excellence (continued)

RFNC Area	
RFNC Building Expansion	\$5,200,000
RFNC Building – External Areas	\$2,790,000
Grandstand – 1,000 seat capacity	\$2,560,000
Other Works	\$1,000,000
Sub Total RFNC Area	\$11,550,000
TOTAL PROJECT*	\$44,760,000

In January 2010 a Joint Proposal (and feasibility study) by the RFNC and the University of Melbourne was developed based on the Munarra Master Plan. It called for the redevelopment of RFNC and re-location of ASHE at the University of Melbourne as a combined, nationally respected institution of Indigenous tertiary education and sporting excellence to be known as the Munarra Centre for Regional Excellence located in the redeveloped Regional Sports Precinct in Shepparton. The proposal requested \$44.76m over 3 years to deliver the project and detailed the following key outcomes:

- 202 people (indigenous and non-indigenous) employed by the end of the project
- Final annual wage earnings of around \$11.9m
- A direct investment of \$31.5m (70% of \$45m) will result in nearly \$66m final output
- Generation of an extra \$33.7m in economic activity a year.
- A further estimated 31 predominantly indigenous people (currently 24) will be employed at the new Project site, with 25 additional 'in-season' positions
- Promote school retention, further education and training and vocational support for indigenous people.
- Make a significant contribution to federal and state governments Indigenous policy outcomes, to the federal governments 'Education Revolution' and to 'Closing the Gap'
- Further economic benefits arising from social inclusion and improved health and educational attainment of Indigenous Australians.

In September 2010 the then Mayor Cr Geoff Dobson provided written support to the project partners in seeking funding for the development of the project. The letter states 'Greater Shepparton City Council fully endorses the redevelopment of the Rumbalara Football Netball Club and re-location of the Academy of Sport, Health and Education at the University of Melbourne as a combined nationally respected institution of Indigenous tertiary education and sporting excellence to be known as the Munarra Centre for Regional Excellence'.

Further refinement of the Shepparton Sports Precinct Master Plan have resulted through the development of the Shepparton Football strategy, flood modelling, irrigation supply and stormwater retention as well as the precinct usage patterns of the time. This work resulted in a revised Master Plan which was completed in 2013. This plan highlights the addition of the regional football complex and new synthetic field to be developed to the east of the existing hockey pitch, resulting in a shift to the east and reduction in identified space for the MRCE. The revised Master Plan highlights the integration of the Mercury Drive complex with the broader precinct including the development of a road and footpath link across main drain number 3 and through the north-South spine road as well the decommissioning of the existing stormwater retention basin in the south west corner once the new retention basin for the whole precinct is developed to allow for future development in this area.

6. COMMUNITY DIRECTORATE

6.9 Munarra Centre of Excellence (continued)

Since 2010 RFNC has continued to work on furthering the development of MCRE including engaging with various levels of state and federal government and sports peak bodies such as the AFL and the Richmond Football Club, who have recently been assigned the Goulburn Valley and Northern Victoria as their zone under the AFL's seed funded program supporting club-branded academies to be developed to attract young people from diverse backgrounds and indigenous heritage to play AFL and to develop elite talent within those areas.

RFNC is now requesting that Council provide the following in principle commitments to the MRCE Project:

1. The provision of land as identified for the development of ASHE in the Sports Precinct Master Plan to the west of the Shepparton Sports Stadium for the development of the MCRE. This position will be subject to caveats that identify the need for approval to be granted from a number of external body's in relation to the development restrictions on the land proposed.
2. In-kind support to assist with advice and direction relating to project, planning and development requirements.
3. Supporting funding submissions made by the RFNC to further progress the project.

Council Plan/Key Strategic Activity

The project has direct links with the following Council Plan Priorities and Actions

Section 1.5 Embrace and strengthen cultural harmony and diversity

Continue to engage and partner with our aboriginal community to support improved opportunities and outcomes in employment and health.

Section 3.3 Make Greater Shepparton the regional sporting capital of Victoria and a leading sporting destination.

Continue the development of the Shepparton North sporting precinct.

Section 1.1 Continue to enhance community capacity building

Develop effective partnerships with agencies to deliver improved community well-being outcomes.

Section 1.2 Develop and implement a strategy for improving education opportunities for all ages

Risk Management

Risks	Likelihood	Consequence	Rating	Mitigation Action
Organisation Reputation. RFNC may apply and receive significant funding and create high expectation related to the project prior to necessary processes being complete and approvals being received.	Unlikely	Major	Moderate	Council Officer's part of project team.

6. COMMUNITY DIRECTORATE

6.9 Munarra Centre of Excellence (continued)

Policy Considerations

There are no conflicts with existing Council Policies.

The Shepparton Sports Precinct Master Plan, incorporating provision of space for the development was adopted by Council on 3 February 2009 and included specifically noting the following as a high-level priority:

“Academy of Sport Health and Education (ASHE) Campus – Major infrastructure development to provide base for the highly successful Academy of Sport Health and Education (ASHE) program and associated services and initiatives of the Rumbalara Football Netball Club”

Financial Implications

There are no current financial implications to Council associated with the recommended direction.

Any future proposals by the RFNC requesting funds from Council or any Sports Precinct related projects supporting the MCRE will be required to be undertaken via Council's normal budget process.

Legal/Statutory Implications

There are a number of statutory and legal implications linked to the land use and planning that will be further investigated as part of this project before any further commitments are considered. These include, but are not limited to:

- Proposed use and current zoning. Currently the identified land is in a combination of primarily Public Park and Recreation Zone and a small section in Urban Flood Zone. Some of the uses such as those linked to accommodation and child care may not fit within those zones.
- Land Ownership. Council currently owns the identified land and further investigation is required into the options to be considered for the development.

Environmental/Sustainability Impacts

The land identified for the project in the Sports Precinct Master Plan is primarily located in Land Subject to Inundation Overlay with small sections to the east and north in Urban Floodway Zones. Appropriate consideration and planning for flood management both relating to the MCRE as well as the broader Sports Precinct will need to be considered in on-going project development.

Social Implications

The project has the potential to deliver significant social benefits to the community of Greater Shepparton.

Economic Impacts

The project has the potential to deliver significant economic benefits to the region.

Consultation

Significant public consultation was undertaken in the development of the Sports Precinct Master Plan. This included direct engagement with users and key stakeholders as well as general public display prior to it being adopted.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

6. COMMUNITY DIRECTORATE

6.9 Munarra Centre of Excellence (continued)

Strategic Links

a) Greater Shepparton 2030 Strategy

Community Life

Objective 1

To make Greater Shepparton a regional centre of education facilities for a variety of education requirements, including ongoing facilitation and support of the University City concept.

b) Other strategic links

Sport 2050

Recommends Council should continue to develop their partnerships with Valleysport, Complete Sports Marketing and ASHE to build a lasting partnership together and look for funding opportunities for regional facilities that will also provide local opportunities. Shepparton Sports Precinct Master Plan 2009.

Identifies the provision of space for the development of the ASHE facilities and highlights the project as a high priority.

Conclusion

It is recommended that Council provide the following in principle commitments to the MRCE Project:

- The provision of land as identified for the development of ASHE in the Sports Precinct Master Plan to the west of the Shepparton Sports Stadium for the development of the MCRE. This position will be subject to caveats that:
- Identify the need for approval to be granted from a number of external body's in relation to the development restrictions on the land proposed
- An appropriate area is able to be negotiated in the context of available space post the recent synthetic field construction and in consideration of future needs of the sports precinct and Shepparton Sports Stadium.
- Details of the final land tenure arrangements are to be confirmed.
- In-kind support to assist with advice and direction relating to project, planning and development requirements.
- Supporting funding submissions made by the RFNC to further progress the project

Attachments

Munarra at Sports Precinct - Site Plans Page 343

7. CORPORATE SERVICES DIRECTORATE

7.1 Ordinary Council Meetings - Alternative Locations

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Governance Officer

Proof reader(s): Team Leader Governance, Manager Corporate Governance

Approved by: Director Corporate Services

Executive Summary

Council recently highlighted their concern that the current Council Boardroom that holds the monthly Ordinary Council Meetings was not suitable due to its size and security issues and requested that alternative venues be investigated.

Following a presentation of venues, Council advised that their preferred location was the Senior Citizens Centre, Welsford Street Shepparton. It is proposed to hold the September Ordinary Council Meeting at this location as a trial.

The October Ordinary Council meeting is held each year offsite at the Tatura Ballantyne Centre to encourage greater community involvement and an opportunity for local residents to attend, some of which who may not have been able to otherwise due to family or work commitments.

Due to the October Ordinary Council meeting being held during the election caretaker period, it is also proposed that this meeting be held at a central location, being the Council Boardroom, 90 Welsford Street Shepparton.

RECOMMENDATION

That the Council:

2. hold the Ordinary Council meeting scheduled for 5.30pm on 20 September 2016 at the Senior Citizens Centre, 132 Welsford Street, Shepparton;
3. hold the Ordinary Council Meeting scheduled for 5.30pm on 18 October 2016 in the Council Boardroom, 90 Welsford Street, Shepparton.

Background

Council has highlighted for some time that the current Boardroom where the Ordinary Council Meetings are held is not suitable due to its size and security issues.

Various locations were investigated and the Senior Citizen Centre has been proposed as a suitable location as it is a larger venue which will enable more residents to comfortably attend meetings. It also has all the necessary requirements for disability access, adequate parking and street lighting.

7. CORPORATE SERVICES DIRECTORATE

7.1 Ordinary Council Meetings - Alternative Locations (continued)

Council Plan/Key Strategic Activity

This proposal supports Strategic Goal 1 of the 2013-2017 Council Plan '*Active and Engaged Communities*'.

Risk Management

There is no risk associated with this proposal.

Policy Considerations

There are no conflicts with existing Council Policies.

Financial Implications

No budget allocation has been provided for the additional costs of hiring audio recording equipment. These additional costs will need to be included into the budget at the next quarterly review.

Legal/Statutory Implications

There are no legal or statutory implications arising from this proposal.

Environmental/Sustainability Impacts

There are no environmental/sustainability implications associated with this report.

Social Implications

There are no social implications arising from this proposal.

Economic Impacts

The economic impacts will be the additional cost for the hiring audio visual equipment and venues.

Consultation

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	All members of the public will need to be informed of the change of location for the Council Meeting. Additional promotional techniques will need to be utilised if Council meetings are to be changed to a different location.	<u>External Communication:</u> <ul style="list-style-type: none"> • Public Notice • GSCC Website • Media Release to local papers and radio • Post on social media

Strategic Links

a) Greater Shepparton 2030 Strategy

There are no strategic links to the *Greater Shepparton 2030 Strategy*.

b) Other strategic links

There are no other strategic links.

7. CORPORATE SERVICES DIRECTORATE

7.1 Ordinary Council Meetings - Alternative Locations (continued)

Conclusion

Holding the September Ordinary Council Meeting at the Senior Citizens Centre will provide a larger venue and enable more residents to comfortably attend. Holding the October Ordinary Council Meeting in the Council Boardroom will ensure a central location during the caretaker period.

Attachments

Nil

7. CORPORATE SERVICES DIRECTORATE

7.2 Council Plan Progress Report

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Governance

Proof reader(s): Manager Corporate Governance

Approved by: Director Corporate Services

Executive Summary

In accordance with the *Local Government Act 1989* Section 125 Council developed and adopted a four year Council Plan. The Council Plan contains Key Strategic Objectives and Strategies to achieve those objectives.

This report provides details in relation to the Key Strategic Objectives identified in the 2013-2017 Council Plan and forms part of council's accountability framework which will see continued quarterly reporting on progress in relation to the achievement of the Council Plan. The report also includes progress made in achieving the Key Strategic Activities contained within the 2015/2016 Budget which will become Councils Performance Statement.

The Council Plan becomes the organisational focus for the development of Directorate and Business unit plans and ultimately the individual responsibilities of officers which are subsequently reflected in those officers annual appraisals.

Of the identified general actions for progress reporting in relation to measuring achievement, there has been significant progress made in relation to the delivery of actions against the Strategic Objectives within the Council Plan and the Strategic Activities from the budget.

RECOMMENDATION

That the Council note the Council Plan Progress Report June 2016 which provides details in relation to achieving the:

1. key strategic objectives identified in the Council Plan 2013-2017, and;
2. key strategic activities contained within the 2015/2016 Budget which will become Councils Performance Statement.

7. CORPORATE SERVICES DIRECTORATE

7.2 Council Plan Progress Report (continued)

Background

The 2013-2017 Council Plan identified Goals, Key Strategic Objectives and Strategies for implementation across the life of the plan.

Based on the outcomes of the community consultations, Council identified five strategic goals to describe what we are working towards in achieving the community's vision of a Greater Shepparton - Greater Future. As these goals explicitly align with the Municipal Public Health Planning Framework (Department of Health Services, 2001) with the emphasis on the built, social, economic and natural environments, the Council Plan also addresses the legislative requirements for the Municipal Health and Wellbeing Plan.

These five strategic goals are:

1. Active & Engaged Community (Social)
2. Enhancing the Environment (Environment)
3. Economic Prosperity (Economic)
4. Quality Infrastructure (Built)
5. High Performing Organisation (Leadership & Governance)

Council also identified Key Strategic Activities in adopting the 2015/2016 Annual Budget as activities specific to the 2015/2016 financial year.

Council Plan/Key Strategic Activity

High Performance Organisation (Leadership and Governance) - Ensure strong internal systems and processes to ensure best practice delivery of services for the community.

Risk Management

The management of risk will be undertaken through the regular reporting to Council and the community.

Risks	Likelihood	Consequence	Rating	Mitigation Action
Failure to report to Council and the community	Unlikely	Moderate	Moderate	Continue quarterly reports to Council

Policy Considerations

There are no policy considerations associated with this report.

Financial Implications

This report contains no financial implications, however many of the initiatives contained within the Council Plan have required Council to allocate funds in its 2015/2016 budget to provide the finances to continue implementation of the Council Plan.

Legal/Statutory Implications

This report complies with councils obligations to monitor and report on progress in relation to achieving the strategic objectives and strategies contained within the council plan. The provision of regular reporting, in addition to the Annual Report, provides an opportunity for Council and the community to consider the progress made towards achieving the targets set by Council when adopting their Council Plan.

7. CORPORATE SERVICES DIRECTORATE

7.2 Council Plan Progress Report (continued)

Environmental/Sustainability Impacts

The report contains no environmental/sustainability impacts, however many of the initiatives contained within the Council Plan are detailed that will improve the Greater Shepparton sustainability, both as an organisation and a municipality.

Social Implications

The report contains no social implications, however there are a number of initiatives contained in the council plan that are aimed at improving the social and liability of the Greater Shepparton communities and the wider municipality.

Economic Impacts

The report contains no economic impacts however there are a number of initiatives contained in the council plan that are aimed at improving the economic wellbeing of the Greater Shepparton municipality.

Consultation

Internal consultation occurs with the responsible officers regularly updating individual actions and the overall review of all plans by the Executive Team. Community consultation is achieved by publishing this report, including it in Councils website and as part of Councils meeting agenda.

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Keep Informed	Council Meeting Minutes Council Web Site

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

The Council Plan 2013-2017 plays a pivotal role in the delivery of the short term plans and aspirations of council and the community whilst following the long term strategies of Greater Shepparton 2030.

b) Other strategic links

The Council Plan supports the short term direction of the organisation (4 years) and provides a linkage to the strategies developed and or implemented over the duration of the plan.

Conclusion

This report updates progress against achieving the Key Strategic Objectives contained within the 2013-2017 Council Plan and the Key Strategic Activities contained within the 2015/2016 Budget.

Attachments

Council Plan Progress Report - 1 April 2016 - 30 June 2016 Page 345

7. CORPORATE SERVICES DIRECTORATE

7.3 Status of Contracts Advertised and Yet to be Awarded - July 2016

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Contracts and Procurement Analyst

Proof reader(s): Manager Corporate Governance

Approved by: Manager Corporate Governance

Executive Summary

To inform the Council of the status of requests for tenders that have been advertised and contracts yet to be awarded.

RECOMMENDATION

That the Council note the tenders that have been advertised and yet to be awarded.

Tendered Contracts Awarded under Delegated Authority by Chief Executive Officer

Contract Number	Contract Name	Contract details, including terms and provisions for extensions	Value inclusive of GST	Awarded to
		Nil		

Requests for Tenders advertised but not yet awarded

Contract No.	Contract Name	Contract detail, including terms and provisions for extensions	Status
1708	Seasonal Pools and Splash Park Solar Tubing	Lump Sum contract for the Seasonal Pools and Splash Park Solar Tubing	Tender closed on 3 August 2016.
1663	Design and construction of Recreational Facility at Greater Shepparton Regional Sports Precinct	Lump Sum Contract for Design and construction of Recreational Facility at Greater Shepparton Regional Sports Precinct	Tender closed on 3 August 2016

7. CORPORATE SERVICES DIRECTORATE

7.3 Status of Contracts Advertised and Yet to be Awarded - July 2016 (continued)

Contract No.	Contract Name	Contract detail, including terms and provisions for extensions	Status
1709	Provision of Drainage Maintenance Services	Schedule of Rates Contract for Provision of Drainage Maintenance Services for a period of three (3) years with provision for a One (1) year extension	Tender closing on 24 August 2016
1710	Provision of Traffic Management Services	Schedule of Rates Contract for Provision of Traffic Management Services for a period of three (3) years with provision for a One (1) year extension	Tender closing on 24 August 2016
1711	Supply and Delivery of Quarry Products	Schedule of Rates Contract for Supply and Delivery of Quarry Products for a period of three (3) years with provision for a One (1) year extension	Tender closing on 24 August 2016
1707	Aquamoves Cardio & Gym Equipment Renewal	Lump Sum Contract for Aquamoves Cardio & Gym Equipment Renewal	Tender closing on 24 August 2016
1699	New Shepparton Art Museum (SAM) Design Competition	Open Competition for a set financial Prize as well as opportunity to progress through to be one in five participating in the select tender process for the eventual Conceptual design of SAM.	EOI closing on 31 August 2016

Policy Considerations

Through the *Instrument of Delegation to the Chief Executive Officer* the Council has delegated authority to the Chief Executive Officer to award a contract up to the value of \$400,000 excluding GST.

The Council through the *Exercise of Delegations Policy* has delegated authority to the Directors to approve a contract up to the value of \$150,000 for goods and services and \$200,000 for works.

7. CORPORATE SERVICES DIRECTORATE

7.3 Status of Contracts Advertised and Yet to be Awarded - July 2016 **(continued)**

Legal/Statutory Implications

Section 186 of the *Local Government Act 1989* (the Act) establishes the requirements for tendering and entering into contracts.

Section 186(1) of the Act requires that before Council enters into a contract for the purchase of goods or services to the value of \$150,000 or more, or for the carrying out of works to the value of \$200,000 or more, it must give public notice of the purpose of the contract and invite tenders or expressions of interest from any person wishing to undertake the contract.

Conclusion

It is important that decisions and actions taken under delegation be properly documented and transparent in nature.

The report details the Status of requests for tenders that have not yet been awarded during the period 1 July 2016 to 31 July 2016.

Attachments

Nil

7. CORPORATE SERVICES DIRECTORATE

7.4 Instrument of Delegation - Members of Staff and Development Hearings Panel

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Governance

Proof reader(s): Manager Corporate Performance

Approved by: Director Corporate Services

Executive Summary

The power of a Council to act by resolution is set out in section 3(5) of the Act:

“Where a Council is empowered to do any act, matter or thing, the decision to do the act, matter or thing is to be made by a resolution of the Council.”

As the Council is not a “natural” person, it can act in only two ways, which is by resolution or through others acting on its behalf. For others to act on the Councils behalf, the relevant Council powers must be delegated by the Council.

The Council has delegated the majority of its delegable powers to the Chief Executive Officer (CEO), who is permitted under the act to further sub-delegate these powers to other members of Councils staff. The powers conferred on the Council under some legislative instruments cannot be delegated through the CEO, and must be delegated by resolution of Council directly to Council officers.

The Instrument of Delegation to Members of Staff and Development Hearings Panel was last adopted by Council on 15 March 2016 and has since been reviewed and updated to reflect changes to legislation, position titles and reporting lines within the organisation. These changes are essential to ensuring officers are authorised with the appropriate powers, duties and functions to perform their roles effectively.

RECOMMENDATION

That in the exercise of powers conferred by section 98(1) of the *Local Government Act 1989* and other legislation referred to in the revised *Instrument of Delegation - Members of Staff and Development Hearings Panel*, the Council resolves that:

1. the Council delegates to the members of staff holding, acting in or performing the duties of the offices or positions referred to in the *Instrument of Delegation - Members of Staff and Development Hearings Panel*, the powers, duties and functions set out in that instrument, subject to the conditions and limitations specified in that Instrument
2. the Instrument comes into force immediately upon the common seal of Council being affixed to the instrument

7. CORPORATE SERVICES DIRECTORATE

7.4 Instrument of Delegation - Members of Staff and Development Hearings Panel (continued)

3. it authorises the Chief Executive Officer to sign and seal *the Instrument of Delegation – Members of Staff and Development Hearings Panel* document
4. on the coming into force of the instrument, the *Instrument of Delegation to Members of Council Staff and Development Hearings Panel* adopted by the Council on 15 March 2016 be revoked.
5. the duties and functions set in the Instrument must be performed, and powers set out in the Instrument must be executed, in accordance with any guidelines or policies of Council that it may from time to time adopt.

Background

The power of a Council to act by resolution is set out in section 3(5) of the Act:

“Where a Council is empowered to do any act, matter or thing, the decision to do the act, matter or thing is to be made by a resolution of the Council.”

The Council is not in a position to exercise all the powers conferred upon it by resolution and requires others to act on its behalf. This is made possible under section 98(1) of the Act which provides that a Council may, by Instrument of Delegation, delegate to a member of its staff any power, duty or function of a Council under the *Local Government Act 1989* or any other Act, other than certain specified powers.

The Council has delegated the majority of its delegable powers to the CEO. Section 98(2) of the Act provides that the CEO may, by Instrument of Delegation, delegate to a member of the Council staff any power, duty or function of his or her office, except the power of delegation itself. This is the avenue by which most Council officers are delegated the power to make decisions.

The powers conferred on the Council under some legislative instruments cannot be delegated through the CEO, and must be delegated by resolution directly to Council officers. The Acts and Regulations referred to in the attached *Instrument of Delegation - Members of Staff and Development Hearings Panel* are among those which require direct delegation.

This Instrument has been reviewed as required by section 98(6) of the Act and a number of changes proposed. These changes are necessary to reflect changes in the delegated powers and duties under these Acts and Regulations since the last delegation was adopted.

Council Plan/Key Strategic Activity

The issuance of the Instrument of Delegation to Members of Council Staff supports Objective 5.3 under High Performing Organisation (Leadership and Governance) *“ensure strong internal systems and processes to ensure best practice delivery of service for the community”*.

7. CORPORATE SERVICES DIRECTORATE

7.4 Instrument of Delegation - Members of Staff and Development Hearings Panel (continued)

Risk Management

The review of Instruments of Delegation ensures that they remain valid, legal and that generally routine decisions are able to be made without the need for a Council meeting.

The Council subscribes to the Delegations and Authorisations Service provided by Maddocks Lawyers and the proposed changes have been recommended by this service. Subscribing to the Maddocks service reduces the risk that legislative changes which have implications for the Council's delegations and authorisations are not properly identified and implemented.

Policy Considerations

The proposed Instrument must be exercised in accordance with the Council's Exercise of Delegations policy.

Financial Implications

There are no direct financial implications arising from the *Instrument of Delegation to Members of Staff and Development Hearings Panel*. Financial delegations have been made by the CEO and are consistent with the Council's Exercise of Delegations Policy.

Legal/Statutory Implications

The Instrument of Delegation to members of Council Staff and Development Hearings Panel ensures that decisions made by Council officers are legally compliant and enforceable.

Environmental/Sustainability Impacts

There are no environmental/sustainability impacts on the coming into force of the *Instrument of Delegation – Members of Staff and Development Hearings Panel*.

Social Implications

There are no social implications with the coming into force of the *Instrument of Delegation – Members of Staff and Development Hearings Panel*.

Economic Impacts

There are no economic impacts with the coming into force of the *Instrument of Delegations – Members of Staff and Development Hearings Panel*.

Consultation

The review of the Delegation was undertaken by Governance and consultation was conducted with each Director regarding the proposed changes.

All consultation was in conjunction with the advice provided by Maddocks Lawyers with the release of the new version of the *Instrument of Delegations - Members of staff* document.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

7. CORPORATE SERVICES DIRECTORATE

7.4 Instrument of Delegation - Members of Staff and Development Hearings Panel (continued)

Strategic Links

a) Greater Shepparton 2030 Strategy

There are no direct links to the Greater Shepparton 2030 Strategy

b) Other strategic links

There are no other strategic links

Conclusion

It is important that all of Council's Instruments of Delegation remain up to date with the latest versions of legislation and that the document reflects the current organisation structure. The amended Instrument of Delegation reflects such changes and it is therefore recommended that the updated document comes into force and the previous Instrument is revoked.

Attachments

S6 Instrument of Delegation - August 2016 Page 381

7. CORPORATE SERVICES DIRECTORATE

7.5 July 2016 Monthly Report

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Corporate Accounting

Proof reader(s): Manager Finance and Rates

Approved by: Director Corporate Services

Executive Summary

The report presents Council's actual financial performance compared to the budget for the first month of the financial year ended 31 July 2016.

RECOMMENDATION

That the Council receive and note the July 2016 Monthly Financial Report.

Background

The 2016/2017 Budget was adopted at the Ordinary Council Meeting held 21 June 2016. The 2016/2017 Budget provided for an operating surplus of \$13.81 million with revenue of \$130.31 million and expenditure of \$116.74 million. The 2016/2017 Budget also provided for capital works of \$45.49 million.

Council's actual financial performance compared to the budget is presented to Council on a monthly basis.

The July Monthly Financial Report incorporates the following sections which are presented for Council's consideration:

- Performance Summary
- Operating Performance
- Capital Works Performance

- Income Statement
- Balance Sheet
- Cash Flow Statement
- Capital Works Statement

Council Plan/Key Strategic Activity

The report is consistent with the leadership and governance goal "High Performing Organisation" as included in the *Council Plan 2013-2017*.

Risk Management

No risks have been identified in providing this financial report.

Policy Considerations

There are no conflicts with existing Council policies.

7. CORPORATE SERVICES DIRECTORATE

7.5 July 2016 Monthly Report (continued)

Financial Implications

There are no financial implications arising from this proposal.

Legal/Statutory Implications

Section 137 of the *Local Government Act 1989* provides that Council maintain a budgeting and reporting framework that is consistent with the principles of sound financial management. In addition Section 138 requires that at least every 3 months a statement comparing the budgeted revenue and expenditure for the financial year with the actual revenue and expenditure to date is presented to the Council at a Council meeting which is open to the public. This report satisfies that requirement.

Environmental/Sustainability Impacts

No Environmental or Sustainability impacts have been identified.

Social Implications

No Social implications have been identified.

Economic Impacts

No Economic impacts have been identified.

Consultation

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Conclusion

The report provides details of Council's financial performance compared to the budget for the first month ended 31 July 2016.

Attachments

July 2016 Monthly Financial Statements Page 486

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Graduate Strategic Planner Amendments

Proof reader(s): Manager Planning, Team Leader Strategic Planning

Approved by: Director Sustainable Development

Other: Principal Strategic Planner

Executive Summary

The Greater Shepparton Planning Scheme at Clause 21.04 – *Settlement* states:

Investigation Area 1 – Kialla Paceway and Shepparton Greyhound Racing environs. This area surrounds and includes the greyhound and trotting facilities and is directly adjacent to the Shepparton South Growth Corridor. There is potential to extend services to this land. However, future residential development within this area will be dependent on amenity issues such as lighting, noise, odour and dust being addressed to ensure that the long term interests of the racing facilities are protected.

Urban Enterprise Pty Ltd was commissioned in December of 2013 to complete the assessment of Investigation Area 1. The project is jointly funded by Greater Shepparton City Council, Regional Development Victoria, Shepparton Harness Racing Club, Shepparton Greyhound Racing Club, Harness Racing Victoria and Greyhound Racing Victoria.

In June of 2015, following two rounds of public consultation, Urban Enterprise Pty Ltd prepared the *Draft Goulburn Valley Equine and Greyhound Precinct - Feasibility Study and Masterplan* (Draft Feasibility Study and Masterplan). At the Ordinary Council Meeting held on 21 July 2015, Council resolved to note the Draft Feasibility Study and Masterplan (see Attachment 1 - *Draft Goulburn Valley Equine and Greyhound Precinct - Feasibility Study and Masterplan*) and release it for a third round of public consultation.

During consultation, held in late 2015, several issues were raised (see Attachment 2 – *Submissions Recorder*). The most critical of these were related to the flood controls and acoustic levels in the precinct. Additionally, a submission from the APA Group identified that an easement exists for a high-pressurised gas pipeline in an east to west direction across the entire precinct (see Attachment 3 - *Submission from the APA Group*).

To address these concerns, Council officers commissioned an acoustic assessment and a model of flood behaviour and sought advice from the APA Group, the owners of the pipeline, to understand the implications the easement has on future development in the precinct.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

Watson Moss Growcott Acoustics Pty Ltd was commissioned to prepare an acoustic assessment. The *Goulburn Valley Harness and Greyhound Racing Precinct Masterplan - Acoustic Assessment* (see Attachment 4 - *Goulburn Valley Harness and Greyhound Racing Precinct Masterplan - Acoustic Assessment - May 2016*) recommends that the proposed modifications to the public address system at the harness racing facility, made by the Shepparton Harness Racing Club, are the only noise control measures required in order for the residential development proposed in the Masterplan to proceed, without adverse noise impacts at the future residential premises. The report also recommends an appropriate buffer distance for sensitive land uses around the racing facility.

Water Technology Pty Ltd was commissioned to prepare a model of flood behaviour to assess the existing flood controls on the land and to assess the impact of the extent of development outlined in the masterplan.

The Investigation Area 1 – Model of Flood Behaviour (see Attachment 5 - *Investigation Area 1 - Model of Flood Behaviour Report*) indicates that parts of the Investigation Area are more flood affected than reflected in the current flood controls. The impact of the study is that Council's masterplan will require further changes in order to limit the impact of flooding over the investigation area and beyond. These changes are outlined in the body of this report. Based on the results of the Model of Flood Behaviour the previous Council endorsed masterplan released for comment would therefore require changes. Various development scenarios were modelled to ensure an appropriate development outcome was achieved.

Urban Enterprise Pty Ltd consulted with the APA Group and determined that due to the risk associated with sensitive uses in proximity to the pipeline and the cost prohibitive price to recoat the pipeline to accommodate development above, development within the easement should be restricted or used for flood mitigation infrastructure and public open space.

Urban Enterprise Pty Ltd has considered the implications of the APA Group's submission, and the results of the acoustic assessment and model of flood behaviour. The *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan* has been revised accordingly (see Attachment 6 - *Final Goulburn Valley Harness and Equine Precinct Feasibility Study and Masterplan - June 2016*).

On 30 June 2016 and 1 July 2016, individual meetings with landowners and stakeholders were arranged to discuss the findings of the peer reviews and how the reviews have informed the layout of the final Masterplan. This additional consultation period highlighted the need to include the Goulburn-Murray Water (G-MW) backbone channel traversing the Investigation Area in an east-west direction on the final Masterplan. The Masterplan has been revised accordingly.

Council officers consider that the assessment of Investigation Area 1 has been completed and the *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan* is now ready for consideration by Council. Additionally, Council officers recommend the preparation and exhibition of a planning scheme amendment to implement the findings of the *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan*.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

RECOMMENDATION

That the Council:

1. note the findings of the *Goulburn Valley Harness and Greyhound Racing Precinct Masterplan - Acoustic Assessment* undertaken by Watson Moss Growcott Acoustics Pty Ltd;
2. note the findings of the Investigation Area 1 – Model of Flood Behaviour undertaken by Water Technology Pty Ltd;
3. note the submissions received during public consultation for the *Draft Goulburn Valley Harness and Greyhound Precinct Feasibility Study and Masterplan*;
4. endorse the *Goulburn Valley Equine and Greyhound Precinct - Feasibility Study and Masterplan*; and
5. prepare and exhibit a planning scheme amendment to implement the findings of the *Goulburn Valley Equine and Greyhound Precinct - Feasibility Study and Masterplan*.

Background

The *Greater Shepparton Housing Strategy 2011* identified the “Kialla Paceway and Shepparton Racing Environs” as Investigation Area 1. It states “*further work is required on land conditions, servicing and development potential before future zoning options can be fully assessed and determined*”.

Investigation Area 1 is located in Kialla, to the south of River Road and to the east of Goulburn Valley Highway (see below *Figure 1 – Investigation Area 1 – Locality Plan*).

In order to complete the assessment of Investigation Area 1, Council commissioned Urban Enterprise Pty Ltd on 18 December 2013 to complete the *Goulburn Valley Equine and Greyhound Precinct - Feasibility Study and Masterplan*. Urban Enterprise was appointed in accordance with Council’s procurement policy.

The project is funded by Greater Shepparton City Council, Regional Development Victoria, Shepparton Harness Racing Club, Shepparton Greyhound Racing Club, Harness Racing Victoria and Greyhound Racing Victoria.

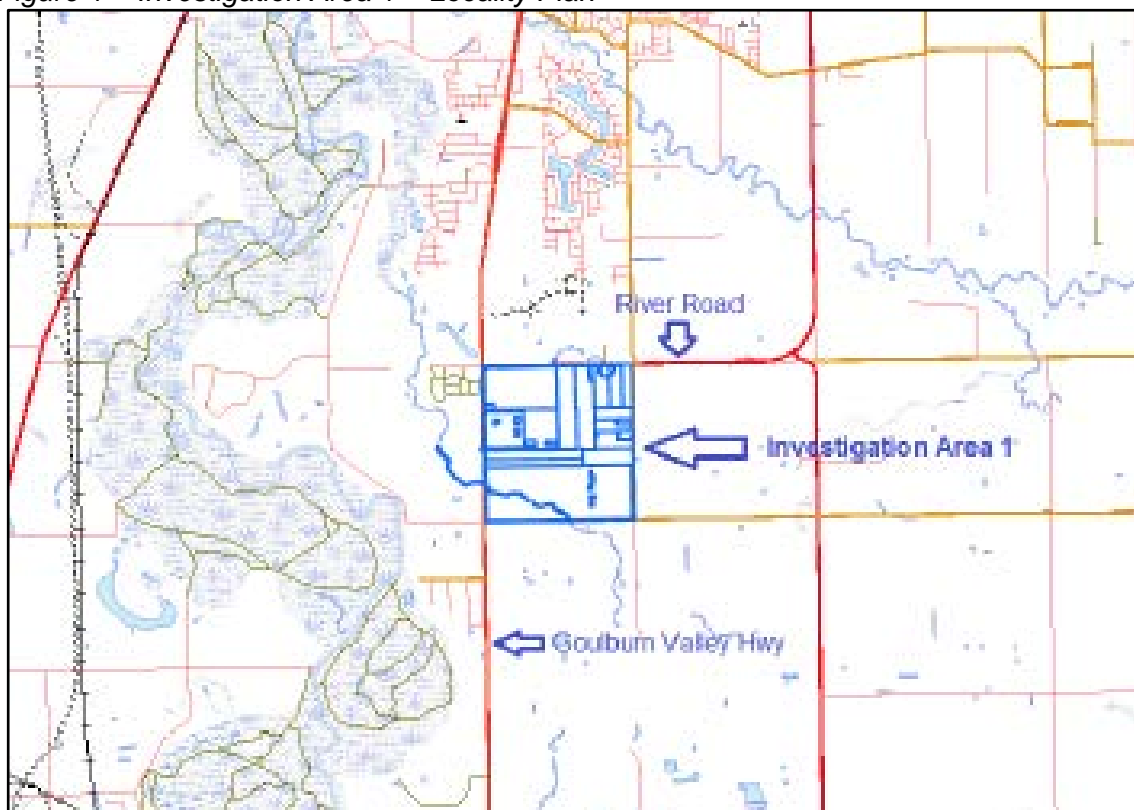
This work is in accordance with the actions outlined in the *Greater Shepparton Housing Strategy 2011* and *Greater Shepparton Planning Scheme*. Clause 21.04 – *Settlement* of the Greater Shepparton Planning Scheme references the Goulburn Valley Equine and Greyhound Precinct and provides the following description:

“Investigation Area 1 – Kialla Paceway and Shepparton Greyhound Racing environs. This area surrounds and includes the greyhound and trotting facilities and is directly adjacent to the Shepparton South Growth Corridor. There is potential to extend services to this land. However, future residential development within this area will be dependent on amenity issues such as lighting, noise, odour and dust being addressed to ensure that the long term interests of the racing facilities are protected”.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

Figure 1 – Investigation Area 1 – Locality Plan



In June of 2015, following two rounds of public consultation, Urban Enterprise Pty Ltd prepared the *Draft Goulburn Valley Equine and Greyhound Precinct - Feasibility Study and Masterplan* (Draft Feasibility Study and Masterplan), (see Attachment 1 - *Draft Goulburn Valley Equine and Greyhound Precinct - Feasibility Study and Masterplan*). The Draft Feasibility Study and Masterplan was released for a third round of public consultation from 27 July 2015 to 24 August 2015.

During this consultation, submissions (see Attachment 2 – *Submissions Recorder*) were received that queried flood controls and acoustic levels in the precinct, and identified that an easement exists for a high-pressurised gas pipeline in an east to west direction across the entire precinct. These matters are addressed individually below.

APA Group High-Pressure Gas Pipeline

The APA Group provided a submission (see Attachment 3 – *Submission from the APA Group*) during the latest round of public consultation. Council officers discussed this submission with the APA Group's Land Agent for Victoria and can provide the following information:

- An easement approximately 1.8km in length and 20 metres wide exists in an east to west direction across the entire precinct for a high-pressure gas pipeline;
- A 20 metre buffer exists around the 200mm wide pipeline. The buffer exists 5 metres to the South and 15 metres to the North of the pipeline to accommodate the possible duplication or replacement of the pipe;

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

- Due to the change in land uses proposed in the Draft Feasibility Study and Masterplan within the vicinity of the APA high pressure gas pipeline, a Safety Management Study will be required prior to any development occurring;
- APA Group prefers that its easement not be split up into numerous different titles or allotments. Ideally, the easement would exist over only one allotment to reduce risks and costs for monitoring and maintaining the pipeline;
- APA Group would not support any major development (construction of buildings and sealed roads, etc.) within this buffer and if any major development was to occur, it would require the costly recoating of the pipeline (approximately \$1,000 per linear metre plus administration costs); and
- APA could support the following:
 - Roads crossing the pipeline at a 90 degree angle;
 - Flood mitigation infrastructure, such as swales, along/across the easement; and
 - The easement being used as public open space with shared paths and/or horse trails.

Urban Enterprise Pty Ltd has considered the implications of the APA Group's submission and recommended that, due to the risk associated with sensitive uses in proximity to the pipeline and the cost prohibitive price to recoat the pipeline to accommodate development above, land within the easement should not be identified for future development. This land can be used for flood mitigation infrastructure and public open space.

Acoustic Assessment

A submission (see Attachment 2 – *Submissions Recorder*) was received during the latest round of public consultation that suggested that the noise levels from the Racing Facility during an event were affecting the amenity of the surrounding properties.

In October 2015, Watson Moss Growcott Acoustics Pty Ltd was commissioned to undertake an acoustic assessment to identify an appropriate buffer distance from the racing facility and the land uses proposed in the Draft Feasibility Study and Masterplan.

In order to complete this assessment, Watson Moss Growcott Acoustics Pty Ltd placed three stationary noise loggers at various locations within the racing facility for six days to obtain ambient background noise data. Additionally, a hand held noise logger was used to take measurements at multiple intervals from various locations within the proposed Precinct during both a harness and greyhound racing event (separate dates).

The acoustic engineer then used these readings to build an acoustic spread model. This model indicated that noise levels during a harness racing event were quite high, up to 70 dBs, and during certain wind speeds/directions could affect the amenity of the proposed land uses in the Precinct.

Council officers met with representatives of the Shepparton Harness Racing Club (SHRC) to discuss the findings of the acoustic model. In conjunction with advice from the acoustic engineer, SHRC agreed to upgrade their public announcement system to utilise a number of short-range, more localised speakers instead of the larger, long-range speakers currently employed at facility. The acoustic engineer revised the acoustic model based on the noise emissions of the new speaker configuration and prepared a final assessment.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

Watson Moss Growcott Acoustics Pty Ltd prepared the *Goulburn Valley Harness and Greyhound Racing Precinct Masterplan - Acoustic Assessment - May 2016* (see Attachment 4 - *Goulburn Valley Harness and Greyhound Racing Precinct Masterplan - Acoustic Assessment - May 2016*) and recommend recommends that the proposed modifications to the public address system at the harness racing facility, made by the Shepparton Harness Racing Club, are the only noise control measures required in order for the residential development proposed in the Masterplan to proceed, without adverse noise impacts at the future residential premises. The report also recommends an appropriate buffer distance for sensitive land uses around the racing facility.

Model of Flood Behaviour

During the latest round of consultation, multiple submissions were received from landowners within Investigation Area 1 that questioned the accuracy of the existing flood controls that apply to their land (see Attachment 2 – *Submissions Recorder*).

As a result of these submissions, Council officers engaged Water Technology Pty Ltd in August 2015 to prepare an independent model of flood behaviour for Investigation Area 1 to peer review the existing flood controls against the development proposed in the Draft Feasibility Study and Masterplan.

Investigation Area 1 – Model of Flood Behaviour (see Attachment 5 - *Investigation Area 1 - Model of Flood Behaviour Report*) indicated that based on the existing flood conditions (flood extent for the 1% AEP), parts of the Investigation Area were more flood affected than reflected in the current flood controls. The Model of Flood Behaviour also indicated that the development scenario in the draft masterplan had significant off site impacts. To enable some of the flood affected areas to be developed as per the draft masterplan, the quantum of earthworks required to offset the loss of flood storage and resolve these flood issues would be significant. In addition, the Model of Flood Behaviour highlighted the undesirable consequences of filling land for the holiday resort on the corner of Goulburn Valley Highway and Mitchell Road above the 1% AEP flood level, as it would have a significant impact on the levels and velocity of flood waters downstream.

The G-MW backbone channel running east-west within the Investigation Area plays an important hydraulic control under existing conditions. The channel restricts the amount of water travelling north from Seven Creeks across the north of the Investigation Area. Given the current status of the channel as a 'backbone' channel, it is not scheduled to be decommissioned in the near future. Any development within Investigation Area 1 would be required to accommodate the existing channel and ensuring the current crest levels are not reduced. The need for this change was also highlighted during the additional consultation period held on 30 June 2016 and 1 July 2016.

In light of the conclusions of the Model of Flood Behaviour, the APA Group submissions and the further acoustic assessment from Watson Moss Acoustics Pty Ltd, the draft masterplan required changes. A number of development scenarios were tested to ensure the most appropriate response to the issues identified above. The masterplan now shows the removal of some areas of development entirely, allowing for pad sites on Rural Living Areas and the modification of other areas to mitigate the impact on adjoining properties, minimise the extent of flooding, minimise the loss of flood storage and require less compensatory earthworks.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

Completion of the *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan*

Urban Enterprise Pty Ltd recommends that the quantum of earthworks required to support all development proposed in the Draft Feasibility Study and Masterplan is cost prohibitive.

Urban Enterprise Pty Ltd has consulted the APA Group, Watson Moss Growcott Acoustics Pty Ltd and Water Technology Pty Ltd, and considered the results of the acoustic assessment and the model of flood behaviour. The *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan* has been revised accordingly (see Attachment 6 - *Final Goulburn Valley Harness and Equine Precinct Feasibility Study and Masterplan - June 2016*).

The *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan* provides the following:

- a detailed assessment of the strategic context of the site, and an informative background of the existing harness and greyhound activities that currently take place;
- a profile of the harness and greyhound sectors, highlighting that growth is expected to take place within both sectors in the near future;
- an estimate of the economic benefits of implementing the masterplan both in the construction and operational phases; and
- the strategic framework for the future residential development of the precinct.

Council officers consider that the assessment of Investigation Area 1 has been completed and the *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan* is now ready for consideration by Council. Additionally, Council officers recommend the preparation and exhibition of a planning scheme amendment to implement the findings of the *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan*.

Council Plan/Key Strategic Activity

The Greater Shepparton City *Council Plan 2013-2017* contains a strategic goal which seeks to promote economic growth by working with existing businesses and industries, encouraging new business development and diversification, attracting and supporting education within the City and strengthening agriculture and industry. The implementation of the Master Plan will support economic growth in Shepparton.

The Feasibility Study and Masterplan is consistent with the Council Plan's vision and strategic goals. In particular, it implements the following key objectives:

- 3.3 Make Greater Shepparton the regional sporting capital of Victoria and a leading sporting destination.
- 4.3 Encourage sustainable municipal growth and development.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

Risk Management

The GSHS identifies land for future residential development. By not implementing the findings of the *Goulburn Valley Harness and Greyhound Racing Feasibility Study and Master Plan*, there is the potential that housing affordability could be impacted by a lack of suitable residential land in Shepparton.

Additionally, there is the risk that if the findings of the *Goulburn Valley Harness and Greyhound Racing Feasibility Study and Master Plan* are not implemented the future needs of the Kialla Paceway will not be met and its viability and competitiveness will suffer.

Policy Considerations

The *Goulburn Valley Harness and Greyhound Racing Feasibility Study and Master Plan* supports existing Council policy including the Greater Shepparton City Council *Council Plan 2013-2017* and the *Greater Shepparton 2030 Strategy (2006)*.

Financial Implications

The recommendation does not have any financial or budgetary implications for Council. A budget allocation was included in the adopted budget for the 2014 -'15 financial year to complete the *Goulburn Valley Harness and Greyhound Racing Feasibility Study and Master Plan*. A budget bid has been made in the 2016-'17 financial year to prepare and exhibit a planning scheme amendment to implement its findings.

Legal/Statutory Implications

All procedures associated with the *Goulburn Valley Harness and Greyhound Racing Feasibility Study and Master Plan* comply with the legislative requirements and has been prepared in accordance with the Greater Shepparton Planning Scheme.

Environmental/Sustainability Impacts

A large proportion of the Precinct is affected by the Floodway Overlay and the Land Subject to Inundation Overlay, which will place development constraints in these areas. Flood prone areas could potentially be utilised for drainage infrastructure, open space, recreation trails and/or horse tracks.

There are no adverse environmental impacts associated with the Feasibility Study and Masterplan.

Social Implications

The Feasibility Study and Masterplan will provide positive social benefits. It could potentially expand existing uses and introduce new uses to this part of Shepparton. It is intended to achieve a positive social outcome by facilitating development on a key strategic site in Shepparton.

There are no adverse social impacts associated with the Feasibility Study and Masterplan.

Economic Impacts

The Feasibility Study and Masterplan proposed would provide positive economic benefits. There is an opportunity for a range of new uses to be realised within this location, which would create employment opportunities and have a positive impact upon

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

the local economy. This would also provide additional planning certainty over the location and built form for a range of uses.

There are no adverse economic impacts associated with the Feasibility Study and Masterplan.

Consultation

The consultation process is a vital aspect of this investigation. An extensive consultation exercise has already been undertaken. The process has comprised of three stages of public consultation prior to the adoption of the *Goulburn Valley Harness and Greyhound Racing Feasibility Study and Master Plan*.

On 30 June 2016 and 1 July 2016, individual meetings with landowners and stakeholders were arranged to discuss the findings of the peer reviews and the layout of the final Masterplan. This additional consultation period highlighted the need to include the Goulburn-Murray Water (G-MW) backbone channel traversing the Investigation Area in an east-west direction on the final Masterplan. The Masterplan has been revised accordingly.

An additional stage of consultation will be required as part of a potential future planning scheme amendment.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy (2006)

The future planning and development of this investigation area is consistent with the premise of the *Greater Shepparton 2030 Strategy (2006)* for continued sustainable development.

b) Greater Shepparton Housing Strategy (2011)

The *Greater Shepparton Housing Strategy (2011)* (GSHS) was developed to respond to existing and future housing needs in the municipality up to 2031. It includes objectives, strategies and actions to guide housing delivery, and sets a long-term direction for future residential growth. The Feasibility Study and Masterplan supports the GSHS by encouraging residential development in appropriate locations. It will also create sustainable living environments which conserve land and energy and are integrated with existing networks and systems.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.1 Investigation Area 1 - Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan (continued)

Conclusion

This Ordinary Report details the investigation and technical studies undertaken for Investigation Area 1 in response to the GSHS 2011. The Masterplan outlines a practical development outcome for the investigation area, considering the expected growth in the greyhound and harness racing industries, utilising input from an acoustic assessment and a model of flood behaviour.

On 30 June 2016 and 1 July 2016, individual meetings with landowners and stakeholders were arranged to discuss the findings of the peer reviews and the layout of the final Masterplan. This additional consultation period highlighted the need to include the Goulburn-Murray Water (G-MW) backbone channel traversing the Investigation Area in an east-west direction on the final Masterplan. The Masterplan has been revised accordingly.

Council officers consider that the assessment of Investigation Area 1 has been completed and the *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan* is now ready for consideration by Council. Additionally, Council officers recommend the preparation and exhibition of a planning scheme amendment to implement the findings of the *Goulburn Valley Harness and Greyhound Racing Precinct Feasibility Study and Masterplan*.

Attachments

- | | |
|---|----------|
| 1. Goulburn Valley Equine and Greyhound Precinct - Feasibility Study and Masterplan | Page 494 |
| 2. Submission Recorder - consultation in July 2015 | Page 589 |
| 3. Submission from the APA Group | Page 591 |
| 4. Goulburn Valley Harness and Greyhound Racing Precinct Masterplan - Acoustic Assessment - May 2016 | Page 598 |
| 5. Investigation Area 1 - Model of Flood Behaviour Report | Page 619 |
| 6. Goulburn Valley Equine and Greyhound Racing Precinct Feasibility Study and Masterplan - Final Report July 2016 | Page 665 |

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.2 Independent Panel Members on Development Hearings Panel

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Statutory Planning

Proof reader(s): Manager Planning

Approved by: Director Sustainable Development

Executive Summary

Council's Development Hearings Panel (DHP) serves as a timely decision making forum for planning applications and decisions with up to 5 objections or that are recommended for refusal.

The DHP has also provided a forum for the meditation of planning disputes that has assisted in reducing the number of appeals being made to the Victorian and Civil Administrative Tribunal (VCAT).

Positive feedback has been received from both applicants and objectors in relation to the DHP's ability to achieve good outcomes for all parties involved in the process.

Concerns have been raised by some community members that there is the potential for a conflict of interest or a perception of an apprehension of bias for some DHP members. Specifically, the issue of planning members who are senior Council planning staff voting as a DHP member on applications assessed by their junior staff members.

Legal advice obtained in respect of such issues has been clear, namely that there is no existing evidence of, nor particular likelihood in the future of, any conflict of interest or bias that would not be otherwise dealt with as it has been in the past, where DHP members have excused themselves from the DHP when there is any direct involvement in a Planning Officer's recommendation.

In an effort to provide further surety to the community, transparency and to address the perceptions, it is recommended that:

- the DHP Guidelines include specific reference to issues of potential conflict of interest; and
- two External Members be appointed to the DHP, namely officers from the Moira and Strathbogie Shires. Both Strathbogie Shire and Moira Shire have indicated both their interest in and consent to, putting forward officers to fill the role of an External Member on the DHP.

A review of the DHP Guidelines to incorporate External Members, address perceptions of bias and add transparency has been undertaken (see attached).

The review proposes to retain a 7 member DHP (the current number) but remove the Team Leader of Statutory Planning and the Principal Strategic Planner and replace them with external senior planning officers from Moira and Strathbogie Shire Councils.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.2 Independent Panel Members on Development Hearings Panel (continued)

With the Council election caretaker period to commence in September 2016 a non-Councillor Chair will need to be appointed for the duration of this and any future caretaker period. It is recommended that the Council's CEO take on that role.

In terms of administering the DHP the Team Leader of Statutory Planning would be responsible to assist the Chair in this role.

It is recommended that the operation of the DHP be assessed (perhaps in 12 months time) to see whether any further improvements may be made and to address any issues that might arise based on the new structure.

RECOMMENDATION

The Greater Shepparton City Council resolves:

1. The Development Hearings Panel established by resolution of Council on 16 September 2014, including all guidelines for the operation of that Development Hearings Panel be revoked.
2. Pursuant to section 86 of the *Local Government Act 1989*, a special committee of the Council, to be known as the Development Hearings Panel (“**DHP**”), be established in accordance with (including the DHP Guidelines) these resolutions.
3. The attached guidelines applying to the Development Hearing Panel (“**DHP Guidelines**”) are adopted as Council policy and the DHP must operate in accordance with those Guidelines for DHP.
4. The membership of the DHP is as follows:
 - Nominated Councillor or, in their absence, the Alternate Councillor;
 - CEO (only for a DHP meeting during a Caretaker Period);
 - Director Sustainable Development;
 - Manager Planning;
 - Development Team Leader;
 - Strategic Planning Team Leader;
 - Moira Member or, in their absence, the Alternate Moira Member; and
 - Strathbogie Member or, in their absence, the Alternate Strathbogie Member, such positions and descriptions of these as defined in the DHP Guidelines.
5. To constitute a valid meeting of the DHP the necessary quorum is not less than 4 members (in accordance with section 91(3A) of the *Local Government Act 1989*), and must include:
 - the Nominated Councillor or the Alternate Councillor or (if in a Caretaker Period) the CEO;
 - not less than one Officer;
 - not less than two External Members.
6. The Council will by resolution, from time to time, appoint a Nominated Councillor to be the Councillor member on the DHP. It is further resolved:
 - a) the Nominated Councillor from the date of this resolution, until further resolution, is Cr Adem;

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.2 Independent Panel Members on Development Hearings Panel (continued)

- b) the Council will by resolution, from time to time appoint an Alternate Councillor as the alternate Councillor member of the DHP if or when the Nominated Councillor is unable or otherwise fails, to attend a DHP meeting;
 - c) the Alternate Councillor appointed from the date of this resolution, until further resolution, is Cr Hazelman.
7. The Nominated Councillor (or the Alternate Councillor) is appointed as the Chair of the DHP, except in a Caretaker Period where the CEO will be a member and act as Chair of, the DHP.
8. The purpose of the DHP is to consider and determine all matters in respect of which it holds delegations from the Council. Such determination must be in accordance with:
 - a) the Guidelines for the DHP adopted in this resolution; and
 - b) the adopted policies and strategies of Council in all matters in respect of which it holds delegations from the Council.
9. For the avoidance of doubt, it is confirmed that Council has delegated, or by this resolution the Council delegates, to the DHP each duty and/or function and/or power specified in respect of the DHP in the Instrument of Delegation to Members of Council Staff and DHP adopted by Council from time to time.
10. That Greater Shepparton Council personnel review the performance of the DHP within 12 months of its operation commencing.
11. That Greater Shepparton Council Officers continue to explore options for a paid independent qualified panel member on the DHP.

Background

At the 2014 Ordinary February Council Meeting, Council resolved to establish a new Development Hearings Panel (DHP) and include two Independent Qualified Persons (IQP's) on this DHP.

At the 2014 Ordinary June Council Meeting, Council resolved to endorse the selection criteria for the IQP's and adopt new guidelines for the DHP to include the two IQP positions.

Nominations for the IQP positions were sought via advertisement between 27 June 2014 and 11 July 2014. This advertisement period failed to attract any nominations for consideration.

At the September 2014 Ordinary Council Meeting, Council resolved to establish a new Development Hearings Panel (DHP) made up of 6 Council Officer Members and 1 Councillor as chair (with an alternate Councillor as back up chair). The previous DHP, formed at the February 2014, Ordinary Council Meeting was revoked as Council was unable to appoint two Independent Qualified Persons (IQP's). Council also resolved that officers would continue to advertise for two IQP's to form part of a future DHP including assessment of options for appointment and payment of the same, and bring this back before Council for consideration at the applicable time.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.2 Independent Panel Members on Development Hearings Panel (continued)

In December 2014, the Council sought nominations for IQP's with only one application being received. Officers believed that the application met the required selection criteria as the applicant had extensive experience as an architect, with the vast majority of work in the last 10 years being outside the City of Greater Shepparton, minimising the potential for a conflict of interest. In addition to this the applicant had experience as a sessional member with Planning Panels Victoria.

Two unsuccessful attempts were made (2015 Ordinary March and May Council meetings) to appoint the applicant as an independent panel member. Ultimately they were not successful due to Councillor concerns about the level of payment sought for these services.

In the meantime the DHP adopted at the September 2014 Ordinary Council meeting, has been operating successfully in its adopted format. The DHP has served as a timely decision making forum for planning applications with up to 5 objections or that are recommended for refusal. The DHP has also provided a forum for the mediation of planning disputes that has assisted in reducing the number of appeals being made to the Victorian and Civil Administrative Tribunal.

Officers Assessment

Subsequent to concerns being raised by members of the community in relation to perception of either conflict of interest or apprehended bias officers sought legal advice to determine if the concerns had any reasonable legal basis.

As mentioned in the Executive Summary, the legal advice has confirmed that the conflict of interest and/or perceptions of bias have no apparent legal foundation. This does not mean, however, that Council should not attempt to address the perceptions if possible.

Some staff, Councillors, applicants and objectors have observed that although the DHP operates well and helps provide good outcomes, it can seem 'stacked' with Greater Shepparton Council planning officers. The addition of External Members on the panel should assist in addressing this perception of bias. This is supported by Council officer attempts to have independent members appointed to the panel previously.

The Guidelines for the DHP can be improved to include guidance on the conflict of interest provisions in the Local Government Act 1989. However, technically addressing the matter will not necessarily address the perception of conflict of interest, without further efforts to provide more independence on the DHP.

A number of options to include more independents on the panel have been explored.

Having some non-planning expertise (such as architects, engineers etc.) as independent (paid) panel members has the potential to add value to the process, however this will come at a financial cost to Council. The Surf Coast Shire operates a fully independent panel, other than the Team Leader – Statutory Planning, who operates as an advisor only with no voting rights. The remainder of the panel is made up of local residents with expertise in planning related fields. These panel members act on a voluntary basis. Previous attempts to attract voluntary independents has indicated there is either not this level of expertise or volunteers in the Shepparton area. There is one known potential independent who has previously indicated a willingness to act on the panel in a paid capacity. If there is value seen in re-visiting this possibility this is something that can be undertaken.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.2 Independent Panel Members on Development Hearings Panel (continued)

Another option is to seek independent panel members from other shires in the area. This has the added benefit of further strengthening the regional alliance. Letters were sent to the CEO's of Strathbogie and Moira and also to DELWP (Hume Regional Office) seeking expressions of interest in senior planning staff acting as panel members on the DHP. Meetings have also been held with the relevant staff from these organisations. So far Strathbogie and Moira have expressed interest and DELWP have confirmed they will not commit due to concerns about a potential conflict of interest. Letters have been received from each of these organisations confirming their position.

A review of the DHP guidelines has been undertaken, to consider the legalities of appointing any independent panel members and to ultimately review the legality of any resolution to go to Council that attempts to do this. The review has confirmed that the addition of independent panel members is legal. Revised guidelines to facilitate this are attached as mentioned in the executive summary section of the report.

Council Plan/Key Strategic Activity

Addressing the identified perceptions of bias of the DHP supports Objective 3 under High Performing Organisation (Leadership and Governance) *"ensure strong internal systems and processes to ensure best practice delivery of service for the community"*.

Risk Management

Addressing the identified perceptions of bias ensures that decisions of the DHP are valid, legal and assists in planning decisions being made in a timely manner.

Policy Considerations

The proposed changes to the DHP must be exercised in accordance with the Council's Exercise of Delegations policy and includes new Guidelines for DHP.

Financial Implications

There are no direct financial implications arising from the proposed changes to the DHP. Failure to address the identified perceptions of bias could expose the Council and ratepayer to the cost of any actions challenging or associated with, the validity of the DHP.

Legal/Statutory Implications

Addressing the identified perceptions of bias of the DHP will help ensure that decisions made by the DHP are legally compliant.

Environmental/Sustainability Impacts

There are no Environmental/Sustainability impacts relating to the proposed changes to the DHP.

Social Implications

There are no Social impacts relating to the proposed changes to the DHP.

Economic Impacts

Failure to resolve to address the identified perceptions of bias of the DHP may lead to the discontinuation of the DHP. This would result in more protracted decision making for matters currently delegated to the DHP, potentially leading to delays in decision making.

Delays in the planning system can impact financially on developers and have flow on economic impacts within the community.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.2 Independent Panel Members on Development Hearings Panel (continued)

Planning permit applications that are controversial in nature or are of significant public interest should continue to be decided by the Council. Current and proposed delegation arrangements allow for this. The majority of planning permit applications do not fall within this category and should receive a timely decision.

Consultation

As outlined in this report Council officers have consulted with Moira and Strathbogie Shires and DELWP prior to putting this recommendation to Council for a decision.

Strategic Links

a) Greater Shepparton 2030 Strategy

The report highlights the importance of achieving best practice and reduced time delays.

b) Council Plan

The report highlights the need for performance improvements in line with goal number 5 of the Council Plan – High Performing Organisation.

c) Other strategic links

Nil

Conclusion

The DHP plays an important role in ensuring that timely planning decisions are made and that Council meeting agendas are not over represented with planning matters that should be decided on at an operational level.

There is general support for the DHP as it provides planning permit applicants and objectors with an opportunity to have their concerns heard prior to a decision being made on an application. It also ensures any matters recommended for refusal are properly considered and debated prior to a decision being made.

Despite the above, further attempts are required to address the perception of bias and lack of independence in the make-up of current panel member.

Based on the above discussion it is recommended that the resolutions set out after the Executive Summary be adopted. This includes:

- Council appointing senior planning staff from Strathbogie and Moira Shires (at no cost to Council) to act as independent panel members.
- In order to reduce perceptions of bias replace some Greater Shepparton planning staff with the above independent panel members.
- Make the necessary changes to Guidelines for the DHP to allow for additional panel members and to better clarify conflicts of interest for panel members.
- Appoint the Council CEO, as a member and to chair the DHP during the Council Caretaker Periods.
- Review the performance of the new DHP within 12 months of its operation commencing
- Officers re-visit the opportunity to appoint independent (paid) panel member following a 12 month trial of the above.

Attachments

Guidelines for Development Hearings Panel Page 764

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.3 Cussen Park Environmental Management Plan

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Sustainability and Environment Officer

Proof reader(s): Manager Environment

Approved by: Director Sustainable Development

Executive Summary

On 16 February 2016 Council resolved to exhibit the draft Cussen Park Reserve Environmental Management Plan for community consultation.

12 Submissions were received from community members and local organisations which covered areas such as:

- Water levels of the Margaret street pond
- Provision of a wetting and drying regime
- Retaining Margaret Street as a gravel road
- Grassland Management

Council officers from the Sustainability and Environment, and Landscaping and Native Open Space departments have considered all feedback and implemented relevant information into the plan. An example of what has been included in the plan is the addition of wetland classifications to address the wetting and drying regime concerns.

More detail on officers response is included in a 'what you said' document attached to this report

RECOMMENDATION

That the Council adopt the Cussen Park Environmental Management Plan.

Background

The Cussen Park Environmental Management Plan was reviewed by Council's Sustainability and Environment Department, with extensive consultation with the Cussen Park Advisory Committee, and internal Council departments including Native Open Space and Risk. The Plan was released for community consultation following endorsement at the February 2016 Council meeting.

The community were notified and invited to provide feedback via public notice. Letters were also sent to adjacent landholders, relevant agencies such as Goulburn Broken Catchment Management Authority (GBCMA) and Goulburn Murray Water (G-MW), and relevant businesses. The wider Tatura community were also consulted through the Tatura Community Plan committee and local print media. Information sessions were offered to those interested, but this initiative was not taken up by the community.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.3 Cussen Park Environmental Management Plan (continued)

Council officers received 12 written submissions. Submissions were reviewed by council's Sustainability and Environment and Landscaping Native Open Space Departments. The Cussen Park Advisory Committee has approved the final plan and supports its adoption by council.

Key Feedback included:

- Positive feedback on how the park is currently being managed
- Provision of a wetting and drying regime
- Water levels of Margaret street pond
- Retaining Margaret Street as a gravel road
- Grassland Management

Feedback received resulted in the development of a 'what you said' document. The majority of feedback received is not able to be implemented into the current plan without further investigation.

In relation to the wetting and drying regime of the wetlands, officers have determined that a wetland classification is required for each waterbody. This classification will assist how the areas are to be managed and how often a drawdown may be required. The Goulburn Broken Catchment Management Authority provided information to assist in this process. Officers have determined a classification for each waterbody as per the *Bio-regionally Classified wetland types within the Shepparton Irrigation Area (DPI 2005)*.

With respect to the water levels of Margaret Street pond this is an issue that cannot be resolved through the management plan. The community feedback has been forwarded onto consultants who are currently working on the redesign of Margaret Street pond area.

Officers understand that a decision is still yet to be made in relation to retaining Margaret Street as a gravel road. Information received through the public consultation process has been forwarded onto the works/infrastructure department to assist in making the final decision.

Finally the 'what you said' document highlights some interest in the management of the grasslands at Cussen Park. This is to be addressed in the development of a Grassland management plan that has been budgeted for in 2016/2017 financial year.

The attached 'what you said' document captures how each of the twelve submissions were considered. Overall the document summarises that the community are satisfied with the current management of the park. Further investigation will be required to the above issues to ensure the park is managed in the most appropriate way.

The 'what you said' document will be available for viewing on council's website once the environmental management plan is adopted.

Council Plan/Key Strategic Activity

Council Plan 2013-2017: The Cussen Park Environmental Management Plan is relevant to achieving the goals and objectives of the Council Plan 2013-2017.

Active and engaged community:

- Objective 1: Continue to enhance community capacity building.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.3 Cussen Park Environmental Management Plan (continued)

- Objective 3: Ensure liveability issues are always considered in our decision-making activities

Enhancing the environment:

- Objective 1: Ensure that the environment is a major priority in planning for the future.

High performance organisation:

- Objective 1: Develop and implement best practice communication strategies.

Risk Management

The Plan will reduce risk through clearly defined management options and responsibilities, resulting in efficient management and communication between Council, the Advisory Committee and the wider community.

Risks	Likelihood	Consequence	Rating	Mitigation Action
No management recommendations or actions take place – Conservation values of the Park decline, weeds increase and issues occur with safety and water management.	C	3	Moderate	Council adopt the Cussen Park Environmental Management Plan
The community misunderstands Council's management role and responsibilities with regard to the Park.	B	3	Moderate	Council adopt the Plan, as it clarifies Council's Management objectives and responsibilities.

Policy Considerations

The above recommendations do not conflict with any Council Policy.

Financial Implications

The proposed budget to implement actions from the Cussen Park Environmental Management Plan for 2016/2017 financial year is estimated at \$29500 as outlined in the action plan.

These actions will be funded through council's existing operating budget for Cussen Park. In addition a successful budget bid for \$25000 will be used for the development of a grassland management plan in the 2016/2017 financial year. Future actions will be subject to Council's annual budgetary process.

Legal/Statutory Implications

The Plan conforms with the *Local Government Act 1989* and other relevant legislation.

Environmental/Sustainability Impacts

The Plan will enhance the environmental benefits and sustainability of the Park, through a clear and shared understanding of management priorities and activities between Council and the Advisory Committee. The actions identified in the Plan will enhance community ownership of the Park, through education and events held at the Park.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.3 Cussen Park Environmental Management Plan (continued)

Social Implications

The Plan will encourage the local community to become more involved in understanding their local environment, through participating in the future management actions of the park.

Economic Impacts

The above recommendation does not have any economic impact.

Consultation

The Cussen Park Advisory Committee has worked extensively with Council officers in the review of the Plan. Internal consultation has also occurred with Sustainability and Environment, Landscaping and Native Open Space, and the Risk Department. The Cussen Park Engagement Plan was developed in accordance with the guidelines and requirements of the Greater Shepparton Community Engagement Strategy and Community Engagement Toolkit which included:

- Public Notice (3 papers)
- Available on council website
- Letter to adjacent residents
- Letter to key agencies
- Letter to relevant businesses
- Offer of onsite session for general community (no interest)
- Public display and submission box at Tatura Community Hub

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Inform public of review, and process for input into review.	Information in local print media (Tatura Area Bulletin, Tatura Guardian, Shepparton News); Cussen Park website; Council website; electronic noticeboard (Hogan St, Tatura).
Consult	Offer a community consultation session in Tatura.	Organise session with public and Council staff to discuss Plan and collect feedback. Consult with the Tatura Community Plan committee. (Session did not run as the community didn't express the need)
Involve	Involve local businesses/stakeholders in the review.	Letter to introduce review and process for input into review.
Collaborate	Seek feedback from external agencies – GBCMA, G-MW.	Emailed copy of draft plan requesting feedback.
Empower	Empower adjacent residents to be part of the review process. Empower Advisory Committee to continue their valued role in the review and Plan implementation.	Letter to introduce review and invitation to an on-site session. Continue to consult with the Advisory Committee throughout the review, and be part of the community consultation session.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.3 Cussen Park Environmental Management Plan (continued)

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

The proposal is consistent with the Community Life and the Environment topics within the Strategy, specifically:

- Outcome 4.3.3 A Balance of Urban Settlements and a Beautiful Rural Environment
- Outcome 4.3.4 The Municipality is More Attractive
- Outcome 4.3.7 The Municipality is Greener
- Outcome 4.3.13 The Municipality is More Active.

b) Other strategic links

Greater Shepparton City Council Environment and Sustainability Strategy (2014 – 2030)
Protecting and enhancing our natural assets (Land and biodiversity).

Objective 1.1: To protect and enhance remnant native vegetation and to maximise the biodiversity values of Council owned and managed land.

Action 1.1.1: Develop, review and implement key land and biodiversity strategies and ensure these documents are informed by State and Federal Government land and biodiversity policy considerations.

Performance indicators/targets: Review current plans/strategies - Cussen Park Management Plan

1.3 To partner with, support and empower our community to increase the biodiversity values of private and public land.

2.5 Partner with, support and empower our community to achieve healthy, productive and sustainable water resources.

Tatura Community Plan Action Plan 2015:

- Goal: Cussen Park. Action: Support the implementation of the Cussen Park Management Plan

Conclusion

The Draft Cussen Park Environmental Management Plan will provide both Council and the Cussen Park Advisory Committee with clear direction for the ongoing management and future direction of the Park. The Plan has been developed following extensive consultation with the key stakeholders and the community. The Plan is now ready for council adoption.

Attachments

1. Cussen Park Environmental Management Plan 2016 Page 769
2. CPEMP 'what you said' Page 810

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.4 Nominations for Appointment to the Goulburn Valley Highway Bypass Action Group

Disclosures of conflicts of interest in relation to advice provided in this report
Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers and contractors who have provided advice in relation to this report have disclosed a conflict of interest regarding the matter under consideration:

Council Officers involved in producing this report

Author: Building & Planning Support Officer

Proof reader(s): Team Leader Strategic Planning and Manager Planning

Approved by: Director Sustainable Development

Executive Summary

The Council authorised the formation of the Goulburn Valley Highway Bypass Action Group (the Action Group) in 2009. The objective of the Action Group is to act as an advocate for the realisation of the Goulburn Valley Highway Shepparton Bypass.

At the Ordinary Council Meeting held on 17 May 2016, Council resolved to adopt updated Terms of Reference for the Action Group and to call for public nominations for the role of chairperson and up to six community representatives for a two year (2) term.

Advertisements calling for a chairperson and six community representative nominations for membership of the Action Group were placed in the Shepparton News on Friday 10 June 2016. One nomination for the position of chairperson and seven nominations for the positions of community representatives were received.

On 29 June 2015, the nominations were assessed against the selection criteria outlined in the Terms of Reference. The Selection Panel agreed to request that Council appoint a chairperson and six community representatives to the Action Group for a two year term ending on 15 August 2018.

Council is now requested to appoint Peter Johnson as Chairperson, and Geoff Cobbledick, Brian Hicks, Peter Hill, Geoffrey Maynard, Marcus O'Dwyer and Sam Sali as community representatives to the Action Group.

RECOMMENDATION

That the Council having considered the nominations received for appointment to the Goulburn Valley Highway Bypass Action Group, resolve to appoint the following nominees to the Goulburn Valley Highway Bypass Action Group for a two year term, commencing on 17 August 2016 and concluding on 15 August 2018:

- Geoff Cobbledick
- Brian Hicks
- Peter Hill
- Peter Johnson
- Geoffrey Maynard
- Marcus O'Dwyer
- Sam Sali

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.4 Nominations for Appointment to the Goulburn Valley Highway Bypass Action Group (continued)

Background

Council authorised the formation of the Goulburn Valley Highway Bypass Action Group (the Action Group) at the Ordinary Council Meeting held on 6 October 2009. The objectives of the Action Group are to:

- provide a forum to update the community and stakeholders on the project progress;
- formulate a strategy to lobby State and Federal Governments to accelerate funding of the project; and
- initiate submissions and representations to governments.

At the Ordinary Council Meeting held on 17 May 2016, Council resolved to:

- adopt the updated Terms of Reference for the Goulburn Valley Highway Shepparton Bypass Action Group, including the updated membership list and resolve to delegate authority to the Chief Executive Officer to appoint Council's primary and alternate voting representative to the Action Group;
- rescind all previous appointments to the Goulburn Valley Highway Shepparton Bypass Action Group; and
- authorise the placing of an advertisement in newspaper/s circulating in Greater Shepparton announcing calls for public nomination for the role of Chairperson and up to six community representatives for a two year (2) tenure.

The Action Group's membership now consists of a chairperson (voting member); one representative (voting members) from Greater Shepparton City Council, Strathbogie Shire Council, Shire of Campaspe and Moira Shire Council; up to six community representatives (voting members); one representative from the Committee for Greater Shepparton (voting member); and up to two supporting officers (non-voting member/s).

Advertisements calling for a chairperson and six community representative nominations for membership of the Action Group were placed in the Shepparton News on Friday 10 June 2016. One nomination for the position of chairperson and seven nominations for the positions of community representatives were received.

On 29 June 2015, the nominations were assessed by the Selection Panel, comprising Chief Executive Officer, Director Sustainable Development and Manager Planning, against the selection criteria outlined in the Terms of Reference. Council is not obliged to nominate candidates to all six community representative positions. Nominations must be assessed against the nominee's ability to fulfil the Action Group's functions, as outlined in the Terms of Reference, as well as the following selection criteria:

- Communicate at a political level;
- Possess knowledge of the project history and understand the relationships between Local, State and Federal governments;
- Demonstrated experience in community representation; and
- Demonstrated commitment to the proposed Bypass.

The Selection Panel agreed to request that Council appoint Peter Johnson as Chairperson, and Geoff Cobbledick, Brian Hicks, Peter Hill, Geoffrey Maynard, Marcus O'Dwyer and Sam Sali as community representatives to the Action Group for a two year term ending on 15 August 2018.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.4 Nominations for Appointment to the Goulburn Valley Highway Bypass Action Group (continued)

Council Plan/Key Strategic Activity

The operation of the Goulburn Valley Highway Bypass Action Group is consistent with the following goals and objectives outlined in the *Greater Shepparton City Council Council Plan 2013-2017*:

- Goal 1: Active and Engaged Communities (Social):
 - Objective 1: Continue to enhance Community Capacity Building.
 - Objective 4: Provide sustainable community services to our community.
 - Objective 6: Value Arts Culture and Heritage as an integral part of our dynamic community.
- Goal 4: Quality Infrastructure (Built):
- Objective 4.2: Ensure the community has access to appropriate transportation infrastructure.
- Goal 5: High Performing Organisation (Leadership and Governance).

Risk Management

Council considerably reduces the governance risks associated with the operation of the Goulburn Valley Highway Bypass Action Group by ensuring that members are appointed and appointments are rescinded in accordance with the *Local Government Act 1989*.

Failure to appoint a chairperson and community representatives to the Goulburn Valley Highway Bypass Action Group would fail to meet Council's obligations under the *Local Government Act 1989*. It would also reduce the Action Group's ability to promote community participation in and raise awareness for the Goulburn Valley Highway Shepparton Bypass.

Policy Considerations

Appointing a chairperson and community representatives to the Goulburn Valley Highway Bypass Action Group does not conflict with existing Council policies.

Financial Implications

There are no costs associated with the appointment of a chairperson and community representatives to the Goulburn Valley Highway Bypass Action Group.

There is no operational budget associated with the Goulburn Valley Highway Bypass Action Group.

Legal/Statutory Implications

There are no legal or statutory implications associated with resolving to appoint a chairperson and six community representatives to the Goulburn Valley Highway Bypass Action Group.

The appointment of a chairperson and community representatives to the Goulburn Valley Highway Bypass Action Group accords with the *Victorian Charter of Human Rights and Responsibilities Act 2006*. No human rights were negatively impacted upon through the advertisement and consideration of the appointment of the chairperson and community representative to the Goulburn Valley Highway Bypass Action Group. It is not foreseen that the appointment of a chairperson and six community representatives will impact upon the rights of all individuals and groups with regard to freedom of expression, right to be heard, entitlement to participate in public life and property rights.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.4 Nominations for Appointment to the Goulburn Valley Highway Bypass Action Group (continued)

The Goulburn Valley Highway Bypass Action Group is not a Section 86 Committee under the *Local Government Act 1989*. This proposal is consistent with the provisions of the *Local Government Act 1989*.

Environmental/Sustainability Impacts

There are no environmental or sustainability impacts associated with the appointment of a chairperson and six community representatives to the Goulburn Valley Highway Bypass Action Group.

Social Implications

There are no direct social impacts associated with the appointment of a chairperson and six community representatives to the Goulburn Valley Highway Bypass Action Group.

The operation of the Action Group has positive social impacts. The Action Group is seen as a critical way of raising awareness of the need for the Goulburn Valley Highway Shepparton Bypass.

Economic Impacts

There are no economic impacts associated with the appointment of a chairperson and six community representatives to the Goulburn Valley Highway Bypass Action Group.

Consultation

Officers believe that appropriate consultation has occurred during both the formation and operation of the Action Group, and the key activities it has been involved in since its formation by Council.

Advertisements calling for a chairperson and six community representative nominations for membership of the Action Group were placed in the Shepparton News on Friday 10 June 2016. One nomination for the position of chairperson and seven nominations for the positions of community representatives were received.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy 2006

The Goulburn Valley Highway Shepparton Bypass is identified in the *Greater Shepparton 2030 Strategy Report No 6: Infrastructure* which identifies the following:

- encourage and promote the early development of the Shepparton Bypass in particular the northern river crossing as a first stage;
- promote integrated road network connections with the Shepparton Bypass to reduce intrusion of traffic to the central Shepparton and Mooroopna areas; and
- encourage the development of a second river crossing incorporated as part of the Shepparton Bypass as early as possible.

b) Other strategic links

Nil

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.4 Nominations for Appointment to the Goulburn Valley Highway Bypass Action Group (continued)

Conclusion

It is recommended that Council resolve to appoint Peter Johnson as Chairperson, and Geoff Cobbledick, Brian Hicks, Peter Hill, Geoffrey Maynard, Marcus O'Dwyer and Sam Sali as community representatives to the Action Group for a two year term ending on 15 August 2018.

By continuing to support the Goulburn Valley Highway Bypass Action Group, Council is continuing to embrace a cost-effective opportunity of raising awareness of the Goulburn Valley Highway Shepparton Bypass.

Attachments

Nil

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.5 Adoption of Amendment C177 to the Greater Shepparton Planning (Riverside Plaza Anomaly Rezoning)

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Graduate Strategic Planner Amendments

Proof reader(s): Team Leader Strategic Planning, Manager Planning

Approved by: Director Sustainable Development

Other: Senior Strategic Planner

Executive Summary

Amendment C177 to the Greater Shepparton Planning Scheme proposes to rezone a two metre strip of land at the western boundary of Riverside Plaza. The Amendment applies to part of 8025 Goulburn Valley Highway, Kialla, as shown on *Figure 1 – Locality Plan*.

An amendment is required to correct a mapping anomaly in the Greater Shepparton Planning Scheme for the reasons outlined below.

A fence was erroneously constructed two metres to the west of the western lot boundary of Riverside Plaza. This boundary separates the vacant land within the General Residential Zone (to the west) from Riverside Plaza, which is within the Commercial 1 Zone (to the east). This Amendment proposes to rezone this two metre strip of land to the Commercial 1 Zone so that the zone boundary and the physical lot boundary (the fence) are consistent.

The proposed Amendment was exhibited from 09 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Council received only one submission (see *Attachment 1 – Submissions Recorder*) from the Department of Environment, Land, Water and Planning, which did not object to the Amendment.

The proposed Amendment does not conflict with any existing Council policies and will not result in any negative social, economic or environmental impacts.

All stages of the planning scheme amendment process are now complete, including preparation, authorisation, exhibition and consideration of submissions.

Council is now requested to adopt the Amendment prior to the Amendment being submitted to the Minister for Planning for approval.

Following approval, the Amendment will be published in the Victoria Government Gazette, at which point it will be included in the Greater Shepparton Planning Scheme.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.5 Adoption of Amendment C177 to the Greater Shepparton Planning (Riverside Plaza Anomaly Rezoning) (continued)

RECOMMENDATION

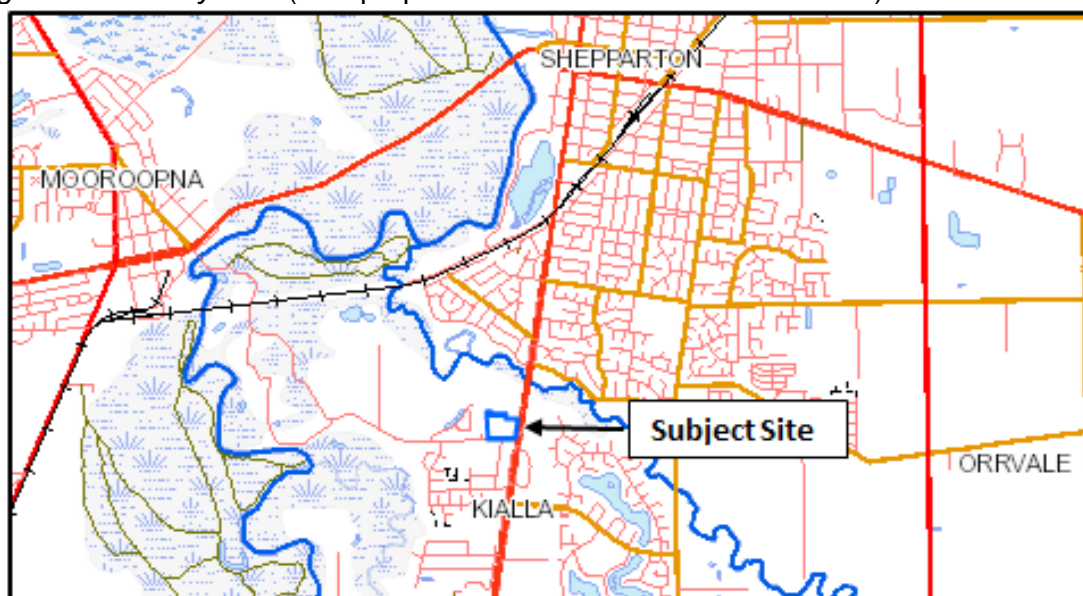
That the Council:

1. adopt Amendment C177 to the Greater Shepparton Planning Scheme in accordance with Section 29 of the *Planning and Environment Act 1987*; and
2. submit Amendment C177 to the Greater Shepparton Planning Scheme to the Minister for Planning for approval in accordance with Section 31 of the *Planning and Environment Act 1987*.

Background

Amendment C177 to the Greater Shepparton Planning Scheme proposes to rezone a two metre strip of land at the western boundary of Riverside Plaza. The proposed Amendment applies to part of 8025 Goulburn Valley Highway, Kialla (Lot 1 and Lot 2 on PS 633121H; S2 on PS522431L), as shown on *Figure 1 – Locality Plan*.

Figure 1 – Locality Plan (land proposed to be rezoned is outlined blue)



The Amendment is required to correct a mapping anomaly in the Greater Shepparton Planning Scheme.

Amendment C78 was gazetted on 13 November 2008 by the Minister for Planning, which rezoned land at 8025-8031 Goulburn Valley Highway, Kialla for the purpose of constructing Riverside Plaza. A fence was constructed on the western boundary of the land that was intended to separate land within the General Residential Zone (GRZ) (to the west) from land within the Commercial 1 Zone (C1Z), to the east. The zone boundary follows the lot boundary; however, this fence was erroneously constructed two metres to the west of this boundary. Both land parcels within the GRZ and C1Z are in the same ownership.

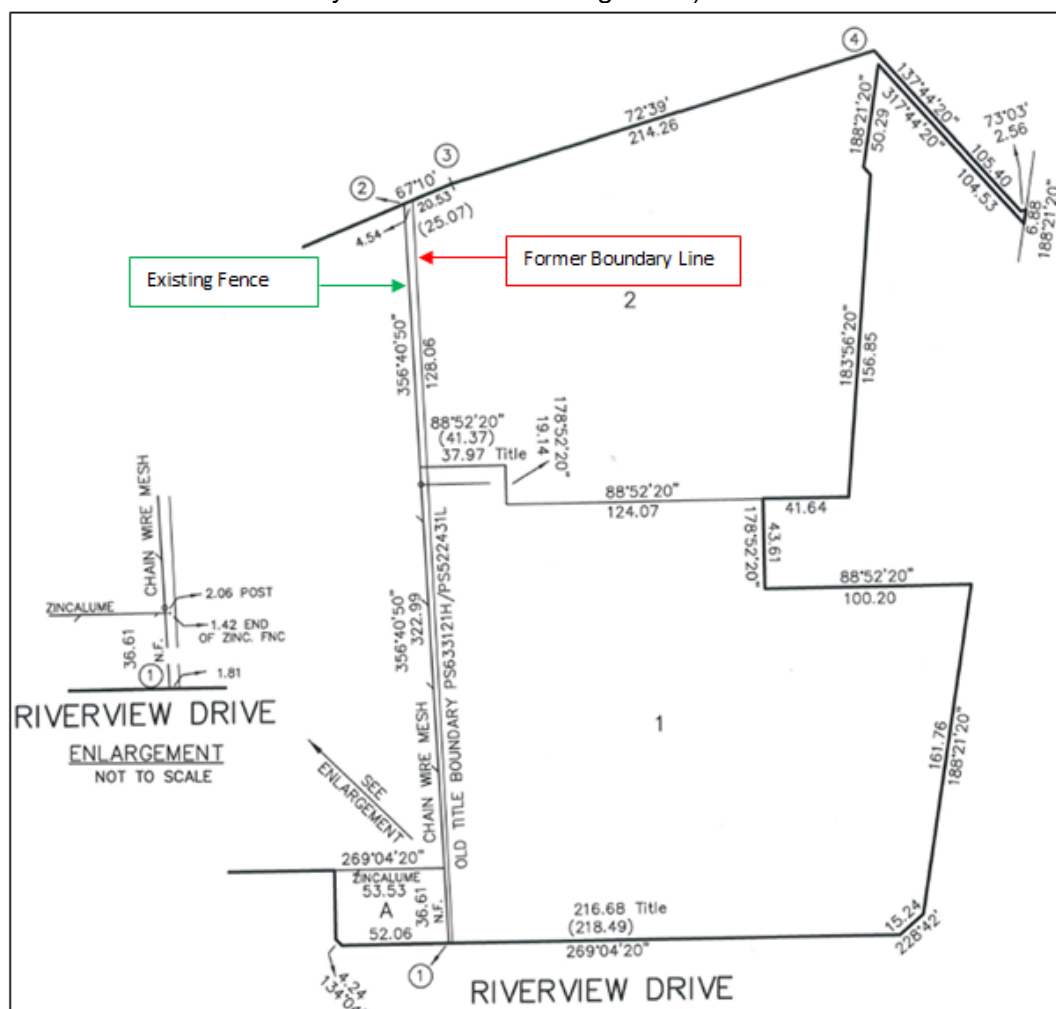
8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.5 Adoption of Amendment C177 to the Greater Shepparton Planning (Riverside Plaza Anomaly Rezoning) (continued)

Amendment C155 was subsequently gazetted by the Minister for Planning and rezoned part of 72A Riverview Drive, Kialla from the Residential 1 Zone (R1Z) to the C1Z to facilitate the construction of Harvey Norman and Fun City to the north of Riverside Plaza. The fence separating the GRZ from land within the C1Z at Riverside Plaza was extended northwards. This fence was also erroneously constructed two metres to the west of the zone and lot boundary.

As a result of these errors, a strip of land approximately two metres wide remains within the GRZ despite being on the eastern side of the fence. Rather than reconstructing the fence two metres further to the east, it is proposed to rezone the land to align with the location of the fence (see *Figure 2 – Extract from former Plan of Survey*).

Figure 2 – Extract from former Plan of Survey (land proposed to be rezoned is the area between the former boundary line and the existing fence)



On 28 April 2016 a Statement of Compliance was issued for a five lot re-subdivision of the land to re-align the lot boundaries to be consistent with the position of the fence.

This Amendment proposes to rezone this two metre strip of land to the C1Z to correct the zone mapping anomaly (see *Attachment 2 – Amendment C177 – Exhibition Documentation*).

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.5 Adoption of Amendment C177 to the Greater Shepparton Planning (Riverside Plaza Anomaly Rezoning) (continued)

Strategic assessment

The proposed Amendment implements the objectives of planning in Victoria by correcting an anomaly in the Greater Shepparton Planning Scheme. This will assist in providing for the fair and orderly use and development of land, which will implement objective (a) of Section 4(1) of the *Planning and Environment Act 1987*.

The proposed Amendment is supportive of the State Planning Policy Framework and is specifically consistent with the following:

- Clause 12 – Goal
 - *The State Planning Policy Framework seeks to ensure that the objectives of planning in Victoria (as set out in Section 4 of the Planning and Environment Act 1987) are fostered through appropriate land use and development planning policies and practices which integrate relevant environmental, social and economic factors in the interests of net community benefit and sustainable development.*

The proposed Amendment does not conflict with the Local Planning Policy Framework and allows for better implementation of Municipal Strategic Statement objectives within the Greater Shepparton Planning Scheme by correcting an anomaly in the Greater Shepparton Planning Scheme. This will ensure that the correct land use zone applies to each parcel.

Exhibition

The Minister for Planning granted Council an exemption from full notice because the amendment seeks to correct an anomaly in the mapping relating to two metres of land along the fenced boundary of two land parcels in the same ownership. The amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987*.

Exhibition included the following notice:

- Direct notice to prescribed Ministers;
- Notice in the Shepparton News;
- Notice in the Victorian Government Gazette;
- Notice on the Greater Shepparton City Council website;
- Notice on the Department of Environment, Land, Water and Planning website, and
- Copy of exhibition documentation in the foyer of the Council offices at 90 Welsford Street, Shepparton.

Submissions

One submission was received during exhibition from the Department of Environment, Land, Water and Planning and did not object to the proposed Amendment (see *Attachment 1 – Submissions Recorder*). This submission is not considered to be an objection and is not required to be referred to an Independent Planning Panel.

All stages of the planning scheme amendment process, including preparation, authorisation, exhibition and consideration of submissions have now been completed.

Council is now requested to adopt the amendment prior to the amendment being submitted to the Minister for Planning for approval.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.5 Adoption of Amendment C177 to the Greater Shepparton Planning (Riverside Plaza Anomaly Rezoning) (continued)

Council Plan/Key Strategic Activity

The proposed Amendment will correct an anomaly in the Greater Shepparton Planning Scheme. This will assist in providing for the fair, orderly, economic and sustainable use and development of land in the Municipality.

Risk Management

There are no risks associated with adopting this amendment as it corrects an identified anomaly in the Planning Scheme and will implement the objectives of planning in Victoria by providing sound, strategic and coordinated planning of the use and development of land in the municipality as required by Section 12(1)(a) and (b) of the *Planning and Environment Act 1987*.

This is a risk associated with not meeting the timelines required through Ministerial Direction No. 15 'The Planning Scheme Amendment Process'. This Ministerial Direction requires each stage of the planning scheme amendment process to be undertaken within set timeframes.

In accordance with Ministerial Direction No. 15, Council must make a decision on the Amendment within 60 business days of the closing date of submissions. Following this, the Amendment must be submitted to the Minister for Planning within 10 business days of the date the amendment is adopted by Council.

Policy Considerations

The proposed Amendment does not conflict with any Council policy and better implements the objectives of the Municipal Strategic Statement by correcting an existing anomaly in the Greater Shepparton Planning Scheme.

Financial Implications

The *Planning and Environment (Fees) regulations 2000* sets the statutory fees for the preparation, exhibition and adoption of planning scheme amendments. All costs associated with the amendment process are the responsibility of the proponent of this Amendment.

No submissions have been received which require consideration by an Independent Planning Panel, which will reduce the costs for Council.

Legal/Statutory Implications

All procedures associated with this planning scheme amendment comply with the legislative requirements of the *Planning and Environment Act 1987* (the Act). The amendment has been assessed in accordance with the Act and the Greater Shepparton Planning Scheme.

The assessment is considered to accord with the *Victorian Charter of Human Rights and Responsibilities Act 2006* (the Charter). No human rights have been negatively impacted upon throughout the process.

The Charter recognises that reasonable restrictions may be placed on the use and development of land, and that there may on occasion be reasonable and acceptable offsite impacts on others. Provided these issues are properly considered, it would be a rare and exceptional case where the exercise of a planning decision in accordance with the regulatory framework is not Charter compatible.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.5 Adoption of Amendment C177 to the Greater Shepparton Planning (Riverside Plaza Anomaly Rezoning) (continued)

Environmental/Sustainability Impacts

The proposed Amendment will not have any significant detrimental environmental effects. The proposed Amendment is correctional in nature and will not result in any direct changes to land use or built form outcomes.

There are no adverse environmental impacts associated with the Amendment.

Social Implications

The proposed Amendment will not have any significant detrimental social effects. The proposed Amendment is correctional in nature and will not result in any direct changes to land use or built form outcomes.

There are no adverse social impacts associated with the Amendment.

Economic Impacts

The proposed Amendment will not have any significant detrimental economic effects. The proposed Amendment is correctional in nature and will not result in any direct changes to land use or built form outcomes.

There are no adverse economic impacts associated with the Amendment.

Consultation

The Minister for Planning granted Council an exemption from full notice because the amendment seeks to correct an anomaly in the mapping relating to two metres of land along the fenced boundary of two land parcels in the same ownership. The amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987*.

Exhibition included the following notice:

- Direct notice to prescribed Ministers;
- Notice in the Shepparton News;
- Notice in the Victorian Government Gazette;
- Notice on the Greater Shepparton City Council website;
- Notice on the Department of Environment, Land, Water and Planning website, and
- Copy of exhibition documentation in the foyer of the Council offices at 90 Welsford Street, Shepparton.

Submissions

One submission was received during exhibition from the Department of Environment, Land, Water and Planning and did not object to the proposed Amendment (see *Attachment 1 – Submissions Recorder*). This submission is not considered to be an objection and is not required to be referred to an Independent Planning Panel.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.5 Adoption of Amendment C177 to the Greater Shepparton Planning (Riverside Plaza Anomaly Rezoning) (continued)

Strategic Links

a) Greater Shepparton 2030 Strategy 2006

Owing to the fact that this Amendment proposes to correct a zoning anomaly within the Planning Scheme, there are no specific strategic directions that specifically support this Amendment. However, as the Amendment proposes to correct a mapping error, it will assist in providing for the fair, orderly, economic and sustainable use and development of land in the municipality. This approach is strongly supported by the *Greater Shepparton 2030 – Strategy Plan*.

Conclusion

Amendment C177 to the Greater Shepparton Planning Scheme proposes to rezone a two metre strip of land at the western boundary of Riverside Plaza. The Amendment applies to part of 8025 Goulburn Valley Highway, Kialla, as shown on *Figure 1 – Locality Plan*.

An amendment is required to correct a mapping anomaly in the Greater Shepparton Planning Scheme for the reasons outlined in this report.

The proposed Amendment was exhibited from 09 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Council received only one submission, which did not raise any objections to the proposed Amendment. The proposed Amendment is consistent with the Greater Shepparton Planning Scheme and does not conflict with any existing Council policies. The proposal will not result in any negative social, economic or environmental impacts.

All stages of the planning scheme amendment process, including preparation, authorisation, exhibition and consideration of submissions have now been completed.

Council is now requested to adopt the Amendment prior to the Amendment being submitted to the Minister for Planning for approval. Following approval, the Amendment will be published in the Victorian Government Gazette, at which point it will be included in the Greater Shepparton Planning Scheme.

Attachments

1. Amendment C177 - Submissions Recorder Page 817
2. Amendment C177 - Exhibition Documentation Page 818

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.6 Adoption of Amendment C194 to the Greater Shepparton Planning Scheme (310 Bayunga Road, Tatura - Rezoning)

Disclosures of conflicts of interest in relation to advice provided in this report
Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Graduate Strategic Planner Amendments

Proof reader(s): Team Leader Strategic Planning

Approved by: Director Sustainable Development

Other: Senior Strategic Planner

Executive Summary

Amendment C194 to the Greater Shepparton Planning Scheme proposes to rezone part of 310 Bayunga Road, Tatura from the Farming Zone – Schedule 2 (FZ2) to the Rural Living Zone (RLZ) as shown below on *Figure 1 – Zone and Overlay Map*.

The proposed Amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Council received seven submissions (see *Attachment 1 – Submissions Recorder*), one of which objected to the Amendment.

The objection raised concerns regarding the management of stormwater on the subject land. Council officers met with the objector and provided additional information regarding the concerns raised. The submission has been resolved and has been withdrawn.

The proposed Amendment does not conflict with any existing Council policies and will not result in any negative social, economic or environmental impacts.

All stages of the planning scheme amendment process are now complete, including preparation, authorisation, exhibition and consideration of submissions.

Council is now requested to adopt the Amendment prior to the Amendment being submitted to the Minister for Planning for approval.

Following approval, the Amendment will be published in the Victoria Government Gazette, at which point it will be included in the Greater Shepparton Planning Scheme.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.6 Adoption of Amendment C194 to the Greater Shepparton Planning Scheme (310 Bayunga Road, Tatura - Rezoning) (continued)

RECOMMENDATION

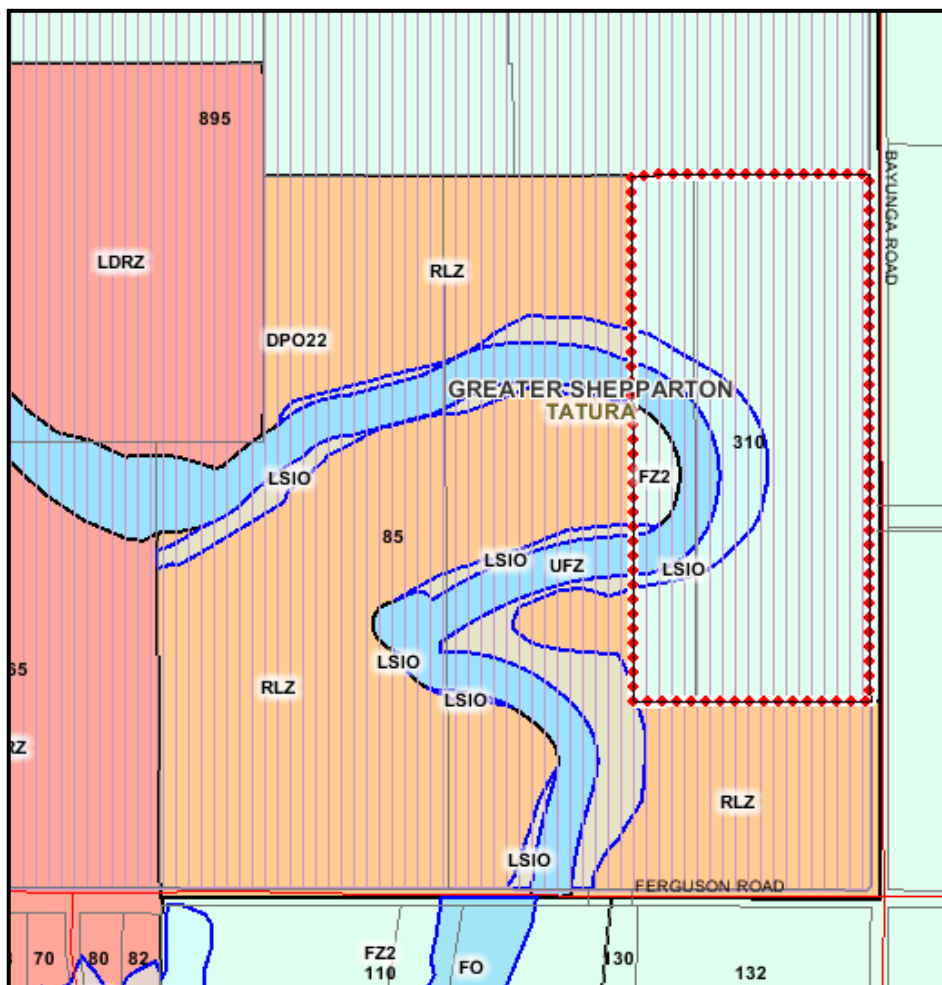
That the Council:

1. adopt Amendment C194 to the Greater Shepparton Planning Scheme in accordance with Section 29 of the *Planning and Environment Act 1987*; and
2. submit Amendment C194 to the Greater Shepparton Planning Scheme to the Minister for Planning for approval in accordance with Section 31 of the *Planning and Environment Act 1987*.

Background

Amendment C194 to the Greater Shepparton Planning Scheme proposes to rezone part of 310 Bayunga Road, Tatura from the Farming Zone – Schedule 2 (FZ2) to the Rural Living Zone (RLZ) as shown below on *Figure 1 – Zone and Overlay Map*.

Figure 1 - *Zone and Overlay Map* (land to be rezoned is highlighted in red).



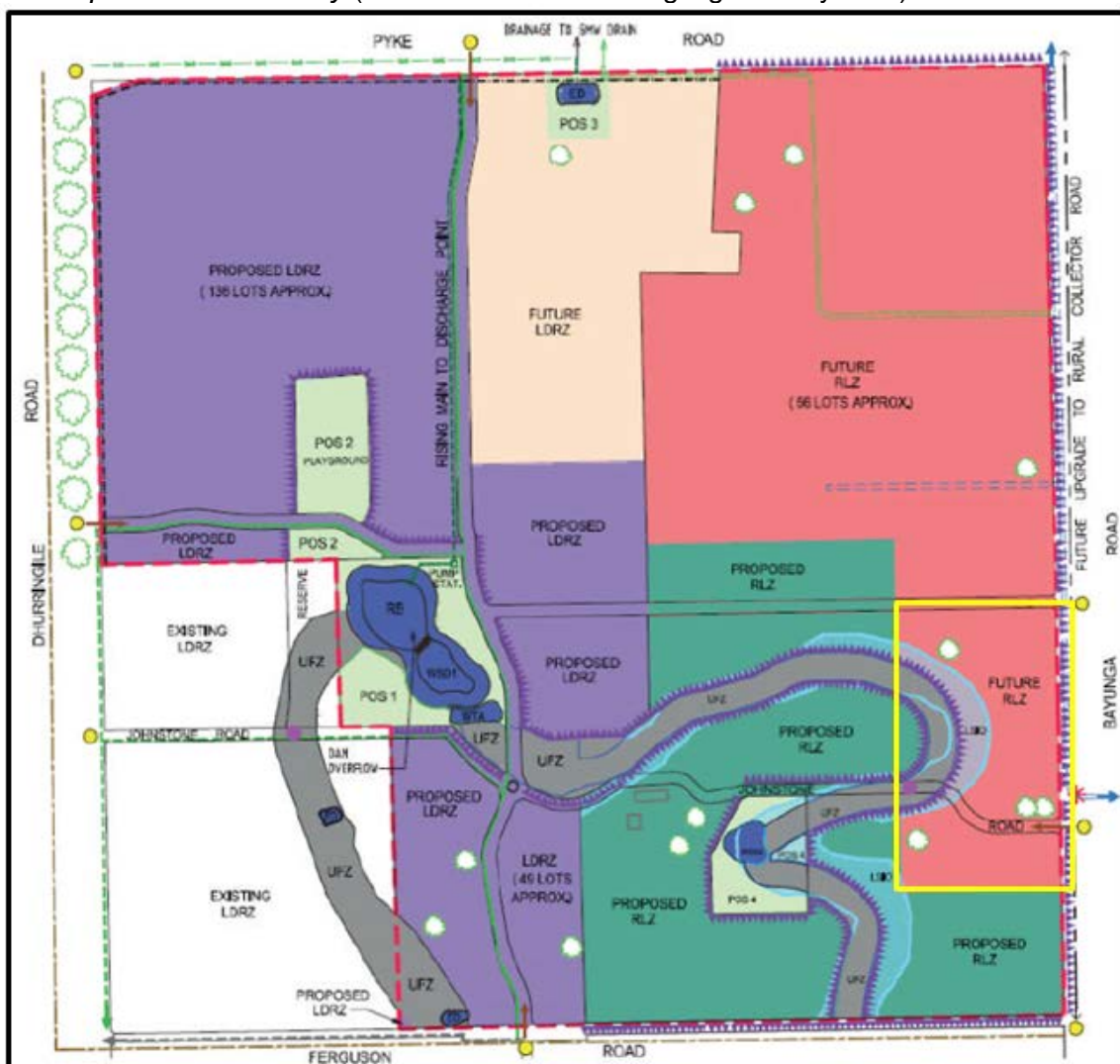
8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.6 Adoption of Amendment C194 to the Greater Shepparton Planning Scheme (310 Bayunga Road, Tatura - Rezoning) (continued)

The subject land is included within the settlement boundary for Tatura. The subject land has also been identified for “potential rural living” within the *Greater Shepparton Housing Strategy 2011* (GSHS) and Clause 21.04 *Settlement* of the Municipal Strategic Statement (MSS) of the Greater Shepparton Planning Scheme (Planning Scheme). The current provisions of the Farming Zone applicable to the land prohibit it from being used for RLZ purposes. An amendment to rezone the land to RLZ is necessary to implement the recommendations of the GSHS.

As part of Amendment C185 to the Greater Shepparton Planning Scheme, the subject land was included in Schedule 22 to the Development Plan Overlay (DPO22), which incorporates the *Tatura North East Concept Plan* (see *Figure 2 – Tatura North East Concept Plan*). DPO22 and the Concept Plan will guide the comprehensive development of the multiple parcels across various land ownership boundaries.

Figure 2 – Tatura North East Concept Plan, extract from the Schedule 22 to the Development Plan Overlay (land to be rezoned is highlighted in yellow)



8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.6 Adoption of Amendment C194 to the Greater Shepparton Planning Scheme (310 Bayunga Road, Tatura - Rezoning) (continued)

The request for Amendment C185 was made by two adjoining land owners and did not include rezoning the subject land. Additional strategic work was required to support the rezoning of the subject land, including preparation of a Land Capability Assessment.

The subject land is approximately 16 hectares. The provisions of the RLZ allow subdivision of the land to a minimum lot size of two hectares. If rezoned and subdivided, a maximum of 8 lots could be achieved. This allows for the gradual transition of residential densities from the Tatura Township to the surrounding agricultural area. This is in accordance with the GSHS.

Strategic assessment

The proposed Amendment implements objectives a, c, e, f and g of planning in Victoria at Section 4 of the *Planning and Environment Act 1987* as it will facilitate the orderly, fair and economic development of rural residential land in the municipality.

The proposed Amendment implements the objectives of planning in Victoria by facilitating orderly, coordinated development in an area designated for rural residential development. The proposed Amendment balances the interests of the community through the provision of rural residential land to meet the needs of a growing municipality.

The State Planning Policy Framework (SPPF) objective for urban settlement (Clause 11) aims to ensure that a sufficient supply of land is available for residential, commercial, industrial, recreational, institutional and other public uses. The Clause also aims to facilitate the orderly development of urban areas.

The objective for Planning for Growth (Clause 11.10-3) is *“to focus growth and development to maximise the strengths of existing settlements”*. A policy of this clause is to consider the *Hume Regional Growth Plan 2014* (HRGP).

The proposed Amendment is consistent with these objectives for the following reasons:

- it aims to implement the HRGP as it supports residential growth in Tatura, which is identified as a *“moderate growth location”*;
- it facilitates rural residential development on the urban fringe of the existing township of Tatura and minimised the impact of new development on the environment by utilising existing infrastructure adjacent to the site. All lots are capable of housing and retaining an on-site effluent disposal system;
- it will allow for a diverse housing choice for the population, through the development of a rural residential lots (a minimum of two hectares) thus enhancing lifestyle choices for residents; and
- the land is included in DPO22, which will ensure that the future design of any residential subdivision appropriately addresses the objectives and strategies included in the SPPF. Any future Development Plan for the land must demonstrate that the proposed subdivision layout satisfies the design principles contained within the SPPF, including collector / connector road and local access streets, lot sizes, areas of open space and drainage retention areas.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.6 Adoption of Amendment C194 to the Greater Shepparton Planning Scheme (310 Bayunga Road, Tatura - Rezoning) (continued)

The Municipal Strategic Statement (MSS) sets out the requirements for an increase in residential land to accommodate the projected future growth of Tatura, whilst protecting agriculture land. The MSS also recognises that the demand for rural residential land exceeds supply.

The subject land is included within the settlement boundary for Tatura. The subject land has also been identified for “potential rural living” within the *Greater Shepparton Housing Strategy 2011* (GSHS) and Clause 21.04 *Settlement* of the Municipal Strategic Statement (MSS) of the Greater Shepparton Planning Scheme (Planning Scheme). The current provisions of the Farming Zone applicable to the land prohibit it from being used for RLZ purposes. An amendment to rezone the land to RLZ is necessary to implement the recommendations of the GSHS.

Clause 21.04 *Settlement* sets out the projected growth and strategies for housing, as per the findings of the GSHS. The objective of Clause 21.04-3 *Rural residential* is “to provide land for rural residential purposes, without impacting on the long-term growth potential of urban centres or productive agricultural land”. The proposed Amendment implements the strategies within Clause 21.04-3 as it is in a location that is identified on the Tatura Growth Framework Plan as being within an area designated for “*Potential Rural Living*”.

The proposed Amendment implements Clause 21.04 and the GSHS by rezoning the land to the RLZ. The proposed Amendment will also provide development options that will improve housing choice within the municipality.

Exhibition

The proposed Amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Exhibition included the following notice:

- Direct notice to prescribed Ministers;
- Notice in the Shepparton News;
- Notice in the Victoria Government Gazette;
- Notice on the Greater Shepparton City Council website;
- Notice on the Department of Environment, Land, Water and Planning website; and
- Copy of exhibition documentation in the foyer of the Council offices at 90 Welsford Street, Shepparton.

Submissions

Seven submissions were received during exhibition, one of which objected to the proposed Amendment (see *Attachment 1 – Submissions Recorder*).

The objection raised concerns regarding the management of stormwater on the subject land. Council officers met with the objector and provided additional information regarding the concerns raised. The submission has been resolved and has been withdrawn.

All stages of the planning scheme amendment process, including preparation, authorisation, exhibition and consideration of submissions have now been completed.

Council is now requested to adopt the Amendment prior to the Amendment being submitted to the Minister for Planning for approval.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.6 Adoption of Amendment C194 to the Greater Shepparton Planning Scheme (310 Bayunga Road, Tatura - Rezoning) (continued)

Council Plan/Key Strategic Activity

The Amendment is supported by the *Council Plan 2013-2017* as follows:

Goal 4: Quality Infrastructure (Built)

Objective 3: Encourage sustainable municipal growth and development.

Risk Management

The primary risk associated with the Amendment is not meeting the timelines required by *Ministerial Direction No. 15 "The Planning Scheme Amendment Process"*. This Ministerial Direction requires each stage of the planning scheme amendment process to be undertaken within set timeframes.

In accordance with Ministerial Direction No. 15, Council must make a decision on the amendment within 60 business days of the closing date of submissions. Following this, an adopted amendment must be submitted to the Minister for Planning within 10 business days of the date the amendment is adopted by Council.

Policy Considerations

The Amendment does not conflict with any existing Council policies. The Amendment supports Council's policies for providing additional zoned rural residential land in accordance with the GSHS.

Financial Implications

The *Planning and Environment (Fees) Regulations 2000* sets the statutory fees for the preparation, exhibition and adoption of planning scheme amendments.

All costs associated with the planning scheme amendment process have been met by the proponent: Tatura Abattoirs Pty Ltd. Council will not incur any additional costs as a result of this Planning Scheme Amendment. Submissions have now been resolved and an Independent Planning Panel is not required to consider submissions. This has reduced the costs for Council.

Legal/Statutory Implications

All procedures associated with this Planning Scheme Amendment comply with the legislative requirements of the *Planning and Environment Act 1987* (the Act). The Amendment has been assessed in accordance with the Act and the Greater Shepparton Planning Scheme. The assessment is considered to accord with the *Victorian Charter of Human Rights and Responsibilities Act 2006* (the Charter). No human rights have been negatively impacted upon throughout the process.

The Charter recognises that reasonable restrictions may be placed on the use and development of land, and that there may on occasion be reasonable and acceptable offsite impacts on others. Provided these issues are properly considered, it would be a rare and exceptional case where the exercise of a planning decision in accordance with the regulatory framework is not Charter compatible.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.6 Adoption of Amendment C194 to the Greater Shepparton Planning Scheme (310 Bayunga Road, Tatura - Rezoning) (continued)

Environmental/Sustainability Impacts

The development will not negatively impact on the long term potential growth of Tatura or the agricultural land to the east.

A Land Capability Assessment has been undertaken, which indicates the potential future lots are capable of retaining and disposing of effluent on-site.

The land is not within an area of 'cultural heritage sensitivity'; there is no mandatory requirement for a Cultural Heritage Management Plan to be undertaken. It is a requirement of the *Aboriginal Heritage Act 2006* that appropriate levels of care should be taken during any excavation works for utilities services provision or house construction on future lots.

There are no significant adverse environmental implications associated with this proposed Amendment.

Social Implications

The proposed Amendment is expected to have positive social outcomes. It will facilitate new and unique housing opportunities at a density of which there is currently a limited supply in Greater Shepparton. It will result in the expansion of a new neighbourhood forming part of the established rural residential community within the locality.

The land is in proximity to the established town centre of Tatura, and its social and community infrastructure. The proposed Amendment will result in a net community benefit by providing a pleasant and safe living environment that satisfies demand for rural residential opportunities in Tatura.

There are no significant adverse social implications associated with this proposed Amendment.

Economic Impacts

The proposed Amendment is expected to have positive economic benefits. Given the proximity of the land to the established built form of Tatura, approximately 3 kilometres, and the rural residential development to the west and south-west of the lands, it is appropriate to rezone this land to the RLZ.

The land is already fragmented and used for limited agricultural purposes. The displacement of irrigated farming land by urban expansion has been strategically addressed within the GSHS. A settlement boundary has been established with an overall strategy of containment for Tatura. The subject area is within the settlement boundary. The containment strategy is necessary to protect the significant agricultural base of the economy from the negative impact of unplanned rural residential development.

The development of the land for residential purposes will create employment opportunities during the planning and construction phases. New housing to be provided on the site will also facilitate economic growth within the municipality by providing housing opportunities to cater for the growing population. This will also improve housing choice within the area.

There are no significant adverse economic impacts associated with this proposed Amendment.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.6 Adoption of Amendment C194 to the Greater Shepparton Planning Scheme (310 Bayunga Road, Tatura - Rezoning) (continued)

Consultation

The proposed Amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act).

Exhibition included the following notice:

- Direct notice to prescribed Ministers;
- Notice in the Shepparton News;
- Notice in the Victorian Government Gazette;
- Notice on the Greater Shepparton City Council website;
- Notice on the Department of Environment, Land, Water and Planning website, and
- Copy of exhibition documentation in the foyer of the Council offices at 90 Welsford Street, Shepparton.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy 2006

Direction 1: Settlement and Housing

Commitment to growth within a consolidated and sustainable development program.

b) Other strategic links

Nil

Conclusion

Amendment C194 to the Greater Shepparton Planning Scheme proposes to rezone part of 310 Bayunga Road, Tatura from the FZ2 to the RLZ.

The subject land is designated in Clause 21.04 *Settlement* of the Planning Scheme for “potential rural living” development, and is within the settlement boundary for Tatura.

The proposed Amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Council received seven submissions (see *Attachment 1 – Submissions Recorder*), one of which objected to the Amendment. The objection raised concerns regarding the management of stormwater on the subject land. Council officers met with the objector and provided additional information regarding the concerns raised. The submission has been resolved and has been withdrawn.

The proposed amendment is consistent with the Planning Scheme and does not conflict with any existing Council policies. All stages of the planning scheme amendment process, including preparation, authorisation, exhibition and consideration of submissions have now been completed. Council is now requested to adopt the amendment prior to the Amendment being submitted to the Minister for Planning for approval.

Following approval, the Amendment will be published in the Victorian Government Gazette, at which point it will be included in the Planning Scheme.

Attachments

1. Attachment 1 - Submission Recorder Page 824
2. Attachment 2 - Exhibition Documentation Page 825

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay)

Disclosures of conflicts of interest in relation to advice provided in this report
Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Graduate Strategic Planner Amendments

Proof reader(s): Team Leader Strategic Planning

Approved by: Director Sustainable Development

Other: Senior Strategic Planner

Executive Summary

Amendment C187 to the Greater Shepparton Planning Scheme proposes to apply the Public Acquisition Overlay to part of 25 Congupna West Road, Congupna (Lot 1 PS717710) and part of 226 Old Grahamvale Road, Congupna (Lot 2 LP207658) as shown on *Figure 2 – Proposed Public Acquisition Overlays*.

The *Congupna Urban Drainage Strategy March 2016* was adopted by Council at the Ordinary Council Meeting held on 19 May 2016. It recommends that the subject lands be reserved for drainage basins; an amendment was required for this purpose.

The proposed Amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Council received eight submissions (see *Attachment 1 – Submissions Recorder*), two of which objected to the Amendment.

The objections generally support improved drainage in Congupna, however raise concerns relating to:

- The location of the proposed basin;
- The fence and tree barrier around proposed basin;
- The maintenance of the proposed basin;
- The drainage of the proposed basin; and
- Access through proposed basin.

Council officers met with all submitters in an effort to resolve the issues raised; however, two submissions are unable to be resolved. As such, these matters are being referred to an Independent Planning Panel appointed by the Minister for Planning. The Panel Hearing will be held on 5 September 2016.

It is recommended that Council notes officers' position at the upcoming Hearing as outlined in this report.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

RECOMMENDATION

That, with regard to submissions received for Amendment C187 the Greater Shepparton Planning Scheme, Council:

1. note Council Officers' response outlined in this report for presentation to an Independent Planning Panel; and
2. note that Council officers may exercise discretion to best achieve the general position adopted by Council.

Background

Amendment C187 to the Greater Shepparton Planning Scheme proposes to apply the Public Acquisition Overlay to part of 25 Congupna West Road, Congupna (Lot 1 PS717710) and part of 226 Old Grahamvale Road, Congupna (Lot 2 LP207658) as shown below on *Figures 1 – Locality Plan and Figure 2 – Proposed Public Acquisition Overlays*. An amendment is required to reserve land for the construction of drainage infrastructure necessary to address flooding issues in urban Congupna.

A localised storm event occurred within the region of Congupna during the period of 28 February 2012 to 1 March 2012 that produced rainfall of 200mm to 250mm. It was considered to be around a 1% annual exceedance probability (1 in 100 years ARI) storm event.

During this flood event, sections of the swale drains along both sides of Wallace Street, Congupna (effectively the entire nature strip) were observed to hold water for at least two days, affecting public and private infrastructure.

The *Congupna Urban Drainage Strategy March 2016* (the Strategy) presents the proposed stormwater collection, detention, treatment and discharge layout for the Congupna Township catchment. The Strategy seeks to satisfy the integrated site based stormwater management plan obligations for the catchment. The proposed solution seeks to minimise the drainage and stormwater infrastructure to be maintained and renewed by Council while providing Congupna with an appropriate level of drainage and stormwater, detention and treatment in accordance with the requirements of Greater Shepparton City Council and Goulburn-Murray Water (G-MW).

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

Figure 1 – Locality Plan

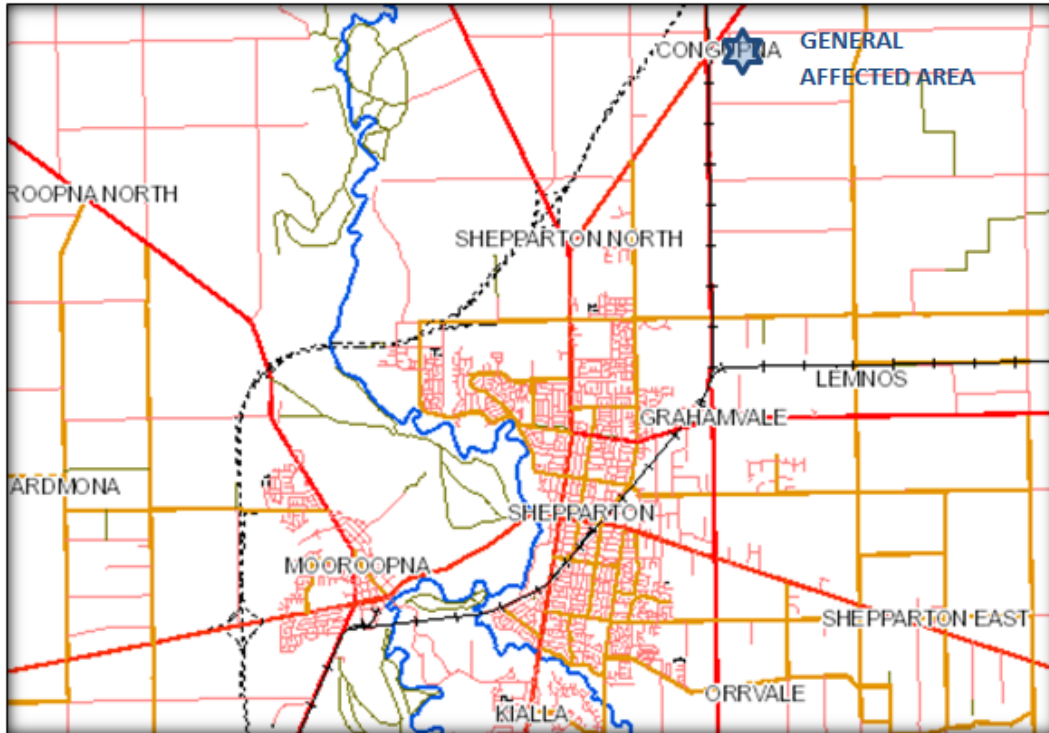
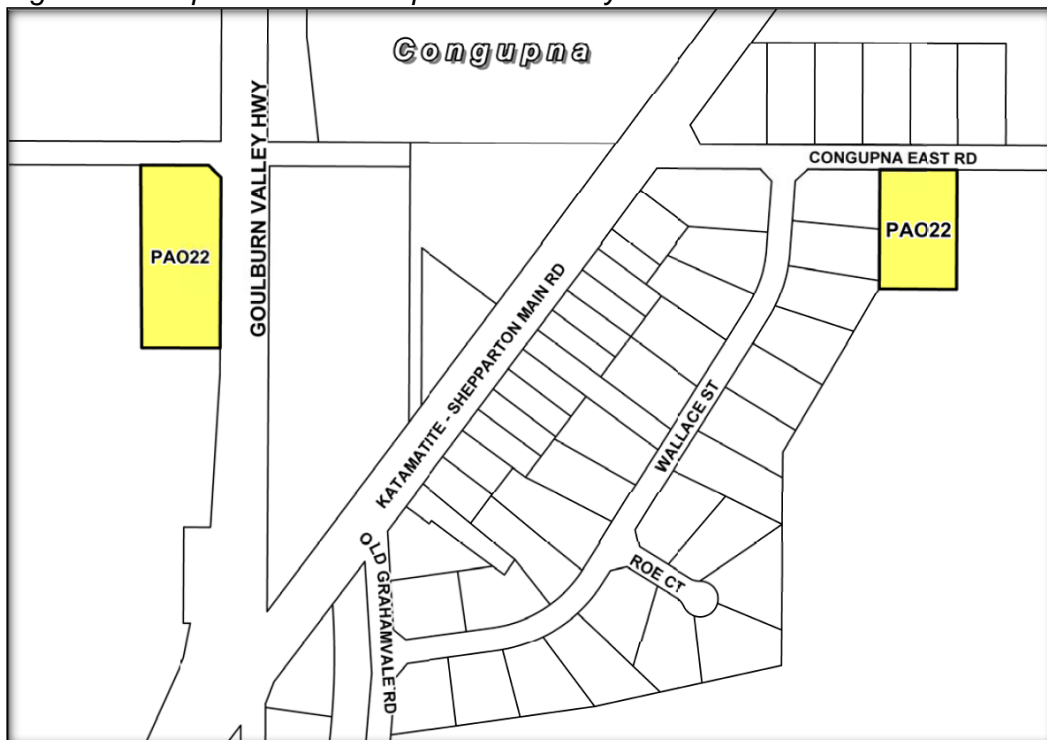


Figure 2 – Proposed Public Acquisition Overlays



8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

The Strategy recommends that a drainage upgrade will require the construction of two new retardation basins to be located at the north end of 25 Congupna West Road, Congupna and part of 226 Grahamvale Road, Congupna, abutting Congupna East Road. The land is privately owned and must be acquired to realise the ultimate stormwater drainage infrastructure for the catchment.

Preliminary discussions with landowners have been undertaken; however, Council officers have not been able to negotiate the purchase of this land. The only alternative for Council to acquire this land is through the application of the Public Acquisition Overlay (PAO). This would facilitate the acquisition of the land in accordance with the *Land Acquisition and Compensation Act 1986*.

Strategic assessment

The Strategy identifies the land proposed for inclusion within the PAO for stormwater and drainage infrastructure uses. The acquisition of this land will enable the stormwater and drainage upgrades required to address flooding issues in the urban areas of Congupna. This will result in a safer and more pleasant environment for both the existing and future communities of Congupna. As such, the proposed Amendment is consistent with the objectives of planning in Victoria set out at Sections 4(1)(a), (b), (c), (e), (f) & (g) of the *Planning and Environment Act 1987* (the Act).

The proposed Amendment is supportive of the State Planning Policy Framework and is specifically consistent with the following:

- A strategy of Clause 11.10-3 – *Planning for growth* is relevant to support growth and development in other existing urban settlements and foster the sustainability of small rural settlements.

A focus on economic growth and development in Shepparton has been identified as a priority in the *Hume Regional Growth Plan 2014*. The proposed Amendment will facilitate the realisation of stormwater drainage infrastructure, and promote the growth and development in this area of Shepparton.

- A strategy of Clause 19.03-2 – *Water supply, sewage and drainage* is to plan urban stormwater drainage systems to include measures to reduce peak flows and assist screening, filtering and treatment of stormwater, to enhance flood protection and minimise impacts on water quality in receiving waters.

The inclusion of the subject land within the PAO will enable Council to acquire the land in order to upgrade the stormwater drainage infrastructure in accordance with the Strategy, and improve water quality, reduce peak flows and enhance flood protection during a flood event.

Exhibition

The proposed Amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Exhibition included the following notice:

- Direct notice to adjacent land owners;
- Direct notice to prescribed Ministers;
- Notice in the Shepparton News;
- Notice in the Victoria Government Gazette;
- Notice on the Greater Shepparton City Council website;

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

- Notice on the Department of Environment, Land, Water and Planning website, and
- Copy of exhibition documentation in the foyer of the Council offices at 90 Welsford Street, Shepparton.

Submissions

Eight submissions were received during exhibition and none objected to the proposed Amendment (see *Attachment 1 – Submissions Recorder*).

Six of these submissions were received from referral authorities who did not object to or request changes to the proposed amendment. These referral authorities are:

- VicRoads;
- Goulburn Broken Catchment Management Authority;
- Environment Protection Authority (Victoria);
- Department of Environment, Land, Water and Planning;
- Camerons Lawyers Pty Ltd c/o the land owners of 226 Old Grahamvale Road, Congupna; and
- Department of Economic Development, Jobs, Transport and Resources.

These submissions are not considered to be objections and are not required to be referred to an Independent Planning Panel.

Two submissions either objected to or requested changes to the proposed combined amendment/permit (see *Figure 3 – Locations of Submitters*). The objections generally support improved drainage in Congupna, however raise concerns relating to:

1. Location of the proposed basin;
2. Fence and tree barrier around proposed basin;
3. Maintenance of the proposed basin;
4. Drainage of the proposed basin; and
5. Access through proposed basin.

1. Location of the proposed basin

Submission Nos. 6 and 7 raise concerns regarding the location of the proposed basin. The submissions request that the basin be located further to the east along Congupna East Road.

Council officers' position:

Reasons for proposed basin location:

- When initially approached by Council, the landowner of the proposed basin site indicated that this would be their preferred location (best configuration for usable farm land).
- The proposed basin is designed to discharge into the existing G-MW drain along Congupna East Road, which is the drain that the Wallace Street drainage currently outfalls to. This will reduce construction costs.
- Proposed basin location is at lowest corner of paddock.
- Proposed basin location is closed to drainage catchment which it shall serve.

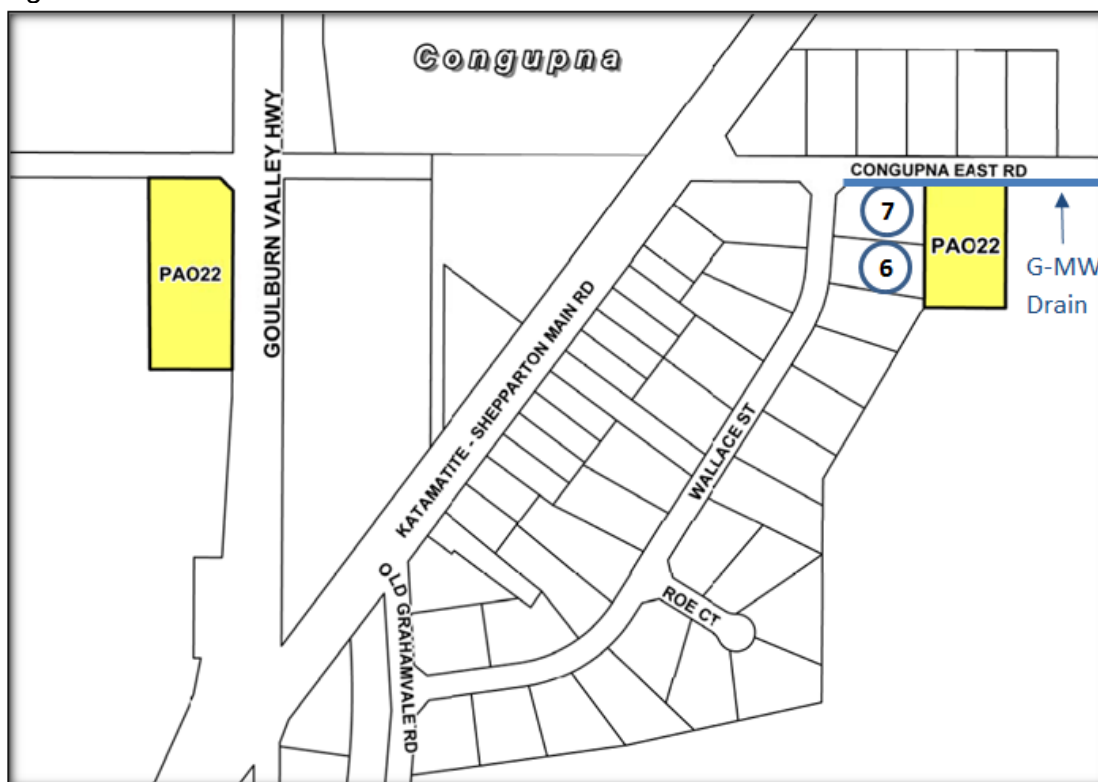
8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

To locate the proposed basin in another location:

- Further west would require a longer discharge pipe.
- Further east would require a longer 450mm diameter inlet pipe from Wallace Street to the proposed basin (increasing construction cost).
 - If the proposed basin was located further to the east, the basin would need to be deeper increasing the probability of encountering unfavourable ground conditions.

Figure 3 – Location of Submitters



2. Fence and tree barrier around proposed basin

Submission Nos. 6 and 7 raise concerns regarding the proposed 1.8 metre chain wire fence and tree screen plantation around the perimeter of the basin. The fence and tree screen plantation will obstruct the adjacent land owners' view from the back of their lots.

Council officers' position:

The proposed tree screen plantation has been removed from the design as a result of submissions. The proposed perimeter fence of the basin can be altered from a 1.8 metre chain wire fence to a rural post and wire fence. With the alteration in fence type, to ensure safety, the basin walls will be flattened to a grade of 1 in 8 to provide a more gradual decline from the perimeter of the basin towards the bed of the basin, meeting the *Infrastructure Design Manual* requirements.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

3. Maintenance of the proposed basin

Submission Nos. 6 and 7 raise concerns that the basin would provide an area for snakes and foxes to live, and present fire risk if it was not properly maintained.

Council officers' position:

Once the land is acquired, it will become a Council asset and therefore part of Council's maintenance regime. The fences will be sprayed and open areas slashed periodically. Once constructed, the pump at the proposed basin will be observed regularly by Council officers, ensuring that Council's Maintenance Team will be onsite to monitor the condition of the basin. If local residents observe any maintenance concerns, they can contact Council to have the issue addressed.

4. Drainage of the proposed basin

Submission Nos. 6 and 7 raise concerns that water will lie stagnant in the basin creating an unpleasant odour and an environment for mosquitos to breed.

Council officers' position:

The proposed basin is designed to operate as a dry basin. This means that water shall not be retained permanently within the proposed basin. Water will be completely pumped out of the basin in sufficient time to prevent any issues relating to stagnant water. Water will remain in the basin only during and immediately after a rain event. In a 1 in 100 year event, the basin can fill with water to a depth of 1.67 metres and can discharge into the G-MW drain at a rate of 5.2 litres per second and will be fully discharged in approximately five days.

The swale at the bed of the basin is designed to freely drain; however, regular maintenance and monitoring of the vegetated swale drain will be required by Council to ensure that the swale is operating as intended and no ponding water occurs for long periods of time.

Maintenance of the swale shall be in accordance with the *Water Sensitive Urban Design Engineering Procedures - Chapter 5*.

Swale maintenance is primarily concerned with:

- flow to and through the system;
- maintaining vegetation;
- preventing undesired vegetation from taking over the desirable vegetation;
- removal of accumulated sediments; and
- litter and debris removal.

Swale vegetation maintenance will include:

- removal of noxious plants or weeds; and
- re-establishment of plants that die.

5. Access through proposed basin

Submission Nos. 6 and 7 raise concerns that their entire back fence adjoins the proposed basin and do not wish to lose access to their property from the back fence if the basin was constructed.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

Council officers' position:

Council officers have received legal advice. It states that Council should not consent to the request to provide an easement for access through the proposed basin as it creates a precedent or expectation for other property owners abutting Council owned reserves to receive similar access rights.

From a risk management perspective, Council could be held liable if anything was to happen to anyone or thing travelling over that easement; Council should not expose itself to this risk.

Additionally, providing an easement over the proposed basin may restrict what Council is able to do with the land and its management in the future.

Lastly, Council officers do not believe that potential maintenance concerns are sufficient justification to provide an easement through the proposed basin to allow adjoining land owners to maintain the basin to their satisfaction.

The submissions cannot be resolved and have been referred to an Independent Planning Panel for consideration. Council is now requested to adopt the amendment prior to the amendment being submitted to the Minister for Planning for approval.

Council Plan/Key Strategic Activity

The Amendment is supported by the *Greater Shepparton Council Plan 2013-2017* as follows:

Goal 1: *Active and Engaged Communities (Social)*

Objective 3: *Ensure liveability options are always considered in our decision making activities.*

Goal 4: *Quality Infrastructure (Built)*

Objective 3: *Encourage sustainable municipal growth and development.*

Risk Management

The primary risk associated with the proposed combined amendment/permit is not meeting the timelines required by *Ministerial Direction No. 15 "The Planning Scheme Amendment Process"*. This Ministerial Direction requires each stage of the planning scheme amendment process to be undertaken within set timeframes.

In accordance with Ministerial Direction No. 15, Council must request the appointment of an Independent Planning Panel under Part 8 of the *Planning and Environment Act 1987* within 40 business days of the closing date for submissions, unless a Panel is not required. To meet this timeframe, an Independent Planning Panel has been requested by Council officers under delegation. It is recommended that Council endorse Council officers' position prior to the upcoming Independent Planning Panel Hearing.

Policy Considerations

The Amendment is consistent with existing Council policy. The Amendment supports Council policy on economic development and the provision of development infrastructure.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

Financial Implications

The costs of the proposed Amendment, including the cost of an Independent Planning Panel, must be met by the proponent, Greater Shepparton City Council. A Planning Scheme Amendment includes fees of \$798, plus the cost of an Independent Planning Panel, if required. The cost of the Independent Planning Panel for this Amendment would be expected to cost approximately \$5,000.

Legal/Statutory Implications

All procedures associated with this Amendment comply with the legislative requirements of the Act. The Amendment has been assessed in accordance with the Act and the Greater Shepparton Planning Scheme. The assessment is considered to accord with the *Victorian Charter of Human Rights and Responsibilities Act 2006* (the Charter) – no human rights have been negatively impacted upon throughout the process.

The Charter recognises that reasonable restrictions may be placed on the use and development of land, and that there may on occasion be reasonable and acceptable offsite impacts on others. Provided these issues are properly considered, it would be a rare and exceptional case where the exercise of a planning decision in accordance with the regulatory framework is not Charter compatible.

Environmental/Sustainability Impacts

The proposed Amendment will result in positive environmental outcomes as the realisation of the Strategy will enhance the water quality prior to its discharge into the G-MW drainage system and will reduce the opportunity for water to stagnate in urban Congupna and breed mosquitos or generate strong odours.

The land affected by the proposed Amendment does not appear to have any significant environmental attributes; therefore, applying a PAO to the land will not have any adverse environmental effects.

Social Implications

The proposed Amendment will have positive social benefits for the residents of urban Congupna by facilitating the stormwater drainage infrastructure upgrades required to create a safer and more pleasant environment. In addition, the proposed Amendment will reduce the likelihood and severity of flood damage to property and infrastructure during an extreme flood event.

There are no significant adverse social implications associated with this proposed Amendment.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

Economic Impacts

The proposed Amendment will have positive economic benefits by facilitating the stormwater drainage infrastructure upgrades required to address flooding issues in urban Congupna that have had detrimental economic impacts in the past, including damage to property and loss of productivity.

The construction of two new retardation basins in Congupna will reduce the likelihood and severity of flood damage to property and infrastructure by storing excess runoff during extreme rainfall events and releasing the stored water over time in a controlled manner.

There are no significant adverse economic implications associated with this proposed Amendment.

Consultation

The proposed Amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Exhibition included the following notice:

- Direct notice to prescribed Ministers;
- Notice in the Shepparton News;
- Notice in the Victoria Government Gazette;
- Notice on the Greater Shepparton City Council website;
- Notice on the Department of Environment, Land, Water and Planning website; and
- Copy of exhibition documentation in the foyer of the Council offices at 90 Welsford Street, Shepparton.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy 2006

Direction 5: Infrastructure

The provision and restructure of urban and rural infrastructure to enhance the performance of the municipality and facilitate growth.

b) Other strategic links

Congupna Urban Drainage Strategy March 2016

The proposed Amendment implements the recommendations of the *Congupna Urban Drainage Strategy March 2016*, which was adopted by Council at the Ordinary Council Meeting held on 19 May 2016.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.7 Consideration of Submissions - Amendment C187 to the Greater Shepparton Planning Scheme (Congupna - Public Acquisition Overlay) (continued)

Conclusion

Amendment C187 to the Greater Shepparton Planning Scheme proposes to apply the Public Acquisition Overlay to part of 25 Congupna West Road, Congupna (Lot 1 PS717710) and part of 226 Old Grahamvale Road, Congupna (Lot 2 LP207658). An amendment is required to reserve land for the construction of drainage infrastructure necessary to address flooding issues in urban Congupna.

The proposed Amendment was exhibited from 9 June 2016 to 11 July 2016 in accordance with the *Planning and Environment Act 1987* (the Act). Council received eight submissions (see *Attachment 1 – Submissions Recorder*), two of which objected to the Amendment.

Council officers have met with all submitters to discuss the concerns raised in the submissions. At this stage, two submissions are unable to be resolved. The matter has been referred to an Independent Planning Panel for consideration. An Independent Planning Panel has been appointed by the Minister for Planning. The Panel Hearing will be held on 5 September 2016.

It is recommended that Council notes Council officers' position at the upcoming Independent Planning Panel Hearing as outlined in this report.

Attachments

1. Submission Recorder Page 834
2. Exhibition Documentation Page 835

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.8 Festive Events Grants 2016

Disclosures of conflicts of interest in relation to advice provided in this report
 Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Festival and Events Officer

Proof reader(s): Events Coordinator & Manager Economic Development

Approved by: Director Sustainable Development

Executive Summary

The Council for a number of years has provided grant funding to community groups for festive events and celebrations for local communities and groups for the month of December.

These grants aim to support and strengthen the capacity to bring people together to celebrate and share in festive occasions.

Council has a budget of \$7,700 (GST Inclusive) for the Festive Events Grants program.

Six festive events have been funded following assessment by the Festive Events Grants assessment panel.

RECOMMENDATION

That Council adopt the recommendations of the Festive Events Grants Assessment Panel to fund the following six festive events to the total value of \$7,700 (GST Inclusive):

Club	Event	Allocation
Kiwanis Club of Mooroopna	Carols by Candlelight	\$2,100
Lions Club of Tatura	Carols by Candlelight	\$2,000
Dookie and District Development Forum	Carols by Candlelight	\$1,000
Katandra West Community Facilities C.O.M	Community Festive Event	\$650
Shout Out Shepparton Advocacy Group	Christmas Celebration	\$750
Filipino Australian Friends Association Incorporated	Christmas from my Village	\$500
		\$7,000 (Excl. GST)
		\$700 (GST)
	Total	\$7,700

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.8 Festive Events Grants 2016 (continued)

Festive Events Grants Applicant Summary

Organisation	Event	Allocation
Kiwanis Club of Mooroopna	Carols by Candlelight	\$2,500
Lions Club of Tatura	Carols by Candlelight	\$2,000
Dookie and District Development Forum	Carols by Candlelight	\$1,000
Katandra West Community Facilities C.O.M	Community Festive Event	\$ 650
Shout Out Shepparton Advocacy Group	Christmas Celebration	\$1,157
Filipino Australian Friends Ass Inc.		\$2,000
	TOTAL	\$9,307

Details of each event:

Kiwanis Club of Mooroopna

Funding Category	Festive Events Grant		
Event	Carols by Candlelight		
Short event description	Mooroopna Carols by Candlelight have been conducted by the Kiwanis Club for the past 31 years. In recent years the carols have attracted a crowd of between 800 to 1000 people. The Carols involve local artists, local school groups, local bands and choirs. This is a free event for the Mooroopna community. The Carols will be held on the John Gray Oval.		
Who will benefit from the event	All members of the Mooroopna community. This is a family friendly event to suit all ages.		
Total Event Cost	\$7,200	Organisation Cash	\$2,500
Requested Council Contribution	\$2,500	Donations	\$ 400
Merchandise Sales	\$ 600	Catering Sales	\$1,200
Recommendation from the Interim assessment team	Kiwanis Club of Mooroopna receives \$2,100 funding from Greater Shepparton City Council for the costs associated with holding the Carols by Candlelight event to be held 10th December 2016.		

Lions Club of Tatura

Funding Category	Festive Events Grant		
Event	Carols by Candlelight		
Short event description	Tatura Carols by Candlelight have been conducted by the Lions Club for the past 44 years. Donations from the collection on the night go to Vision Australia. Great family night and lots of input from the community re the running of the carols held at Mactier Gardens.		
Who will benefit from the event	All members of the Tatura community will benefit. This is a family friendly event to suit all ages.		
Total Event Cost	\$2,000	Organisation Cash	\$0.00

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.8 Festive Events Grants 2016 (continued)

Requested Council Contribution	\$2,000	Organisation In-kind	\$0.00
Recommendation from the Interim assessment team	Lions Club of Tatura receives \$2,000 funding from Greater Shepparton City Council for the costs associated with holding the Carols by Candlelight event to be held 14th December 2016.		

Dookie and District Development Forum

Funding Category	Festive Events Grant		
Event	Carols by Candlelight		
Short event description	This family event is run by the local ecumenical town group of churches in Dookie at CWA Park with a free BBQ run by the Dookie Lions Club.		
Who will benefit from the event	All members of the community will benefit as this is a family friendly event to suit all ages.		
Total Event Cost	\$1,200	Organisation Cash	\$0.00
Requested Council Contribution	\$1,000	Organisation In-kind	\$ 200
Recommendation from the Interim assessment team	That Dookie and District Development Forum receives \$1000 funding from Greater Shepparton City Council for the costs associated with holding their Carols by Candlelight event to be held 18th December 2016.		

Katandra West Community Facilities Committee

Funding Category	Festive Events Grant		
Event	Community Festive Event		
Short event description	The event is uniquely Katandra and will be celebrating its 30 year anniversary this year. Features of the event include: Free BBQ where everyone brings a salad or sweet to share, old time games with a Christmas theme organised for kids, Santa arrives by firetruck to hand out sweets and ice creams, local entertainers after dinner hop onto a mobile stage, followed by carolers with candles who travel about the township singing carols stopping at houses along the way (often elderly residents unable to attend). After a circuit around town the carolers return to the pavilion for tea and supper.		
Who will benefit from the event	All members of the community will benefit as this is a family friendly event to suit all ages.		
Total Event Cost	\$1,193.68	Organisation Cash	\$113.68
Requested Council Contribution	\$ 650	Organisation In-kind	\$310
Raffle	\$ 45	Gold Coin Donation	\$ 75

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.8 Festive Events Grants 2016 (continued)

Recommendation from the Interim assessment team	Katandra West Community receive \$650 in funding from Greater Shepparton City Council for the costs associated with holding the Community Festive Event on 21st December 2016.
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Shout Out Shepparton Self Advocacy Group

Funding Category	Festive Events Grant		
Event	Community Festive Event		
Short event description	This Christmas Celebration is planned to bring Self Advocates, Families and Carers together this Christmas to encourage their participation in a festive event with their families and friends. This event will raise awareness about Shout Out Shepparton Self Advocacy and promote the need for a shared voice; will build new social connections and partnerships in the local community and more broadly within Victoria. Those who join us will have the opportunity to learn about Self Advocacy and the need to develop self advocacy skills for the future.		
Who will benefit from the event	Individuals with disabilities, their families and carers while raising awareness within the community.		
Total Event Cost	\$1,157	Organisation Cash	\$0.00
Requested Council Contribution	\$1,157	Organisation In-kind	\$0.00
Recommendation from the Interim assessment team	The recommendation is that Shout Out Shepparton Self Advocacy Group receives \$750 in funding from Greater Shepparton City Council for the costs associated with holding the Community Festive Event on 6th December 2016.		

Filipino Australian Friends Association Inc

Funding Category	Festive Events Grant		
Event	Festive decorations		
Short event description	Christmas in the Philippines is a colourful display of the traditional "Parol" or Filipino Christmas lanterns made of bamboo sticks & colored paper and its progressive design to decorative and musical lanterns made of capiz shell.		
Who will benefit from the event	All members of the community will benefit as this this association hosts multiple events each year welcoming the whole community.		
Total Event Cost	\$4,000	Organisation Cash	\$0.00
Requested Council Contribution	\$2,000	Organisation In-kind	\$2,000
Recommendation from the Interim assessment team	The recommendation is that Filipino Australian Friends Association Inc receives \$500 in funding from Greater Shepparton City Council for the costs associated with making Filipino Christmas decorations for 2016 festive season.		

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.8 Festive Events Grants 2016 (continued)

Background

A total of six Festive Events Grant applications were submitted, all of which met the criteria.

A cross department assessment panel has been developed to evaluate and approve all applications.

The Assessment Panel consists of the following five members:

- Bonnie McIntosh - Festivals and Events Officer
- Megan Treacy - Events Coordinator
- Rohan Sali – Economic Development Project Officer
- Jeremy Roberts - Events Facilities Coordinator
- Anna Feldtmann - Grants Coordinator

Festive Events Grants Program Funding Objectives:

As per the Festive Events Grants Funding Guidelines the program objectives are listed below.

The intention of the funding is to assist with facilitation of an event/celebration which achieves some or all of the following objectives:

- Build new social connections and partnerships within communities, or reinforce those that already exist;
- Encourage community participation in festive celebrations and/or activities
- Enable community members to acquire or develop a new skill
- A welcoming and inclusive celebration/event for the whole community
- Event/celebration to be held in an accessible community space
- Showcase local talent, or provide artistic and/or cultural activity within your event/celebration
- Adequate marketing and promotion of the event/celebration

Council Plan/Key Strategic Activity

The Greater Shepparton City Council Plan 2013 – 2017:

Goal 1: *Active and Engaged Communities*

Ensure liveability options are always considered in our decision making activities

Goal 2: *Enhancing the Environment*

Ensure the environment is a major priority in planning for the future

Goal 4: *High Performing Organisation*

Develop stronger relationships between Council and State and Federal Governments, Local Government sector and non-government partnerships to enhance the position of Greater Shepparton City Council.

Risk Management

Risks	Likelihood	Consequence	Rating	Mitigation Action
Financial – Insurance Claims	E	3	Low	Ensure successful applicant has a current insurance policy/certificate
Strategic – Emergency / catastrophes	E	2	Moderate	Ensure successful applicant has an Emergency Response Plan

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.8 Festive Events Grants 2016 (continued)

Risks	Likelihood	Consequence	Rating	Mitigation Action
Operations – OH&S	C	3	Moderate	Ensure a Risk Management Plan has been undertaken prior to each event
Operations – Infrastructure	D	3	Moderate	Ensure all Council equipment and infrastructure has been checked and is in safe working order prior to distribution for event
Other – Reputational Risk	D	3	Moderate	Ensure the funding Agreement has been signed off by grant recipient

Policy Considerations

There are no conflicts with existing Council policy.

Financial Implications

	2016/2017 Approved Budget for this proposal \$	This Proposal \$	Variance to Approved Budget \$	Comments
Revenue				
Expense	\$7,700	\$7,700		
Net Result				

* Amount shown in this column may equal one line item in budget or maybe a component of one budget line item.

Legal/Statutory Implications

All Festive Event Grant applicants must comply with planning, building and health legislation and statutory requirements prior to commencement of events and/or release of the Council's funds.

Environmental/Sustainability Impacts

An Environmental/Sustainability Impacts clause has recently been included in the Events Grants Funding Agreement and will be incorporated into the Festive Events Grants to ensure that compliance from the successful grant recipient is achieved and that environmental impacts are considered.

Social Implications

Festive Events Grants sponsored by Council are aimed at increasing opportunities for the community to come together as a whole, fostering community pride and esteem.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.8 Festive Events Grants 2016 (continued)

Economic Impacts

Community events funded by Council have in the past seen increased visitation and overnight stays with participants of the events, organisers, families spending more time in the Greater Shepparton region over the course of events. Retail stores, local speciality stores as well as cafes and restaurants have also reported a positive economic impact during these times.

Consultation

The Grants Working Group have successfully organised community information evenings and workshops to educate and inform the public about what Council Grants are available as well as how to write and submit an online application. There are a number of grants administrators throughout Council who are available at all times to answer and meet with members of the community to discuss future applications and events.

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Ensure that the information about the application process was widespread	Media Release Website Social media
Consult	Council staff available to consult, in person or via telephone or email to all community groups	Meetings with applicants Community Workshops Community Information Sessions
Involve	Recreation Program and Services Coordinator to provide assistance to community groups	Consultation on an individual basis with the application process
Collaborate	Community groups will be responsible for the planning and implementation of projects.	Successful applicants will drive their own initiatives.
Empower	Whilst decision making regarding the successful grant applications is made by Council, community groups will be responsible for the planning and implementation of projects.	Community groups will drive the delivery of their events with the assistance of the Events Team.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

- 2.3.2. Community Life
- 2.4.4. The Need to Grow
- 3.2 Supporting Principles
- 4.3.4 The Municipality is More Attractive
- 4.3.9 The Municipality is Culturally Active

b) Other strategic links

Council Plan 2013 – 2017

Goal 1 – Active and Engaged Communities (Social)

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.8 Festive Events Grants 2016 (continued)

Conclusion

The applications for funding through the Festive Events Grants were reviewed by an internal Assessment Panel and they have recommended that the six applications be funded. The events meet eligibility requirements for the Festive Events Grants Guidelines.

Attachments

Nil

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Major Events & Business Officer

Proof reader(s): Team Leader Tourism & Events, Manager Investment Attraction

Approved by: Director Sustainable Development

Executive Summary

This grant provides funding to small town community groups who wish to acknowledge and celebrate Australia Day.

The objectives of this grant are to bring the community together to celebrate Australia Day and provide recognition to hard working community members who have been awarded with an Australia Day Award.

This grant aims to support and strengthen the community by providing funding for an event that has the capacity to attract the whole community to come together, celebrate what's great about our community and recognise our national day of celebration.

The Australia Day Grant has a budget of \$9,900 (GST Inclusive). Community groups can apply for funding of up to \$3,000.

RECOMMENDATION

That the Council adopt the recommendation of the Australia Day Grants Assessment Panel to fund the following Australia Day events to the total value of \$9,900 (GST Inclusive) :

Club	Allocation
Murchison Australia Day Committee	\$2,200
Kiwanis Club of Mooroopna	\$1,500
Arcadia Community Group	\$800
Toolamba Lions Club Incorporated	\$900
Dookie Country Women's Association	\$800
Tatura & District Australia Day Committee	\$2,800
	\$9,000 (Excl. GST)
	\$900 (GST)
Total	\$9,900

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017 (continued)

Australia Day Applicant Summary

No:	Organisation	Event	Funding Amount Requested
1	Murchison Australia Day Committee	Australia Day 2017	\$2,500
2	Kiwanis Club of Mooroopna	Australia Day 2017	\$1,600
3	Arcadia Community Group	Australia Day 2017	\$900
4	Toolamba Lions Club Inc	Australia Day 2017	\$1,000
5	Country Women's Association Dookie	Australia Day 2017	\$800
6	Tatura & District Australia Day Committee	Australia Day 2017	\$3,000
	TOTAL		\$9,800

Background Australia Day Grants 2016

Last years' Australia Day Grant recipients have all been acquitted:

Application No.	Applicant	Round	Stage
ADG000072016	Arcadia Committee of Management	Australia Day Grants 2016	Acquitted
ADG000082016	Merrigum Community Group	Australia Day Grants 2016	Acquitted
ADG000112016	The Country Women's Association Dookie Branch	Australia Day Grants 2016	Acquitted
ADG000122016	Tatura & District Australia Day Committee	Australia Day Grants 2016	Acquitted
ADG000142016	Murchison Australia Day Committee	Australia Day Grants 2016	Acquitted
ADG000152016	Kiwanis Club of Mooroopna	Australia Day Grants 2016	Acquitted

Australia Day Grants 2017

A total of six applications were submitted for the Australia Day Grants with all applications meeting the eligibility criteria.

A cross department assessment team has been developed to improve the assessment of applications. All applications have been assessed against the Australia Day funding objectives by a panel of Council staff.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017 (continued)

The Assessment Panel consists of the following five members:

- Festivals and Events Officer
- Event Coordinator
- Economic Development Project Officer
- Grants Coordinator
- Major Events & Business Officer

As the amount requested was greater than the budget available for Australia Day, the panel have recommended that applicants that requested less money than previous year will receive the amount requested while applicants who requested more money than last year have been scaled back. Overall contributions have been scaled back an average of 9%. The panel was being mindful of distributing the funds to give each applicant a fair share.

Australia Day Grants Program Funding Objectives:

The Australia Day Grant Funding Guidelines program objectives are listed below.

The intention of the funding is to assist with facilitation of an event/celebration which achieves some or all of the following objectives:

- Build new social connections and partnerships within communities, or reinforce those that already exist
- Encourage community participation in Australia Day celebrations and/or activities
- Enable community members to acquire or develop a new skill
- Create a welcoming and inclusive celebration/event for the whole community
- Event/celebration to be held in an accessible community space
- Showcase our community identity by engaging local talent, or providing artistic and/or cultural activity within event/celebration
- Recognise local and Greater Shepparton Australia Day Award winners
- Adequate marketing and promotion of event/celebration

Details of application submitted for each event Murchison Australia Day Committee

Funding Category	Australia Day Grant
Event	Australia Day
Short event description	Our event will be held at the local swimming pool which is accessible to all age groups and people with disabilities. We advertise the event from October via newspaper advertising, shop window posters and letter box pamphlets delivered to every Murchison household. We involve a variety of local residents and organisations in the lead up and on Australia Day - eg. Murchison Primary School are involved in the flag raising ceremony, school colouring/writing competitions and the Duck Race which is conducted by the Murchison Swimming Pool Committee. We also attempt to showcase local talent in our entertainment component of the morning. We organise additional waste & recycle bins. We hire a marquee to ensure that everyone has access to shade. We conduct many competitions and publicly recognise all town and shire award winners. We have also included Australian Citizenship ceremonies in the past, with state/federal MP's and a Greater Shepparton Councillor in attendance.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017 (continued)

Who will benefit from the event	All members of the community will benefit as this is a family friendly event to suit all ages.		
Total Event Cost	\$2,750	Organisation Cash	\$250
Requested Council Contribution	\$2,500	Organisation In-kind	\$0
Recommendation from the assessment team	That the Murchison Australia Day Committee receives \$2,175 funding from Greater Shepparton City Council for the costs associated with holding the Australia Day event to be held 26 January 2017. Participation numbers last year reflect that nearly 50% of the population were in attendance. This contribution is 87% of the amount requested from Council but is equal to the contribution from Council in 2016.		

Kiwanis Club of Mooroopna

Funding Category	Australia Day Grant		
Event	Australia Day		
Short event description	Australia Day Celebrations in Mooroopna will be held in Ferrari Park commencing at 10.30 am. There will be a flag raising ceremony, entertainment by a bush poet and local musicians. There will be an address by a key note speaker. Mooroopna Australia Day Awards will be presented. Official proceedings will be followed by a sausage sizzle. Goulburn Valley Vehicle Drivers Club will have a display of historic and classic cars.		
Who will benefit from the event	All members of the community will benefit as this is a family friendly event to suit all ages.		
Total Event Cost	\$1,600	Organisation Cash	\$0
Requested Council Contribution	\$1,600	Organisation In-kind	\$0
Recommendation from the assessment team	That the Kiwanis Club of Mooroopna receive \$1,600 funding from Greater Shepparton City Council for the costs associated with holding the Australia Day event held 26 January 2017. This contribution is 100% of the amount requested but is 9% less than the contribution from Council in 2016.		

Arcadia Community Group

Funding Category	Australia Day Grant		
Event	Australia Day		
Short event description	Australia Day Breakfast to be held at the Community Centre and Recreation Reserve. Expect approximately 80 to 100 people on the day for breakfast. Australia Day Ambassador and representative of Greater Shepparton City Council to attend, speak at the event and present Australia Day award to the local Arcadia recipient.		
Who will benefit from the event	All members of the community will benefit this is a family friendly event to suit all ages.		
Total Event Cost	\$900	Organisation Cash	\$0.00
Requested Council Contribution	\$750	Organisation In-kind	\$150

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017 (continued)

Recommendation from the assessment team	That the Arcadia Community Group receives \$750 funding from Greater Shepparton City Council for the costs associated with holding the Australia Day Breakfast event to be held 26 January 2017. This contribution is 100% of the amount requested but is less than the contribution from Council in 2016.
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Toolamba Lions Club Inc

Funding Category	Australia Day Grant		
Event	Australia Day		
Short event description	We hold our Australia Day Ceremony at 11am on Australia Day at the Toolamba Recreation Reserve. We have the flag raising ceremony, Our Australia Day Ambassador and local council representative speak and then we have our awards ceremony. This is then followed up by a casual BBQ and cold drinks. We then move onto the afternoon where we run a local bush bowls afternoon.		
Who will benefit from the event	All members of the community will benefit as this is a family friendly event to suit all ages.		
Total Event Cost	\$1000	Organisation Cash	\$0
Requested Council Contribution	\$1000	Organisation In-kind	\$0
Recommendation from the assessment team	Toolamba did not receive funding last year, the recommendation is that they receive \$875 funding from Greater Shepparton City Council for the costs associated with holding the Australia Day event on 26 January 2017. This contribution is 87.5% of the amount requested from Council. Overall contributions have been scaled back an average of 9%.		

Dookie Country Women's Association

Funding Category	Australia Day Grant		
Event	Australia Day		
Short event description	At the Dookie Australia Day celebration 2017 we will be providing a nutritious and delicious free breakfast in the CWA gardens, cooked by the Lions Club and Dookie CWA. There will be a speaker of interest, an Australia Day Ambassador on the day and a local councilor will speak. The Dookie 1sts Cubs will raise the flag and all sing the National Anthem. We will celebrate the winners of the Australia Day Awards and hand out certificates to winners. There will be a selection of small Australian themed gifts for the children. This year we will be holding an 'Australia' themed colouring competition with three age categories and prizes for the judged winners - including local schools and the wider community. The artwork will be on display in Dookie shop windows.		
Who will benefit from the event	All local members will benefit. This event is held at Dookie's CWA Gardens and the Dookie Memorial Hall, both venues have all abilities access and are open and available to all community members.		

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017 (continued)

Total Event Cost	\$1600	Organisation Cash	\$0
Requested Council Contribution	\$800	Organisation In-kind	\$800
Recommendation from the assessment team	That the Dookie Country Women's Association receive \$800 funding from Greater Shepparton City Council for the costs associated with holding the Australia Day event to be held 26 January 2017. This contribution is 100% of the amount requested but is 7% less than the contribution from Council in 2016.		

Tatura & District Australia Day Committee

Funding Category	Australia Day Grant		
Event	Australia Day		
Short event description	Australia Day celebrations in Tatura are accessible to all members of the local and wider community. They provide the opportunity for community members to come together and celebrate what is great about living in our community and in Australia. Presentation of awards is always a highlight and provides the opportunity to recognise those who have made a positive contribution to the community. We also have Senior and Junior Guest speakers and choose speakers who have a link to Tatura and district. The Lions Club of Tatura provide a cooked breakfast and we also provide morning tea after the celebrations.		
Who will benefit from the event	All members of the community will benefit as this is a family friendly event to suit all ages and is accessible to all. The venue has excellent access for the disabled and ample parking		
Total Event Cost	\$4,250	Organisation Cash	\$250
Requested Council Contribution	\$3,000	Organisation In-kind	\$1,000
Recommendation from the assessment team	That the Committee receive \$2,800 funding from Greater Shepparton City Council for the costs associated with holding the Australia Day event to be held 26 January 2017. This contribution is 93% of the amount requested from Council but is equal to the contribution from Council in 2016.		

Council Plan/Key Strategic Activity

The Greater Shepparton City Council Plan 2013 – 2017:

- Goal 1: Active and Engaged Communities
 - Ensure liveability options are always considered in our decision making activities
- Goal 2: Enhancing the Environment
 - Ensure the environment is a major priority in planning for the future
- Goal 4: High Performing Organisation
 - Develop stronger relationships between Council and State and Federal Governments, local Government sector and non-government partnerships to enhance the position of Greater Shepparton City Council.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017 (continued)

Risk Management

Risks	Likelihood	Consequence	Rating	Mitigation Action
Financial – Insurance Claims	E	3	Low	Ensure successful applicant has a current insurance policy/certificate
Strategic – Emergency / catastrophes	E	2	Moderate	Ensure successful applicant has an Emergency Response Plan
Operations – OH&S	C	3	Moderate	Ensure a Risk Management Plan has been undertaken prior to each event
Operations – Infrastructure	D	3	Moderate	Ensure all Council equipment and infrastructure has been checked and is in safe working order prior to distribution for event
Other – Reputational Risk	D	3	Moderate	Ensure the funding Agreement has been signed off by grant recipient

Policy Considerations

There are no conflicts with existing Council policy.

Financial Implications

	2016/2017 Approved Budget for this proposal*\$	This Proposal \$	Variance to Approved Budget \$	Comments
Revenue	9,000		0	
Expense		9,000		
Net Result				

* Amount shown in this column may equal one line item in budget or maybe a component of one budget line item.

Legal/Statutory Implications

All Australia Day Events grant applicants must comply with planning, building and health legislative and statutory requirements prior to commencement of events and/or release of the Council's funds.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017 (continued)

Environmental/Sustainability Impacts

There is an opportunity for the inclusion of an Environmental/Sustainability Impacts Clause to be included in both the initial application as well as the Australia Day Events Grants Funding Agreement so that compliance from the successful Grant recipient is achieved and that environmental impacts are considered.

Social Implications

Australia Day Events sponsored by Council are aimed at increasing opportunities for the community to come together as a whole, fostering community pride and esteem.

Economic Impacts

Community events funded by Council have in the past increased visitation and overnight stays with participants of the events, organisers and families spending more time in the Greater Shepparton region over the course of events. Retail stores, local speciality stores as well as cafes and restaurants have also reported a positive economic impact during these times.

Consultation

The Grants Working Group have successfully organised community information evenings and workshops to educate and inform the public about what Council Grants are available as well as how to write and submit an online application. There are a number of Grants Administrators throughout Council who are available at all times to answer and meet with members of the community to discuss future applications and events.

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Ensure that the information about the application process was widespread	Media Release Website Social media
Consult	Council staff available to consult, in person or via telephone or email to all community groups	Meetings with applicants Community Workshops Community Information Sessions
Involve	Recreation Program and Services Coordinator to provide assistance to community groups	Consultation on an individual basis with the application process
Collaborate	Community groups will be responsible for the planning and implementation of projects.	Successful applicants will drive their own initiatives.
Empower	Whilst decision making regarding the successful grant applications is made by Council, community groups will be responsible for the planning and implementation of projects.	Community groups will drive the delivery of their events with the assistance of the Events Team.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.9 Australia Day Grants 2017 (continued)

Strategic Links

a) Greater Shepparton 2030 Strategy

- 2.3.2. Community Life
- 2.4.4. The Need to Grow
- 3.2 Supporting Principles
- 4.3.4 The Municipality is More Attractive
- 4.3.9 The Municipality is Culturally Active

b) Other strategic links

Council Plan 2013 – 2017

Goal 1 – Active and Engaged Communities (Social)

Conclusion

The applications for funding through the Australia Day Grants were reviewed by an internal Assessment Panel and they have recommended that the above six applications be funded. The events meet eligibility requirements for the Australia Day Grants Guidelines.

Attachments

Nil

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.10 Economic Development Tourism and Events Strategy

Disclosures of conflicts of interest in relation to advice provided in this report
Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Business & Industry Development

Proof reader(s): Manager Economic Development

Approved by: Director Sustainable Development

Executive Summary

A *Draft Economic Development, Tourism and Events Strategy 2016-2020* (Draft Strategy) has been prepared and its purpose is to ensure that Council maintains an economic focus and a clear strategic direction pertaining to the region's local economy into the future. The uprise of the draft strategy is to ensure Council's resourcing is used as effectively as possible in its efforts to secure investment and enhance the local economy.

The Draft Strategy highlights outcomes that can be achieved within the region and details projects and associated action plans.

The Draft Strategy features seven major themes which includes developing best practice in attracting investment to the region, drive investment and employment growth in the food industry to capitalise on exporting opportunity, retaining and attracting a capable workforce, the reinvigoration of the CBD, diversifying the economic base and capturing investment in emerging industries, growing the visitor economy through improved product, experiences, visitor servicing and target marketing and continuing to develop the region into a major events hub.

Council officers recommend the release of the Draft Strategy formally for public comment. Council will then have the opportunity to consider feedback and Urban Enterprise Pty Ltd (who have been contracted to develop the strategy) will prepare the Final Strategy.

RECOMMENDATION

That the Council:

1. endorse the release of the *Draft Economic Development Tourism and Events Strategy* for the purpose of public consultation for a period of four weeks, commencing on 19 August 2016 and concluding on 19 September 2016.
2. note that Council officers will report any feedback, comments and submissions received through public consultation to the Council, prior to presenting the Strategy at a future Council meeting for consideration.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.10 Economic Development Tourism and Events Strategy (continued)

Background

The Draft Strategy articulates the following vision for the Greater Shepparton region:

Greater Shepparton will be known as a premium regional Victoria destination to live, work, visit and invest. Its industry will be known as a world leader in innovation, efficiency and sustainable practices. Greater Shepparton City Council will be highly regarded for its support of industry and sustainable economic growth, and calendar of major events.

The strategy is then broken up into seven major themes and a very brief overview of each theme is outlined below. Specific actions are identified within the Draft Strategy attached to this report.

1. Best Practice Economic Development

The Draft Strategy recognises that business engagement is pertinent to the region's economic development efforts. The Draft Strategy articulates that Council will ensure that businesses are supported and informed and that planning systems continue to embed a strong consideration for economic development outcomes.

The Draft Strategy also highlights priority investment projects and outlines the importance of Council ensuring that it has agreement on investment projects that are critical to attracting industry and improving liveability for current and potential residents.

2. Food Hub

The Draft Strategy outlines the need for Council to maintain and strengthen engagement with stakeholders within the food sector and educate operators in exporting opportunities, grants and also research opportunities. The Draft Strategy articulates infrastructure required to support the food sector and to encourage additional investment within the region. Diversification opportunities are also highlighted which supports Council's current push to encourage vegetable growing within the region due to our climate, soils and access to both domestic and overseas markets.

3. Workforce Training and Attraction

Liveability and population attraction is highlighted within the Draft Strategy to ensure that Greater Shepparton is an attractive and ideal location for people to live and enjoy a lifestyle within the region. Supporting this by enhancing education opportunities is crucial and the Draft Strategy recognises the opportunity to expand course availability to gain quality education in a large variety of fields. This would also encourage youth to become appropriately qualified within the region rather than travelling abroad, encourage residents and non-residents to consider a career within Greater Shepparton and provide a skills base for local industry to draw from.

4. Reinvigoration of Shepparton CBD

The Draft Strategy details actions to revitalise the CBD economy and aims to encourage more trips to the CBD for retail and entertainment while also encouraging Council's reinvestment and redevelopment of key sites in the CBD. The Draft Strategy highlights methods of addressing the declining performance of the Maude Street Mall while also recommending efforts towards enhancing successful strips such as Fryer St and Vaughan St to encourage a flow on of foot traffic into less successful areas within the CBD.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.10 Economic Development Tourism and Events Strategy (continued)

5. Future Industries

The Draft Strategy recommends actions pertaining to the diversification of the region's economy base to capture investment in emerging industries. Although our region is widely known as the Food Bowl, the Draft Strategy does outline that an over reliance on the food sector can lead to disinvestment and severe social impacts during periods of downturn. Some of the niche opportunities that are featured within the Draft Strategy include the digital economy, the equine and greyhound racing industry and 'green technology'.

The Greater Shepparton Business Centre has also been identified as an operation which can be centralised and potentially relocated within the CBD. The Strategy has recommended a feasibility study be conducted to determine whether a relocation of the Business Centre would be financially viable for Council.

6. Visitor Economy

Growing the Visitor Economy has been recommended within the Draft Strategy as being a priority for Greater Shepparton. The Draft Strategy identifies (due to a number of different organisations) an overlap in services pertaining to Tourism however outlines an opportunity to streamline relevant resources more effectively to better promote key markets, ensure visitor information services are targeted to visitor need and effective tourism product development.

7. Major Events Hub

Continuing efforts towards developing Greater Shepparton into a major events hub in Central Victoria by capitalising on quality sports infrastructure has been articulated within the Draft Strategy as being a significant opportunity for the region. The Draft Strategy outlines that there are a number of gaps in the events calendar which should be a focus of development. This includes events during off peak periods and the development of arts, cultural and food events.

The Draft Strategy has been informed by an extensive consultation program with a variety of key stakeholders, Council departments and the general public. Specifically the consultation process included:

- A call for submissions from the general public;
- Meetings with traders, developers, business owners, industry representatives, government representatives and the general community
- Meetings with The Committee for Greater Shepparton, Shepparton Show Me Committee and the Shepparton Chamber of Commerce and Industry
- Various community workshops
- Engagement with Council's departments which includes Economic Development, Planning, Marketing and Communications, Sustainable Environment, Aquamoves, Neighbourhoods and KidsTown
- A briefing with Councillors
- An online business survey

Council officers recommend the release of the Draft Strategy for public comment. Council will then have the opportunity to consider any feedback received during this consultation phase and Urban Enterprise Pty Ltd will prepare the Final Strategy.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.10 Economic Development Tourism and Events Strategy (continued)

Council Plan/Key Strategic Activity

The Draft Strategy is consistent with the vision and strategic goals of the *Greater Shepparton City Council: Council Plan 2013-2017*. In particular, it implements the following:

- Goal 3: *Economic Prosperity*

Risk Management

There are no adverse risks associated with releasing the Draft Strategy for public consultation.

Policy Considerations

The Draft Strategy supports existing Council policy including The *Greater Shepparton City Council: Council Plan 2013-2017* and the *Greater Shepparton 2030 Strategy 2006*.

Financial Implications

This recommendation does not have any financial or budgetary implications for Council. Council Officers will submit budget bids to support the rollout of projects outlined within the final adopted strategy as per the standard process.

Legal/Statutory Implications

There are no legal/statutory implications associated with the release of the Draft Strategy for public comment.

Environmental/Sustainability Impacts

There are no adverse environmental impacts associated with releasing the Draft Strategy for public comment.

Social Implications

There are no adverse social impacts associated with releasing the Draft Strategy for public comment.

Economic Impacts

The Draft Strategy has been developed to enhance economic impact

Consultation

A call for submissions from the general public;

- Meetings with traders, developers, business owners, industry representatives, government representatives and the general community
- Meetings with The Committee for Greater Shepparton, Shepparton Show Me Committee and the Shepparton Chamber of Commerce and Industry
- Various community workshops
- Engagement with Council's departments which includes Economic Development, Planning, Marketing and Communications, Sustainable Environment, Aquamoves, Neighbourhoods and Kidstown
- A briefing with Councillors
- An online business survey

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.10 Economic Development Tourism and Events Strategy (continued)

Strategic Links

a) Greater Shepparton 2030 Strategy

Theme - Economic Development

Objectives:

- To support developing and emerging agribusinesses and their increasing requirement for high technical infrastructure.
- To develop and promote the municipality as a regional centre for food and primary industry research and development
- To provide increased opportunities for local job creation.
- To develop the Shepparton CBD as a regional centre for commerce and entertainment.
- To revitalise the CBD of Shepparton and improve the urban design and architectural standards of retail/commercial areas.
- To sustain a growing and diverse industrial base.
- To encourage tourism growth and in particular promote the tourism opportunities of the irrigated rural landscape and the food growing and processing industries.

Conclusion

The *Draft Economic Development, Tourism & Events Strategy 2016-2020* has been prepared by Urban Enterprise Pty Ltd. The purpose of the Draft Strategy is to ensure that the Greater Shepparton City Council has an economic focus and a clear strategic direction pertaining to the region's local economy into the future.

Council officers request that Council now release the Draft Strategy for public comment. Council will consider any feedback received during the consultation phase and Urban Enterprise Pty Ltd will prepare the Final Strategy.

Attachments

Greater Shepparton Economic Development Tourism and Event Strategy Page 844

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.11 Urban Development Program update - Shepparton Residential and Industrial Land Supply Assessments 2016

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Senior Strategic Planner

Proof reader(s): Team Leader Strategic Planning

Approved by: Director Sustainable Development

Executive Summary

The *Urban Development Program 2011: Regional Residential Report City of Greater Shepparton* (the UDP) was undertaken by Spatial Economics Pty Ltd in 2011. It was commissioned by the former Department of Planning and Community Development in conjunction with Greater Shepparton City Council. The UDP provides an analysis of the supply and demand for residential and industrial land across parts of regional Victoria.

The work undertaken as part of the UDP in 2011 is now five years old and was based on data collated before 2011. Earlier this year, Greater Shepparton City Council appointed Spatial Economics Pty Ltd to update the UDP with new data. This includes the supply, demand, adequacy, and analyses of historical and current residential and industrial development in the municipality.

The updated UDP work assesses land supply both within the Shepparton and Mooroopna urban areas as well as Shepparton's outlying townships and will provide a valuable resource for Council's Planning officers.

It is now recommended that Council receive and note the updated UDP work, known as the *Shepparton Residential and Industrial Land Supply Assessments 2016* (see *Attachment 1 – Shepparton Residential and Industrial Land Supply Assessments 2016*).

RECOMMENDATION

That the Council receive and note the *Shepparton Residential and Industrial Land Supply Assessments 2016*.

Background

The *Urban Development Program 2011: Regional Residential Report City of Greater Shepparton* (the UDP) was commissioned by the former Department of Planning and Community Development in conjunction with Greater Shepparton City Council. The project was undertaken by Spatial Economics Pty Ltd in 2011 and has recently been updated by the same consultants. The UDP provides an analysis of the supply, demand, adequacy, and analyses of historical and current residential and industrial development in regional Victoria.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.11 Urban Development Program update - Shepparton Residential and Industrial Land Supply Assessments 2016 (continued)

The work undertaken as part of the UDP in 2011 was based on data collated several years prior – this work is now well over five years old. Greater Shepparton City Council has appointed Spatial Economics Pty Ltd to update the UDP with new data, based on recent population figures and forecasts. This new work includes supply and demand analyses for residential and industrial land across the municipality.

The updated UDP work assesses land supply within the Shepparton and Mooroopna urban areas as well as Shepparton's outlying townships. These assessments assist Council with:

- Maintaining an adequate supply of residential and industrial land in Greater Shepparton in response to actual land consumption and demand;
- Linking land use with infrastructure and service planning and provision;
- Taking early action to address potential land supply shortfalls and infrastructure constraints; and
- Contributing to the containment of public sector costs by the planned, coordinated provision of infrastructure to service the staged release of land for urban development.

The main findings of the updated UDP work are summarised below.

Residential:

- From July 2008 to July 2015 Greater Shepparton averaged 368 new residential lots per annum.
- This included 66% broadhectare lots, 15% dispersed infill, 14% aged care/retirement village, 2% township and 2% rural residential.
- Over the next five years, it is estimated that on average 440 lots/dwellings per annum will be constructed within existing zoned broadhectare areas.
- It is estimated that there is currently sufficient zoned land to satisfy between 14 and 16 years of demand in the Shepparton urban area.
- For the Shepparton urban area and Tatura Township, there will be a need in the short-term (over the next 2-3 years) to increase the stock of zoned broadhectare residential land to ensure ample zoned stocks are available.
- There is sufficient unzoned land to satisfy an additional 17 to 20 years of demand in the Shepparton urban area.
 - There is additional zoned and unzoned land supply outside of the Shepparton urban area.

Industrial:

- There is an ample supply of industrial land of all zone types across the municipality.
- There is 185 hectares of land currently within the Industrial 1 Zone and Industrial 3 Zone that is available as supply.
- All the precincts have ample supply, except the Tatura Township, which has no available supply.
- There are seven sites across the municipality identified for future industrial purposes (Industrial Investigation Areas) and two of these sites are in Tatura.
- It is recommended that the two future industrial precincts within Tatura are rezoned as a priority to ensure adequate supply levels.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.11 Urban Development Program update - Shepparton Residential and Industrial Land Supply Assessments 2016 (continued)

Rezoning of any land within the municipality for residential or industrial use is assessed on a case-by-case basis and can be driven by Council, subject to budget allocation, or by individual land owners.

Council Plan/Key Strategic Activity

Strategic Goal 4: Quality Infrastructure (Built)

Action 4.3: Encourage sustainable municipal growth and development

Strategic Goal 3: Economic Prosperity (Economic)

Action 3.1: Maximise opportunities to ensure Greater Shepparton leads Victoria, retaining and attracting education and industry

The updated UDP assists Council in realising the goals and actions of the *Council Plan 2013-2017*. These goals are achieved by providing up-to-date information on Shepparton's residential and industrial land stocks to assist with decision making.

Risk Management

There are no risks associated with receiving and noting the updated UDP.

Policy Considerations

Receiving and noting the updated UDP does not conflict with any existing Council policies.

Financial Implications

There are no costs associated with receiving and noting the updated UDP.

The cost of Spatial Economics Pty Ltd undertaking the updated UDP work was included in the budget for the 2015-2016 financial year. There are no further costs associated with this project.

Legal/Statutory Implications

There are no legal or statutory implications associated with receiving and noting the updated UDP.

Environmental/Sustainability Impacts

There are no environmental or sustainability impacts associated with receiving and noting the updated UDP.

Social Implications

There are no social implications associated with receiving and noting the updated UDP.

Economic Impacts

There are no economic impacts associated with receiving and noting the updated UDP.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.11 Urban Development Program update - Shepparton Residential and Industrial Land Supply Assessments 2016 (continued)

Consultation

Throughout the course of the project, consultation with key stakeholders was undertaken to ensure robust outcomes could be achieved. The following agencies/stakeholders were consulted with:

- Goulburn Valley Water (water and wastewater authority) for the purpose of identifying any infrastructure provision issues/constraints as well as any planned delivery of major infrastructure;
- Major local planning/engineering consultants for the purpose of inputting potential development sites, yields and likely development timing; and
- Greater Shepparton City Council planning representatives for the purpose of reviewing and inputting potential development sites, site-specific issues, yields and likely development timing. In addition, to provide strategic land use planning advice pertaining to specific local planning policies, objectives and issues.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy, 2006

Topic: Settlement and Housing – commitment to growth within a consolidated and sustainable development framework

Theme: Growth

Objective 1: To provide for sufficient suitable additional land for urban growth until 2030
Strategy 1.1: Identify and manage land supply for residential, industrial and commercial developments.

b) Greater Shepparton Housing Strategy, 2011

The *Greater Shepparton Housing Strategy, 2011* (GSHS) is an adopted Council document that forms the strategic basis for long term residential provision in Shepparton and outlying townships.

The updated UDP work builds on information provided through the GSHS and assesses changes to residential growth since the GSHS was adopted in 2011. The updated UDP work will provide a platform for revising the GSHS with up-to-date data, which is necessary ensure there is appropriate provision and release of residential land into the future.

c) Industrial Land Review, City of Greater Shepparton, 2011

The *Industrial Land Review, City of Greater Shepparton, 2011* (ILR) is an adopted Council document that provides a framework for future site assessment and selection, and makes recommendations on actions to be taken to plan strategically for the best outcomes for industrial development in the municipality.

The updated UDP work builds on information provided through the IRL on industrial growth and development in Greater Shepparton. It assesses changes to industrial development since the IRL was adopted in 2011. The updated UDP work will provide a platform for revising the IRL with up-to-date data, which is necessary ensure there is appropriate provision and release of industrial land into the future.

d) Other strategic links

Nil

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.11 Urban Development Program update - Shepparton Residential and Industrial Land Supply Assessments 2016 (continued)

Conclusion

The UDP was undertaken by Spatial Economics Pty Ltd in 2011 and this work is now five years old. Spatial Economics Pty Ltd has updated the UDP with new data for Greater Shepparton. This includes a detailed assessment of supply and demand of residential and industrial land in the municipality.

The updated UDP work assesses land supply within the Shepparton and Mooroopna urban areas as well as Shepparton's outlying townships.

It is now recommended that Council receive and note the updated UDP work, known as the Shepparton Residential and Industrial Land Supply Assessments 2016.

Attachments

Shepparton Residential and Industrial Land Supply Assessments 2016 Page 909

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.12 Murray Darling Association - Membership Review

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Team Leader Business & Industry Development

Proof reader(s): Manager Economic Development

Approved by: Director Sustainable Development

Executive Summary

The Murray Darling Association (MDA) is a peak body which has been representing Local Government, community groups, businesses, individuals and agencies across the Murray Darling Basin since 1944.

At the Ordinary Council meeting held on 18 August 2015 Council resolved to:

1. Authorise an organisational membership to the Murray Darling Association for a total cost of \$6,050 per annum (GST inclusive)
2. Appoint the Mayor and the Director Sustainable Development as Council's representatives to the Murray Darling Association.
3. Review the membership of the Murray Darling Association annually.

Council Officers are now recommending as part of the annual review that membership with the MDA not proceed and that this funding is allocated towards Council's contribution to the water impact study which will highlight the social and economic impacts of more than 400 GL being transferred out of the Goulburn Murray Irrigation District (GMID).

The water impact study is an outcome sought by the Water Leadership Group consisting of Council's CEO and a number of other local government representatives which also includes industry and other relevant authorities/associations. The study's outcomes will support Council's lobbying efforts and provide useful data when referring to the economic impacts associated with the implementation of the MDBA Plan.

RECOMMENDATION

That the Council:-

1. cease membership with the Murray Darling Association
2. reallocate the \$6,050 (GST inclusive) membership fee towards Council's contribution for the Water Impact Study being undertaken by the Water Leadership Group.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.12 Murray Darling Association - Membership Review (continued)

Background

The MDA was founded in August 1944 as the Murray Valley Development League. The association is made up of local government municipalities, community groups, businesses, individuals and agencies in New South Wales, Queensland, South Australia, and Victoria, with an interest in ensuring that the Murray Darling Basin continues as a viable and valuable asset for all Australians.

The Commonwealth Government has made a commitment to recovering environmental water lost from our region and has identified the need to ensure the Murray-Darling Basin remains as Australia's primary food bowl as a key priority.

Council became a member of the MDA and officers have determined that due to the number of Councils represented on this committee and the competing interests that exist between the different states, it would be strategically more sound to lobby as a separate entity to ensure constituents' concerns are better articulated and represented.

Cr Patterson requested in June 2016 that the MDA identify the benefits of being a member for Greater Shepparton and the MDA CEO's response has been included as an attachment within this report.

Council has requested on two separate occasions (via email) an updated version of the current members of the MDA without response.

Council Plan/Key Strategic Activity

This proposal supports the following key objectives of the Council Plan:

- 2.1 'Ensure the environment is a major priority in planning for the future
- 3.1 'Maximise opportunities to ensure Greater Shepparton leads Victoria, retaining and attracting education and industry'

Risk Management

Ceasing membership could negatively impact the relationship between Council and the MDA. The reason for ceasing would need to be clearly articulated to ensure MDA understood reasons for discontinuing.

Policy Considerations

There are no Policy implications associated with this report.

Financial Implications

The cost of annual membership is currently \$6,050.00 including GST. Redirecting funds would not impact Council's financial position.

Legal/Statutory Implications

There are no legal / statutory implications associated with this report.

Environmental/Sustainability Impacts

There are no negative Environmental/Sustainability impacts associated with discontinuing membership with MDA.

Social Implications

There are no social implications associated with this report.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.12 Murray Darling Association - Membership Review (continued)

Economic Impacts

There are no economic implications by discontinuing membership with MDA.

Consultation

Councillors and Executive have been briefed on the matter and officers believe that the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

2.4.1 'Water Quality and Quantity' – identified as one of the highest priorities and challenges facing the Greater Shepparton Community.

Conclusion

The MDA membership has been reviewed and Officers have determined after trialling the membership that Council should discontinue its membership and concentrate on sole lobbying efforts to ensure constituent messages/concerns are not lost amongst the MDA message which features Council's from States who have competing interests.

Attachments

Correspondence received by Cr Patterson from Murray Darling Association Page 1006

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.13 Adoption of Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Senior Strategic Planner

Proof reader(s): Team Leader Strategic Planning, Manager Planning

Approved by: Director Sustainable Development

Executive Summary

The *Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016* (the Study) was undertaken by Urban Enterprise Pty Ltd. The main purpose of the Study is to investigate candidate sites for the establishment of a resource recovery facility in Greater Shepparton.

At the Ordinary Council Meeting held on 15 December 2015, Council resolved to endorse the *Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study (Draft) September 2015* (the Draft Study) and release it for public comment.

The Draft Study was released for public comment from 18 January 2016 to 29 February 2016. The consultation was undertaken in accordance with Council's *Community Engagement Strategy, 2009* and 121 submissions were received by Council.

The main concerns raised in submissions related to the suitability of the sites identified in the Draft Study. Most of the submissions generally acknowledged the importance of planning for resource recovery operations, but did not agree with the sites identified and assessed. Many submissions highlighted potential negative impacts on tourism, landscape values, biodiversity and land values. Some submissions queried the types of uses that would be allowed in such a precinct. The revised version of the Study needed to provide more clarity around what facilities would be permitted in a resource recovery precinct and guidance around where such operations could be located.

Having regard to this feedback, the Study recommends that:

- the six potential sites identified in the Draft Study at Cosgrove, Dookie and Murchison are no longer deemed to be appropriate for the establishment of a 20 hectare resource recovery precinct.
- Council uses a multiple location approach within the municipality, highlighting two main nodes where limited resource recovery operations could be undertaken:
 1. formal expansion of the Daldy Road precinct is restricted due to the corporate risk to Goulburn Valley Water's operations. The Daldy Road precinct may still present opportunities for niche, low emitting, low labour intensive uses through agreement with Goulburn Valley Water; and
 2. there is not sufficient surplus land at Cosgrove Landfill for a Resource Recovery Precinct. The existing works approval for Cosgrove 3 Landfill includes an area that has been identified as a potential pre-sorting area. The capped landfill sites may also have potential for limited concrete crushing/recycling operations.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.13 Adoption of Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016 (continued)

- existing zoned industrial land can be utilised for other recycling and reprocessing centres assessed on a site-by-site basis; and
- a regional approach should be explored to find a site that is most suitable for resource recovery across a large regional area including neighbouring municipalities.

Council officers consider that the community consultation process has highlighted many of the issues associated with locating and developing resource recovery precincts. The consultation process has allowed Council officers to review community feedback and to respond accordingly. It is recommended that Council adopt the *Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016*.

To implement the recommendations of the Study, an amendment to the Greater Shepparton Planning Scheme will be required. This planning scheme amendment would include the Study as a Reference Document at Clause 21.09 *Reference Documents* of the planning scheme and would amend the Municipal Strategic Statement to include policy guidelines as necessary.

RECOMMENDATION

That the Council:

1. adopt the *Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016*; and
2. prepare and exhibit a planning scheme amendment to implement the recommendations of the *Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016*.

Background

The *Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016* (the Study) has been undertaken by Urban Enterprise Pty Ltd (see *Attachment 1 – Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016*). The main purpose of the Study is to investigate candidate sites for the establishment of a resource recovery facility in Greater Shepparton.

At the Ordinary Council Meeting held on 15 December 2015, Council resolved to endorse the *Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study (Draft) September 2015* (the Draft Study) and release it for public comment (see *Attachment 2 – Extract from December 2015 Council Meeting Minutes*).

The Draft Study was released for public comment for two months from 18 January 2016 to 29 February 2016. The consultation was undertaken in accordance with Council's *Community Engagement Strategy, 2009* and 121 submissions were received by Council.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.13 Adoption of Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016 (continued)

The main concerns raised in submissions related to the suitability of specific sites identified in the Draft Study. Most of the submissions generally acknowledged the importance of planning for resource recovery operations, but did not agree with the sites identified and assessed. Many submissions highlighted potential negative impacts on tourism, landscape values, biodiversity and land values. Some submissions queried the types of uses that would be allowed in such a precinct. The final version of the Study needed to provide more clarity around what facilities would be permitted in a resource recovery precinct.

These submissions are summarised in Appendix 1 to the Study (*see Attachment 3 – Consultation Summary*).

The Draft Study was revised by Urban Enterprise Pty Ltd based on the submissions received. The main conclusions of the Study are summarised below.

- The site evaluation criteria and assessment matrix has been updated to reflect the site specific issues identified by submitters during the consultation period. Given the complexities of locating a single, 20 hectare precinct, a single site has not been identified for a Resource Recovery Precinct. The six potential sites identified in the Draft Study at Cosgrove, Dookie and Murchison are no longer deemed to be appropriate for the establishment of a resource recovery precinct.
- A review of the existing Daldy Road precinct has found that formal expansion of the precinct is restricted due to the corporate risk to Goulburn Valley Water's operations. The Daldy Road precinct may still present opportunities for niche, low emitting, low labour intensive uses through agreement with Goulburn Valley Water.
- There is not sufficient surplus land at Cosgrove Landfill to accommodate a Resource Recovery Precinct. The existing works approval for Cosgrove 3 Landfill includes an area that has been identified as a potential pre-sorting area. The landfill sites may also have potential for limited concrete crushing/recycling operations.
- The existing zoned industrial land can be utilised for other recycling and reprocessing centres assessed on a site-by-site basis.
- In light of the matters outlined above, a regional approach should be explored to find a site that is most suitable for resource recovery across a large regional area including neighbouring municipalities.

Further assessment of the possibility for limited resource recovery uses at the Cosgrove Landfill and Daldy Road sites is listed below:

Cosgrove Landfill

The Cosgrove Landfill at the corner of Quarry Road and Cosgrove-Lemnos Road is made up of three land areas, known as Cosgrove 1, 2 and 3. The Draft Study identified land at Cosgrove 3 (205 Quarry Road) as a potential site for the development of a resource recovery precinct. Cosgrove 3 is currently going through the EPA works approval process to be used for future landfilling. Following the endorsement of the Draft Study by Council, a site layout for Cosgrove 3 has been finalised. The site layout does not provide enough space for a resource recovery precinct such as that which is envisaged in the Study.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.13 Adoption of Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016 (continued)

As a result, a resource recovery precinct of this nature is no longer feasible at Cosgrove 3. However, given the synergies between landfilling operations and resource recovery operations, Cosgrove Landfill still provides some limited options for resource recovery facilities. The Study recommends that a pre-sorting facility is developed at Cosgrove 3 (in the small amount of available space). The Study also highlights some limited opportunities for resource recovery facilities on the capped land at Cosgrove 1 and 2. Buildings and structures cannot be erected on the capped landfills. However, operations such as concrete crushing, organic mulching and the storing of some resources may be possible. These types of facilities would be subject to assessment by Council and EPA.

Daldy Road

The Daldy Road precinct at Shepparton North is owned and managed by Goulburn Valley Water. The site is currently utilised by Western Composting Pty Ltd and other small enterprises for organics waste recycling. It is likely that this site will continue to be used for organics waste recycling into the future, subject to ongoing support from Goulburn Valley Water.

The Daldy Road precinct is not suitable as a resource recovery precinct as envisaged in the Study. The Goulburn Valley Water board has resolved to not pursue the formalised development of a resource recovery precinct due to risk to the ongoing operations of Goulburn Valley Water.

Alternative Approaches

The Study outlines two alternative approaches to progress resource recovery opportunities for Greater Shepparton. These are:

1. A regional approach to find a site that is most suitable for resource recovery across a large regional area. This approach could build on the work already undertaken by the Goulburn Valley Waste and Resource Recovery Group.
2. A multiple location approach to leverage off existing resource recovery operations in various locations within the municipality. This would include exploring the Daldy Road precinct for niche, low emitting uses, the Cosgrove Landfill site for a pre-sorting facility and limited concrete crushing/recycling, and existing zoned industrial land for other recycling and reprocessing centres assessed on a site-by-site basis.

Council Plan/Key Strategic Activity

The Study is in accordance with Objective 3.1 of the *Greater Shepparton Council Plan 2013-2017* (shown below). The Resource Recovery Precinct aims to further reduce the amount of waste sent to landfill by reusing, recycling, and reprocessing as much material as possible.

Economic Prosperity:

Objective 3.1 Maximise opportunities to ensure Greater Shepparton leads Victoria, retaining and attracting education and industry.

- *Develop and implement a strategy for attracting renewable energy based industries to Greater Shepparton.*

Risk Management

The consultation associated with the Draft Study was undertaken in accordance with Council's *Community Engagement Strategy, 2009*.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.13 Adoption of Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016 (continued)

Policy Considerations

The Study supports existing Council policy including the *Greater Shepparton City Council: Council Plan 2013-2017* and the *Industrial Land Review, City of Greater Shepparton, 2011*.

The consultation associated with the Draft Study was undertaken in accordance with Council's *Community Engagement Strategy, 2009*.

Financial Implications

The recommendation does not have any financial or budgetary implications for Council. A budget allocation was included in the budgets for the 2014-'15 and 2015-'16 financial years to complete the project.

Legal/Statutory Implications

All procedures associated with the Study comply with the legislative requirements. The Study was prepared in accordance with the Planning Scheme and Council's Community Engagement Strategy.

Environmental/Sustainability Impacts

Establishing a resource recovery facility may provide the following environmental opportunities:

- Reducing waste to landfill;
- Increasing recovery of materials and energy;
- Decreased greenhouse gas emissions;
- Reduction in demand on virgin materials;
- Utilisation of industrial and commercial energy and materials and by-products currently underutilised or wasted;
- Utilisation of construction and demolition materials currently sent to landfill;
- Utilisation of agricultural and food processing discards; and
- Production of green energy

Social Implications

The social benefits of establishing a resource recovery facility include:

- Increased local job opportunity;
- Job development at a broad range of skill levels;
- Social ties established through working relationships;
- Increased local expenditure;
- Reduces community impact of waste management on the environment;
- Raises community awareness and interest in the importance of sustainable waste management;
- Training and employment for disadvantaged job seekers;
- Waste and recovery education opportunities for schools and community groups; and
- Reduction in disposal costs.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.13 Adoption of Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016 (continued)

Economic Impacts

The economic benefits of establishing a resource recovery facility include:

- Direct and indirect investment into the local economy;
- Generation of jobs;
- Expansion of existing firms and creation of new local businesses;
- Generates revenues from the recovery of material streams and/or the production of energy;
- Recovery of economic value of many materials and products households now send as solid waste to landfill;
- Minimises the impact of increasing landfill costs and the landfill levy;
- Extends the life of landfill sites;
- Facilitates private investment in Greater Shepparton; and
- Contributes to the 'green' branding of Greater Shepparton.

Consultation

The Draft Study was released for public comment from 15 January 2016 until 29 February 2016.

Consultation was undertaken in accordance with Council's Community Engagement Strategy.

Consultation was undertaken as outlined below:

- Notice in the Shepparton News;
- Letters to directly affected land owners (owners of the six "potential sites");
- Letters to neighbouring land owners (including some within Moira and Campaspe Shires);
- Notice on Council's website;
- Copy of the documentation in the foyer of Council's Welsford Street office;
- Media releases in Shepparton News and The Adviser; and
- Attendance/presentation at Dookie and District Development Forum.

121 submissions were received by Council. Urban Enterprise Pty Ltd and Council officers met with all submitters that wished to discuss their submissions in greater detail – this included approximately 40 individual meetings over two days. Urban Enterprise Pty Ltd and Council officers also held discussions with submitters over the phone if they were unable to attend meetings at the Council offices.

The main concerns raised in submissions related to the suitability of specific sites identified in the Draft Study. Most of the submissions generally acknowledged the importance of planning for resource recovery operations, but did not agree with the sites identified and assessed. Many submissions highlighted potential negative impacts on tourism, landscape values, biodiversity and land values. Some submissions queried the types of uses that would be allowed in such a precinct. It was apparent that the Study needed to provide more clarity around what facilities would be permitted in a resource recovery precinct.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.13 Adoption of Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016 (continued)

Strategic Links

a) Greater Shepparton 2030 Strategy 2006

Topic: Economic Development – Promote economic growth, business development and diversification, with a focus on strengthening the agricultural industry

Objective 1: To sustain a growing and diverse industrial base.

The Study explores options for the location of growing resource recovery industries including biological waste processing and material recycling, such as composting, biogas cogeneration, and metal, glass, and paper recycling.

b) Industrial Land Review, City of Greater Shepparton, 2011 (the ILR)

The ILR determined that there are significant challenges in accommodating materials recycling facilities, eco-industries and other such land uses that require extensive storage areas in Greater Shepparton. The ILR highlighted the importance of locating these industries in appropriate locations to provide for their growth without impacting on sensitive land uses in the future.

Conclusion

The main purpose of the Study is to investigate candidate sites for the establishment of a resource recovery facility in Greater Shepparton.

The Draft Study was endorsed by Council at the December 2015 Ordinary Council Meeting. It was released for public comment from 15 January 2016 until 29 February 2016 and 121 submissions were received by Council.

The main concerns raised in submissions related to the suitability of specific sites identified in the Draft Study. Most of the submissions generally acknowledged the importance of planning for resource recovery operations, but did not agree with the sites identified and assessed. Many submissions highlighted potential negative impacts on tourism, landscape values, biodiversity and land values. Some submissions queried the types of uses that would be allowed in such a precinct. It was apparent that the Study needed to provide more clarity around what facilities would be permitted in a resource recovery precinct.

The Draft Study has been revised by Urban Enterprise Pty Ltd based on the submissions received. The final Study concludes that sourcing a single site for a 20 hectare Resource Recovery Precinct within Greater Shepparton is not possible. The six potential sites identified in the Draft Study at Cosgrove, Dookie and Murchison are no longer deemed to be appropriate for the establishment of a resource recovery precinct. However, it recommends that Council use a multiple location approach within the municipality, highlighting two main nodes where limited resource recovery operations could be undertaken. The final Study also recommends that Council explore options in the wider area, working with neighbouring councils to achieve a regional resource recovery precinct.

The Study does not propose any new land use or development that was not fully considered during the consultation associated with the Draft Study. The sites identified in the Study as having potential to be utilised for some limited resource recovery operations were already identified in the Draft Study. The potential uses now referred to in the Study are no more intensive than those included in the exhibited Draft Study.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.13 Adoption of Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016 (continued)

Resource recovery operations present significant opportunity to generate economic, social and environmental benefits for Greater Shepparton. In particular, resource recovery operations can result in increased investment into the local economy, job opportunities and a substantial decrease in negative impacts on the environment.

Given the above, it is recommended that Council adopt the *Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016*.

To implement the recommendations of the Study, an amendment to the Greater Shepparton Planning Scheme will be required. This planning scheme amendment would include the Study as a Reference Document at Clause 21.09 *Reference Documents* of the planning scheme and would amend the Municipal Strategic Statement to include policy guidelines as necessary.

Attachments

- | | |
|--|-----------|
| 1. Greater Shepparton Resource Recovery Precinct Feasibility and Site Selection Study 2016 | Page 1010 |
| 2. Extract from December 2015 Council Meeting Minutes | Page 1094 |

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North)

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Principal Strategic Planner

Proof reader(s): Team Leader Strategic Planning, Manager Planning

Approved by: Director Sustainable Development

Other: Principal Statutory Planner

Executive Summary

An application has been received for a combined planning scheme amendment and planning permit. The application is for the development of land at 221-229 Numurkah Road and 10 Ford Road, Shepparton North for a Woolworths supermarket and associated specialty stores, medical centre, childcare centre and community floorspace.

The application includes a planning permit as well as rezoning land from the Commercial 2 Zone to the Commercial 1 Zone. The drainage requirements for this site trigger an upgrade to the regional drainage structure (Yakka Basin) servicing this catchment. As such, a Public Acquisition Overlay will be placed over land adjacent to the eastern boundary of the site, to ensure appropriate drainage infrastructure is provided to this site and continues to be available for the broader catchment via the Yakka Basin (see *Attachment 1 – PAO*).

It is proposed to construct a Woolworths supermarket including the sale of liquor and associated retail stores, with a total 'shop' floor area of 5,739 square metres, 500 square metres for medical centre purposes and 252 square metres for community purposes. A 90 place child care centre is also proposed for the southern portion of the site, with the adjoining site to the east retained for future development. A total of 344 car spaces are proposed to service the supermarket and speciality stores and a further 22 car spaces are allocated to the child care centre use. Access to the development is via two access and egress points off Goulburn Valley Highway (Numurkah Road) and Ford Street while the loading bay will be located to the rear of the supermarket (see *Attachment 2 - Submitted Plans*).

Several background reports have been prepared to ensure the proposed development will result in an acceptable planning outcome, including an Economic Impact Assessment (EIA) undertaken by Macroplan Dimasi Pty Ltd on behalf of the applicant. The EIA examines the impact of the proposed supermarket centre on the immediate surrounds and Shepparton Central Business District (CBD). The conclusions and recommendations of these background reports have informed the proposed planning scheme amendment and permit conditions.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

The EIA concludes no significant detrimental impact on the CBD. This has been independently reviewed by Hill PDA Pty Ltd on behalf of Council. The review found that the assumptions and findings of the EIA were generally correct and that the development proposal is reasonable and would expand the range of jobs, services and goods offered in the north growth area. The review also found that the proposed development's trading impacts are likely to be concentrated on other supermarkets, are considered reasonable and are unlikely to have significant negative impacts on speciality stores in the Shepparton CBD.

The proposed development supports existing Council policies and complies with the Greater Shepparton Planning Scheme. The proposed development is consistent with the recommendation of the *Commercial Activity Centres Strategy, November 2015* (Strategy), prepared by Essential Economics Pty Ltd, and adopted by Council at the February 2016 Ordinary Council Meeting.

It is proposed to prepare and exhibit a combined planning permit and planning scheme amendment to facilitate the proposed development. The purpose of this report is to brief the Council on the proposal and request for authorisation.

RECOMMENDATION

That, in accordance with Division 5 of the *Planning and Environment Act 1987* (The Act) for Amendment C193 to the Greater Shepparton Planning Scheme and combined planning permit application 2016-269 applying to 221-229 Numurkah Road and 10 Ford Road, Shepparton North, the Council:

1. seek authorisation from the Minister for Planning to prepare the combined planning scheme amendment and planning permit; and
2. exhibit the combined amendment and permit in accordance with Section 96C of the *Planning and Environment Act 1987*.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

Background

A request for a combined planning permit and planning scheme amendment to the Greater Shepparton Planning Scheme was received by Council on 25 June 2016. The request proposes to provide a Neighbourhood Activity Centre in Shepparton North, at 221-229 Numurkah Road.

The subject site is approximately 3.8ha of land with frontages to Ford Road (north) and Numurkah Road (west). The land is relatively flat and is currently used for agricultural purposes. The land is within the Commercial 2 Zone (see Figure 1 – Zoning Map).

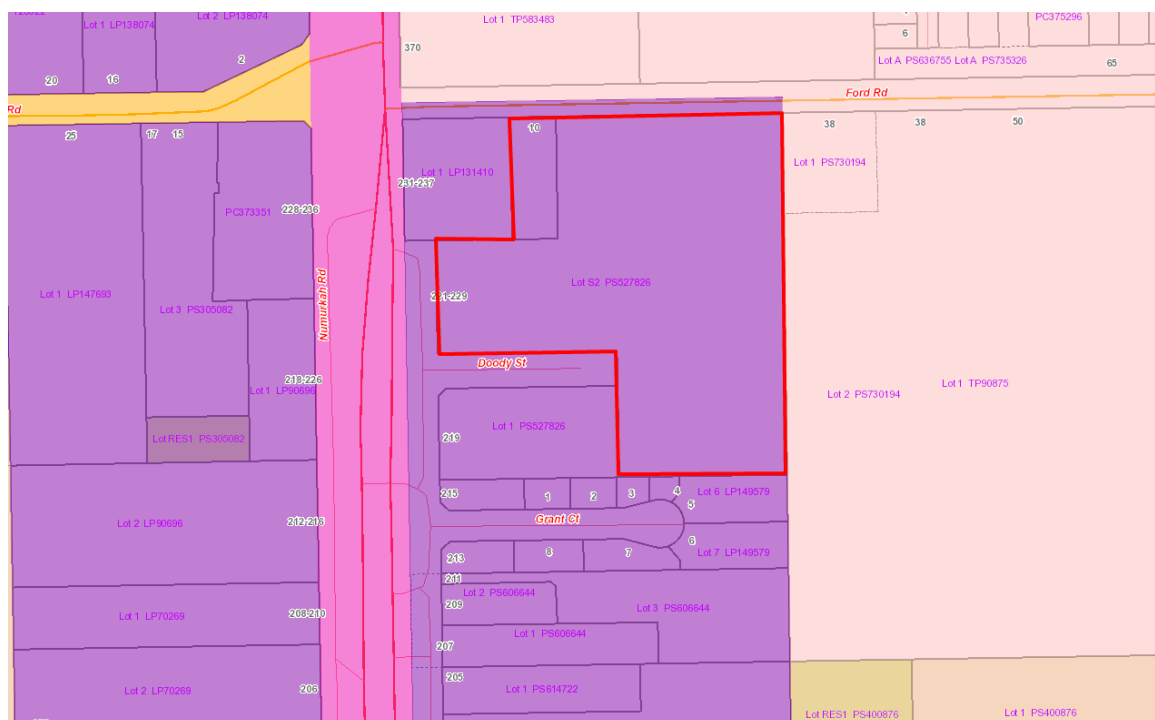


Figure 1 – Zoning Map

An amendment to the Greater Shepparton Planning Scheme is required to rezone the land to allow the proposed commercial development on the site. Under the provisions of the Commercial 2 Zone, the use of land for a supermarket with a floor area of greater than 1800 square metres is prohibited. Therefore, as outlined in the *Commercial Activity Centre Strategy*, the land will be required to be rezoned to Commercial 1 Zone to facilitate the proposed development.

A combined planning permit request has been lodged in accordance with Section 96A of the *Planning and Environment Act 1987*, to be progressed in conjunction with this planning scheme amendment, for the development of the site for a supermarket and associated speciality stores, medical centre and community space. Specifically, the planning permit allows:

- Development for a supermarket and associated speciality stores, medical centre and community floorspace
- The use of the land for the sale of liquor
- The creation and alteration of access points to a road in a Road Zone Category 1
- The display of advertising signage
- Dispensation from the bicycle provisions of the Greater Shepparton Planning Scheme

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

- Acquisition of land on adjacent property to ensure appropriate drainage infrastructure for the Yakka basin catchment area
- Subdivision of land into two lots to provide for Childcare centre on separate title.

The development will comprise of the following key elements:

- A full line supermarket comprising 3,960 square metres which includes an area for the sale of liquor. The loading dock to the supermarket will be located on the east side of the building with access provided from Doody Street.
- Specialty retail tenancies wrapping around the supermarket building along its west and north sides with a total floor area of 1,349 square metres. The specialty retail tenancies are expected to comprise a variety of uses including shops, cafes, takeaway food premises and other retail uses.
- A combined chemist and medical centre is proposed adjacent to the south west corner of the supermarket. This tenancy will have a floor area of 930 square metres of which approximately 500 square metres will be used for the medical centre and 430 square metres for the chemist.
- A 252 square metres tenancy near the north east corner of the supermarket is proposed to be used for community/Council purposes.
- A 90 place child care centre is proposed with an accompanying car park area providing 22 spaces, on a separate title to be created through a subdivision process ensuring access to the site via Doody Street.
- One pylon sign is proposed to be located along Numurkah Road and two located along Ford Road, all extending to a height of 11 metres. 'Signage zones' (showing where tenancy signs will ultimately be located) are also shown on the plans. Whilst the detail of the signage is not yet known the signage zones are useful in showing the intent and extent of the proposed signage scheme.
- Council has identified that the proposed development triggers an upgrade to Council's drainage infrastructure for the catchment. Spiire Australia Pty Ltd was appointed to prepare a drainage plan for the entire catchment, to ensure the availability and accessibility of this drainage infrastructure for the broader catchment. A PAO will be applied to this land, along the western boundary of the adjacent site and an area of approximately 1.65ha to the east of the existing Yakka basin.

Assessment under the *Planning and Environment Act 1987*:

The proposal meets objectives of planning in Victoria as required by the *Planning and Environment Act 1987* (see *Attachment 3 - Explanatory Report*). It proposes to balance the interests of the community through the provision of a high quality, supermarket centre within community facilities, which will not detract from nor be detrimental to, the CBD shopping precinct. The amendment will also ensure a pleasant, efficient and safe working, living and recreational environment by generating regional benefits through additional employment and service provision.

The amendment helps to strengthen the existing businesses and the economy of the region through the provision of the proposed development in an area designated for a larger Neighbourhood Activity Centre. The development is located in an area of considerable growth, with an identified need for additional retail services.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

Assessment under the Greater Shepparton Planning Scheme:

State Planning Policy Framework

Council officers have undertaken an assessment of the application against the requirements of the State Planning Policy Framework (SPPF) The SPPF of the Scheme seeks to ensure that land use and development planning policies in Victoria meet the objectives of planning in Victoria as set out in the *Planning and Environment Act 1987*.

It is considered that the proposal satisfies a number of objectives and strategies of the SPPF, including balancing conflicting objectives in favour of net community benefit and developing a network of activity centres that differ in size and function for the focus of our business, shopping and working.

Local Planning Policy Framework

The proposal achieves the objectives of the relevant Local Planning Policy Framework by providing employment diversity, economic growth and business development. It also provides additional retail space in a growth area of Shepparton North, in accordance with the retail hierarchy as identified at **Clause 21.06-5**.

Clause 21.06-5 identifies an Activity Centre Hierarchy based on the findings of the *Greater Shepparton 2030 Economic Development Report*. The hierarchy identifies 'Fairleys Numurkah Road' as a Neighbourhood/Township Centre. Proposal responds to the strategies for Commercial/Activity Centres included in the Clause, including facilitating the expansion of the neighbourhood centre in the north.

A full assessment against the LPPF is provided in *Attachment 3 – Explanatory Report*.

City of Greater Shepparton Commercial Activity Centres Strategy, November 2015

The *Commercial Activity Centres Strategy November 2015* was adopted by Council at an Ordinary Council Meeting on 15 February 2016. The Strategy:

- *Provides a clear understanding of the role and function of urban and rural activity centres in Greater Shepparton; and*
- *Identifies future retail/commercial floor space requirements for activity centres*

The Strategy was informed by an extensive consultation program, with Essential Economic Pty Ltd using the information and data collected during the consultation phase to undertake an in-depth economic and demographic analysis to project the future retail and commercial needs of the Municipality and broader region over the next fifteen years.

A key objective of the Strategy was to support the Shepparton CBD as the primary activity centre for retail and commercial activities in the region. The Strategy identifies the relationship between economic activity, population levels, demographics and social sustainability of activity centres. By understanding these relationships, the Strategy provides guidance on the level, type and timing of growth that can be supported in each activity centre without compromising the role and function of the Shepparton CBD.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

The proposal is in accordance with the recommendations of the Strategy, which identifies the Shepparton North activity centre as one of three sub-regional centres activity centre which are described as important locations for retail and commercial activity. The Strategy provides strategic planning guidance for the expansion of C1Z at Shepparton North. This confirms that the most appropriate location is an expansion of the existing C1Z. However, the Strategy acknowledges that this may not be achievable and recommends that another site between Ford Road and Hawkins Street may be required; this will be subject to site suitability and availability.

The proposal responds to the main features and issues for consideration in relation to the centre, providing a second full line supermarket to the region to service a growing population and demand.

The proposal responds to the specific actions for Shepparton North including encouraging the expansion of retail and commercial facilities and ensures the development takes place in a manner supported by appropriate urban design and planning guidance. This matter is further discussed in *Attachment 3 – Explanatory Report*.

Drainage

Council officers have identified that the proposal triggers an upgrade to the Yakka Basin and associated drainage infrastructure, to ensure the basin continues to be able to service the growing catchment. The amendment will include a Public Acquisition Overlay to provide continued access and drainage infrastructure for Yakka Basin catchment. The applicant will be expected to fund all costs associated with this process and the upgrading of the infrastructure to service their proposal. Council officers have also sought an independent review of the proposal from Spiire Australia Pty Ltd, who have provided a number of recommendations in relation to any drainage proposal for the application.

Traffic

The applicant submitted a *Traffic Engineering Assessment* from Traffix Group Pty Ltd in support of their application, providing for access off the Goulburn Valley Highway. This will be independently reviewed by GTA Consultants Pty Ltd on behalf of Council and changes recommended to best comply with traffic safety and the provisions of the Planning Scheme. VicRoads has requested further information to assist with their review of the application and have provided feedback regarding appropriate access to the site.

Car Parking

The proposal provides 366 spaces, exceeding the statutory car parking requirement for the application, while the layout and access are considered to be in accordance with the requirements of the Planning Scheme and Australian Standards. The independent assessment advised the car park layout is generally appropriate and made recommendations in relation to further complying with the provisions of the Planning Scheme.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

Amendment C192

Council officers have currently prepared a planning scheme amendment to implement the general recommendations of the Strategy. This will include rezoning commercially zoned land along the Benalla Road Enterprise Corridor, Wyndham Street North and the Shepparton Marketplace to the Activity Centre Zone and strengthening support for certain uses to be established within the Shepparton CBD. This Amendment will also seek additional supporting information when requesting planning scheme amendments to increase commercial uses outside of the CBD.

In relation to Shepparton North, the Amendment will implement the recommendations from the Strategy, changing wording in the Municipal Strategic Statement relating to the Shepparton North Activity Centre. Amendment C192 is on exhibition from 7 July 2016 to 8 August 2016.

Council Plan/Key Strategic Activity

The Strategy is consistent with the vision and strategic goals of the *Greater Shepparton City Council: Council Plan 2013-2017*. In particular, it implements the following:

Goal 3: *Economic Prosperity*

- Objective 2: *Ensure retail strategies deliver appropriate outcomes for the community.*
- Strategy: *Develop, adopt and commence implementation of a Retail Strategy.*

Goal 4: *Quality Infrastructure (Built)*

- Objective 3: 'Encourage sustainable municipal growth and development'.
- 'Greater Shepparton City Council, as one of Australia's fastest growing inland regional cities, recognises that it is important to manage growth in a structured and sustainable manner.
- In consultation with the Victorian Government and community stakeholders, we will continue to develop a planning framework that ensures that our growth and development does not compromise our enviable lifestyle'
- An objective of the Municipal Strategic Statement (MSS) at Clause 21.06-5 (Commercial/Activity Centres) of the Planning Scheme is "to have a hierarchy of viable activity centres";
- An action of the *Greater Shepparton 2030 Strategy (2006)* is to "undertake a Retail/Commercial Floorspace Strategy to investigate the potential additional floor space with an economic impact assessment on the expansion of the centres relative to population projections"; and
- The *Planning Scheme Review Report 2014*, adopted by Council at the Ordinary Council Meeting held on 21 October 2014, identified the 'need to complete' a Commercial Activity Centre Strategy.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

Risk Management

Risk	Likelihood	Impact	Rating	Action
Amendment not approved by Minister	Unlikely	Major	Medium	The proposal is consistent with the Greater Shepparton Planning Scheme and all environmental, social and economic impacts have been minimised.
Submissions from public	Likely	Minor	Low	Impacts on other landowners have been minimised. If required, all submissions will be referred to an Independent Planning Panel for consideration.
Amendment not finalised within timelines	Unlikely	Minor	Low	Exemptions from the Ministerial timelines for planning scheme amendments can be sought – impacts are minor. Planning Officers are taking all necessary action to ensure the timely progression of this amendment.
Adverse traffic impacts	Unlikely	Moderate	Low	A Traffic Impact Assessment Report has been prepared and Peer Reviewed. Traffic impacts resulting from this amendment have been assessed and minimised, as necessary.
Adverse economic impacts	Unlikely	Moderate	Low	An Economic Impact Assessment has been prepared and Peer Reviewed. Economic impacts resulting from this amendment have been assessed and minimised, as necessary.

Policy Considerations

This amendment is consistent with existing Council policy including the *Greater Shepparton City Council: Council Plan 2013-2017* and the *Greater Shepparton 2030 Strategy 2006*. The Council supports policy on economic development.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

Financial Implications

This amendment will not impose any unreasonable costs on the Council's resources or finances. The cumulative cost of the various peer reviews required to assess the impacts of the proposed development is approximately \$20,000. This includes the review of economic, traffic and car parking assessments.

The proponent of this amendment will be required to meet all costs associated with the planning permit and planning scheme amendment process. The costs associated with an Independent Planning Panel, if required, may be approximately \$25,000 and would also be met by the proponent of this amendment, not the Council.

The developer of the land will be required to meet all costs associated with the development, including any infrastructure costs. This includes infrastructure for traffic management, drainage and essential services. The ongoing maintenance costs associated with this public infrastructure will be met by the Council.

Legal/Statutory Implications

All procedures associated with this amendment comply with the legislative requirements under the *Planning and Environment Act 1987*. The amendment has been assessed in accordance with the Act and the Greater Shepparton Planning Scheme. The assessment is considered to accord with the Victorian Charter of Human Rights and Responsibilities Act 2006 (the Charter) – no human rights have been negatively impacted upon throughout the process.

The Charter recognises that reasonable restrictions may be placed on the use and development of land, and that there may on occasion be reasonable and acceptable off-site impacts on others. Provided these issues are properly considered, it would be a rare and exceptional case where the exercise of a planning decision in accordance with the regulatory framework is not Charter compatible.

Environmental/Sustainability Impacts

The proposal is not expected to result in any significant environmental effects. The site is currently void of vegetation and any development proposal will require adequate landscaping as well as stormwater and drainage strategies to limit any off site impacts.

Social Implications

The proposal will provide a community meeting space and childcare centre, with connections to the residential areas to the east and south of the site.

The amendment will achieve a positive social outcome. It will result in the development of a larger neighbourhood activity centre with improved access to a diverse range of services for the wider community. The proposal will provide additional childcare and community space options for residents in the region.

It is not expected that there will be any negative social impacts on adjoining land as a result of this amendment. Any negative traffic, drainage and other potential impacts have been mitigated through extensive assessment and peer review, which has informed the final development proposal.

The amendment will result in a net community benefit by providing a pleasant and safe working and recreational environment in the northern corridor of the city.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

Economic Impacts

At the Ordinary Council Meeting on 16 February 2016, Council resolved to,

Discourage the allocation of additional retail floor space in the Shepparton North Activity Centre until there is evidence that this will not have a detrimental effect on the CBD, in accordance with Appendix A of the Commercial Activity Centres Strategy.

The applicant engaged MacroPlan Dimasi Pty Ltd to undertake an *Economic Impact Assessment Report* (EIA) (June 2016), which responds to this resolution. This report provides an assessment of the economic impacts that may result from the proposal on the existing retail base in Shepparton.

The report states that the proposed development will have a number of economic benefits including:

- *addressing what is currently considered to be an under provision of supermarket floor space in the surrounding area;*
- *substantially improving shopping choice, convenience and amenity for local residents; and*
- *the creation of additional employment opportunities.*

The report acknowledges that the provision of a second full line supermarket in Shepparton North is likely to have some trading impacts on existing facilities, however it is not considered these impacts will be such as to threaten any existing facility's ability to continue operating successfully.

It is considered that the proposed development will provide a supermarket and supporting speciality shops to serve the convenience shopping needs of local residents, and as such will not adversely impact retailers within the Shepparton CBD. The Shepparton CBD will remain a regular destination for the bulk of shopping needs, including close to all non-food shopping needs.

This EIA was independently reviewed by Hill PDA Pty Ltd on 29 June 2016. The key findings of the review are:

- *The development proposal complies with Council policy as shown in the Commercial Activity Centres Strategy (CACs), in terms of role, size and location.*
- *The retail floorspace proposed in the Shepparton North Subregion is reasonable and fits within the retail hierarchy, which is defined by the Shepparton CBD as the primary centre.*
- *The proposed development would expand the range of jobs, services and goods offered in the northern growth area and will facilitate competition for the benefit of the population.*
- *The proposed development's trading impacts are:*
 - *Likely to be concentrated on other supermarkets, but the impacts are considered reasonable; and*
 - *Unlikely to have significant negative impacts on speciality stores or speciality stores in the Shepparton CBD.*
- *In terms of location, the proposed development would ideally be co-located with the existing Commercial 1 Zone but this is difficult to achieve because of lot configuration and land ownership patterns.*

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.14 Combined Amendment C193 (Shepparton North) (continued)

- *The design of the proposed centre provides a response to a challenging lot, which benefits from two street frontages but lacks an absolute corner position.*

The proposal will provide additional supermarket floor space in Shepparton North, which has been identified as a requirement in the *Commercial Activity Centres Strategy November 2015*. The supermarket will provide an additional 252 ongoing jobs and cost approximately \$10,000,000 to develop.

The provision of a supermarket in Shepparton North will also ensure that the area continues to serve a sub-regional function with the Shepparton Activity Centre hierarchy, servicing the wider northern region.

Consultation

This amendment and planning permit have not been subject to any statutory exhibition or notice requirements as it is still at a preliminary assessment stage.

This amendment and planning permit will be exhibited as necessary in accordance with the *Planning and Environment Act 1987*. This includes providing notice of the permit and amendment to all relevant referral authorities, prescribed Ministers and affected land owners. Notice of the permit and amendment will be advertised in the Victorian Government Gazette, the Shepparton News, on the Council's website and on the Department of Transport, Planning and Local Infrastructure's website. The permit and amendment will be exhibited for a minimum statutory period of one month. All submissions will be considered by the Council and an Independent Planning Panel will be engaged to hear submissions, if required.

Council officers believe that appropriate consultation will occur as part of this statutory process and the matter is now ready for Council consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy 2006

Topic: Economic Development

Theme: Retail/Commercial Centres

Objective 1: *'To provide increased opportunities for local job creation'*

Objective 4: *'To have a hierarchy of viable commercial/retail centres by retaining local and visitor spending within the municipality'*

Objective 5: *'To agglomerate peripheral sales and highway services nodes in accessible and appropriately serviced locations'*

b) Commercial Activity Centres Strategy November 2015

The proposed amendment is in accordance with the recommendations of the *Commercial Activity Centres Strategy November 2015*.

Conclusion

It is recommended that Council agree to the preparation and exhibition of the amendment and planning permit application in accordance with the *Planning and Environment Act 1987*.

Attachments

1. PAO Page 1201
2. Submitted Site Plans Page 1202
3. Explanatory Report Page 1212

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.15 Greater Shepparton 2030 Strategy 2006 Review

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989* officers and persons engaged under a contract providing advice to Council must disclose any conflicts of interests, including the type and nature of interest.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Council Officers involved in producing this report

Author: Principal Strategic Planner

Proof reader(s): Team Leader Strategic Planning and Manager Planning

Approved by: Director Sustainable Development

Other: Team Leader Sustainability and Environment, Team Leader Sports Development and Strategic Planning, Team Leader Environmental Health, Manager Economic Development, Team Leader Development and Manager Neighbourhoods

Executive Summary

Council adopted the *Greater Shepparton 2030 Strategy* (the 2030 Strategy) on 3 October 2006. The Strategy outlined a preferred future for Greater Shepparton, serving as a vision and a strategy to guide planning, leadership, decision making and expectations about the municipality in the future. The Strategy contains an implementation framework: *Objectives and Strategies*.

This report provides details in relation to the objectives and strategies identified in the 2030 Strategy. It forms part of Council's accountability framework, and assists with reporting on progress of the Strategy and its alignment and relationship with the *Council Plan 2013-2017*, and other strategic plans (*Hume Regional Growth Plan 2014*, *Plan Melbourne 2014*).

The 2030 Strategy provides long term direction for Council, and informs the setting of the shorter term objectives within the Council Plan. These documents together form the organisational focus for the development of Directorate and Business unit plans, and ultimately, the individual responsibilities of Council officers.

There has been significant progress in relation to the delivery of actions to implement the objectives and strategies listed within the 2030 Strategy (*Attachment 1 – Achievements*). Council's Sustainable Development Directorate has progressively undertaken a number of large long term strategic planning exercises, such as the *Campaspe*, *Greater Shepparton and Moira Regional and Rural Land Use Strategy 2008*, *Shepparton CBD Strategy 2008*, *Environmental Sustainability Strategy 2014*, *Commercial Activity Centres Strategy 2015*, *Greater Shepparton Housing Strategy 2011*, *Greater Shepparton Heritage Study Stage IIB 2013*. These strategies will implement the long term vision of Greater Shepparton as per the actions of the 2030 Strategy.

Further, Council's Sustainable Development and Community Directorates are currently undertaking significant projects to produce the *Open Space and Recreation Strategy* and *Economic Development Strategy*, expected to be finalised by the end of 2016. These documents are in accordance with actions in the 2030 Strategy and will further guide the future of Greater Shepparton City Council.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.15 Greater Shepparton 2030 Strategy 2006 Review (continued)

Council's Infrastructure Directorate participated in the preparation of a widely used *Infrastructure Design Manual* which is awaiting inclusion in the planning scheme, worked with the Sustainable Development Directorate to provide information to support funding and advocacy bids for the Shepparton Bypass, and assisted in further road improvement works and funding bids for the Shepparton Alternate Route and upgrades to the existing system.

A number of transport strategies are also underway, with the *Movement and Place Strategy*, *Railway Precinct Masterplan* and *Bicycle Strategy Implementation Plan* all expected to be finalised this year.

Further work is required to support community infrastructure planning, such as the completion of a whole of Council community needs assessment. In addition, work is outstanding to implement sustainable development guidelines and protect the environment. Work is also required to advocate for state and federal government support for important infrastructure such as rail and road for freight and passenger transport in general. For further details for outstanding action, see *Attachment 2 – Work Yet to be Undertaken*.

The aim of this report is to provide Council with the next steps for progressing with the 2030 Strategy. A progress report will be exhibited to the community for consultation in conjunction with the *Council Plan 2017- 2021* later this year. Aligning consultation for the two documents will reduce duplication and serve to highlight the interrelated nature of the strategies. It is expected feedback from the consultation will guide the direction of the 2030 Strategy. This may result in a refreshed 2030 Strategy, or lead to the inception of a new Strategy with revised form and content, and will form the basis for a corresponding budget bid in 2017/2018.

RECOMMENDATION

That the Council:

1. note the *Greater Shepparton 2030 Strategy Status Update March 2016* which provides details in relation to achieving the objectives and strategies identified in the *Greater Shepparton 2030 Strategy 2006*.
2. revisit some of the key directions during the preparation of the *Council Plan 2017-2021*.

Background

The *Greater Shepparton 2030 Strategy* (2030 Strategy) identified a significant number of objectives and strategies for implementation across its lifespan.

Council identified five strategic directions to describe what we are working towards in achieving the Greater Shepparton 2030 Strategy. These directions align with the *Council Plan 2013-2017*, with the emphasis on the built, social, economic and natural environments.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.15 Greater Shepparton 2030 Strategy 2006 Review (continued)

These five strategic directions are:

1. Settlement and Housing – *Commitment to growth within a consolidated and sustainable development framework*
2. Community Life – *Enhance social connectedness, physical and mental health and well-being, education and participatory opportunities in order to improve liveability and provide a greater range of community services.*
3. Environment – *Conservation and enhancement of significant natural environments and cultural heritage*
4. Economic Development – *Further economic growth, business development and diversification, with a primary focus upon the regional agricultural strengths.*
5. Infrastructure – *The provision and re-structure of urban and rural infrastructure to enhance the performance of the city and facilitate growth.*

The following provides a brief summary of projects completed and outstanding in accordance with the 2030 Strategy and shown in *Attachment 3 – Status Update*:

Settlement and Housing

The Planning Department has undertaken a considerable amount of strategic work and implemented this via planning scheme amendments to support the future vision of Greater Shepparton. This includes:

- *Greater Shepparton Housing Strategy, May 2011*
- *Greater Shepparton Industrial Land Use Review, 2011*
- *Campaspe, Greater Shepparton and Moira Regional Rural Land Use Strategy, 2008*
- *Shepparton CBD Strategy, 2008*
- *Greater Shepparton Freight and Land Use Study 2013*
- *Greater Shepparton Commercial Activity Centres Strategy, 2015*

Further work needs to be undertaken to complete urban design guidelines to be applied consistently throughout the municipality and provide support for sustainable design and development in planning and building applications and assessments.

Community

A number of 2030 Strategy actions have been completed relating to the Community Directorate including:

- *Universal Access and Inclusion Plan 2013-2017*
- *South Shepparton Community Infrastructure Needs Assessment 2011*
- *Open Space and Recreation Strategy (underway)*

At present, the proposed broader community infrastructure needs assessment and resultant community services map has not been completed, while the Community Hubs Project also requires additional work.

Environment

The Sustainable Development Directorate has completed a range of actions listed in the 2030 Strategy including:

- *Environment and Sustainability Strategy 2014*
- *Roadside Management Strategy 2007*
- Greater Shepparton Heritage Study Stage IIB, 2013 completed and implemented into the Planning Scheme, and Stage IIC is well underway
- The establishment of the Heritage Awards (held biennially)

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.15 Greater Shepparton 2030 Strategy 2006 Review (continued)

- Updating the LSIO, FO and UFZ in line with GBCMA advice. Models of Flood Behaviour have been prepared in response to investigations in Investigations Areas 1 and 3 which will influence further flooding controls in these areas

A number of actions remain outstanding in this area, with further work required in relation to the protection of significant waterways/ wetlands, the implementation of environmental sustainability guidelines and the preparation of a cultural heritage landscape assessment. The GBCMA is undertaking the *Shepparton Mooroopna Flood Intelligence and Flood Mapping Study*, which will likely inform a planning scheme amendment to further refine flooding controls throughout Greater Shepparton.

Economic Development

The Economic Development and Planning Departments have completed a number of projects referred to in the 2030 Strategy, including:

- Implementation of the *Shepparton CBD Strategy 2008* and adopted *Commercial Activity Centres Strategy 2015* (implementation currently underway)
- Ongoing support and liaison to traders association through Greater Shepparton Business Centre, Chamber of Commerce, Shepparton Show Me Committee and Renew Program
- Considering options for the activation of the Mall and redevelopment of streets surrounding (Vaughan Street, Maude Street Interchange) already underway
- *Industrial Land Review* completed 2011 and implemented via a planning scheme amendment
- Tourism signage placed at entrances to Shepparton

Economic Development expects to seek adoption of their *Economic Development Strategy* in August 2016, while a Residential and Industrial land supply assessment is to be undertaken shortly. Work will continue on advocacy and assistance for the GV Link and the Shepparton Bypass.

Infrastructure

Council's Infrastructure Directorate has worked with the Sustainable Development Directorate to achieve a number of actions outlined in the 2030 Strategy, including: Upgrades to Shepparton Alternative Route

- Lobbied State Government for upgrade to Tocumwal line, Food Bowl Rail Alliance.
- *Greater Shepparton Freight and Land Use Strategy 2013*.
- Greater Shepparton Feasibility Study into the relocation of Shepparton Aerodrome (undertaken 2015)
- *Greater Shepparton Bicycle Strategy Implementation Plan 2015*
- Leading the implementation of the *Infrastructure Design Manual* on behalf of 40 councils around Victoria
- Consideration of infrastructure requirements, standards and costs in growth areas
- Provision of Maude Street/ Vaughan Street bus interchange

At this stage Council has not reviewed its car parking plan or undertaken a large scale public transport policy. Council is currently preparing a Movement and Place Strategy, which will in part address these issues, and identify gaps where further work is required. The implementation of the IDM into the planning scheme will provide Council with mechanisms to ensure consistent, high standard design of drainage, stormwater and road infrastructure in future developments.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.15 Greater Shepparton 2030 Strategy 2006 Review (continued)

Council Plan/Key Strategic Activity

The 2030 Strategy comprises a series of documents which integrate with other plans and strategies for the municipality.

Risk Management

The management of risk will be undertaken through the reporting of the review to Council and the community.

Policy Considerations

The *Council Plan 2013-2017* implements in part the shorter term objectives and strategies of the 2030 Strategy.

Financial Implications

This report contains no financial implication; however initiatives, contained within the 2030 Strategy have required Council to allocate funds in its 2016/2017 budget to provide the finances to continue its implementation.

Legal/Statutory Implications

This report contains no legal/ statutory impacts; however, many of the initiatives contained within the 2030 Strategy align with the objectives of the *Council Plan 2013-2017*, and aid in Council's obligations to monitor and report on progress in relation to this. The provision of the ten year review is an opportunity for Council and the community to consider the progress made towards achieving the targets set by Council when adopting the 2030 Strategy.

Environmental/Sustainability Impacts

This report contains no environmental/sustainability impacts; however, many of the initiatives contained within the 2030 Strategy will improve sustainability, both within the organisation and as a municipality.

Social Implications

This report contains no social implications; however, there are a number of initiatives contained in the 2030 Strategy that are aimed at improving the social wellbeing and liability of the Greater Shepparton communities and the wider municipality.

Economic Impacts

This report contains no economic impacts; however, there are a number of initiatives contained in the 2030 Strategy that are aimed at improving the economic wellbeing of the Greater Shepparton municipality.

Consultation

Internal consultation occurs with the relevant Council officers updating individual actions and providing a status update to the Executive Leadership Team. Community consultation is achieved by publishing this report, including it on Council's website and as part of Council's Ordinary Council meeting agenda.

8. SUSTAINABLE DEVELOPMENT DIRECTORATE

8.15 Greater Shepparton 2030 Strategy 2006 Review (continued)

Level of public participation	Promises to the public/stakeholders	Examples of techniques to use
Inform	Keep Informed	Council Meeting Minutes Council Web Site

Additional community consultation will be undertaken in conjunction with the preparation of the 2017-2021 Council Plan.

Officers believe that appropriate consultation has occurred and the matter is now ready for Council consideration.

Strategic Links

a) Council Plan 2013-2017

The Council Plan 2013-2017 plays a pivotal role in the delivery of the short term plans and aspirations of Council and the community whilst following the long term strategies of 2030 Strategy.

b) Plan Melbourne 2014 and Hume Regional Growth Plan 2014

The 2030 Strategy aligns with many of the objectives of the state government produced documents above, and Council provides input and feedback to the planning of these documents to ensure their objectives and strategies are reflected in the plan.

Conclusion

This report updates progress against achieving the Objectives and Strategies contained within the *Greater Shepparton 2030 Strategy 2006*. It is expected the 2030 Strategy will be discussed further and updated as required following consultation undertaken in conjunction with the *Council Plan 2017-2021* process following the Council election the latter part of 2016. This may result in a refreshed 2030 Strategy, or lead to the inception of a new Strategy with revised form and content, and will form the basis for a corresponding budget bid in 2017/2018.

Attachments

1. Achievements Page 1223
2. Work Yet to be Undertaken Page 1225
3. Greater Shepparton 2030 Status Update Page 1226

9. TABLED MOTIONS

Nil Received

10. REPORTS FROM COUNCIL DELEGATES TO OTHER BODIES

Nil Received

11. REPORTS FROM SPECIAL COMMITTEES AND ADVISORY COMMITTEES

11.1 Cr Houlihan's Report on Special Committees and Advisory Committees

Name of Committee	Date of Meeting Attended	Key Items
Greater Shepparton Heritage Advisory Committee	4/07/2016	<ul style="list-style-type: none"> • The historical significance of the original flumes on the channel of the Stuart Murray Canal at Murchison was discussed in relation to local heritage significance of the original irrigation infrastructure. There is need for additional input from the community related to irrigation heritage items for the current Heritage Study. • The Cultural Heritage Sub Committee reported on the planning for the Cultural Heritage awards for 2017. A successful launch and advertising of Nomination Forms for the Awards was held at the Australia Hotel on Monday 8th August. Thanks to Heritage committee members and Council staff for their commitment and organization. • A Master Class about the restoration and reuse of Acheson House, Edinburgh, UK was conducted by Council planning Officer Michael MacDonagh. This gave committee members additional knowledge about how other communities protect and reuse their heritage buildings.
Australian Botanic Gardens Shepparton Special Committee	20/7/2016	<ul style="list-style-type: none"> • Myer Foundation funding of \$60,000 over two years to be used for strengthening community organisations has been received. The Committee has appointed Cheryl Clark to work with two community groups, The Friends of the Botanic Gardens and Shepparton Mooroopna Urban Landcare. Cheryl has met with the two groups to ascertain their needs with the goal of enabling them to become stronger and more sustainable and to assist with the further development of the Botanic gardens project. Cheryl will report to the ABGS Special committee each month. • Materials, design and costings for signage for labelling individual plant species is currently underway. This is a feature of all botanic gardens and is important in order to progress the educational (plant knowledge) aspect of the project. • The design concept for a large corten steel sign to acknowledge donations made by individuals and groups was decided. Manufacture of this sign is now being progressed. • Recent flooding into the water holding areas of the Botanic Gardens site from the Broken River from the east and the Goulburn River from the west created spectacular views and demonstrated the sensitive urban design of the site which allows for localized floodway to work.

11. REPORTS FROM SPECIAL COMMITTEES AND ADVISORY COMMITTEES

11.1 Cr Houlihan's Report on Special Committees and Advisory Committees (continued)

Name of Committee	Date of Meeting Attended	Key Items
Australian Botanic Gardens Shepparton Special Committee	20/7/2016	<ul style="list-style-type: none"> Thanks to considerable work by Greater Shepparton resident Dr Helen Malcolm, a concept design for a labyrinth was accepted by the committee. Fundraising for the labyrinth will be conducted through the People and Parks Foundation and should be on their website in a few weeks time.

RECOMMENDATION

That Cr Houlihan's report on Special Committees and Advisory Committees be noted.

Attachments

Nil

12. NOTICE OF MOTION, AMENDMENT OR RESCISSION

12.1 Notice of Motion - Introduction of Tip Tickets - Cr Summer - 9/2016

Cr Summer has given notice that she will move:

That Council introduces two free tip tickets with rates notices, as per the directive listed in our Municipal Waste Management Strategy. That the 'tip tickets' be defined as valid for one trailer of material to the height of 1 metre.

That the Municipal Waste Management Strategy amended as per above.

12.2 Notice of Motion - 360L Municipal Recycling Bin - Cr Summer- 10/2016

Cr Summer has given notice that she will move:

That Council officers prepare a report outlining pros and cons of 360L municipal recycling bins. That the report be presented no later than 1 September 2016.

That Greater Shepparton City Council consider implementing an opt in trial of 360L recycle bins across residential Shepparton.

13. DOCUMENTS FOR SIGNING AND SEALING

13.1 Documents for Signing and Sealing

Disclosures of conflicts of interest in relation to advice provided in this report

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

The following documents have been presented for signing and sealing:

- **Plan of Subdivision 718865J** - seeks to transfer land to Council at no cost to Council (except legal and registration fees) from Rumbalara Aboriginal Co-Operative Limited for road widening in Verney Road and Grampians Parade, Shepparton North.
- **Creation of Easement** – the Creation of Easement and the accompanying Deed of Release require the affixing of the Council Seal to authorise an agreement between Council and Goulburn Valley Region Water Corporation. This is required for the installation of a sewerage pipeline through a Council owned retardation basin behind 116-124 New Dookie Road, Shepparton being the land in Certificate of Title Volume 11650 Folio 479 marked E-1. The line of easement, as shown on the attached plan as a red arrow, was required to extend the sewer main from New Dookie Road to the south, to facilitate the industrial development at 60-100 Doyles Road. The developer of that property paid for the installation of the sewer and compensation to Council and the other property owner on New Dookie Road for encumbering each property with an easement.



RECOMMENDATION

That the Council authorise the Chief Executive Officer to sign and seal the documents listed above.

14. COUNCILLOR ACTIVITIES

14.1 Councillors Community Interaction and Briefing Program

Disclosures of conflicts of interest in relation to advice provided in this report

Under section 80C of the *Local Government Act 1989*, Council officers and others who are contracted to provide advice or services to the Council must disclose any conflicts of interests they have before any advice they provide is considered. Disclosures must be in writing, to the Chief Executive Officer and must specify the type and nature of the conflict.

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Councillors' Community Interaction and Briefing Program

From 1 July 2016 to 31 July 2016, some or all of the Councillors have been involved in the following activities:

10th Annual Unity Cup | Rumbalara Vs Congupna
 NAIDOC Week | Flag Raising Ceremony and Breakfast
 Heritage Advisory Committee meeting
 Mooroopna Probus Club Meeting
 Development Hearing Panel
 ITU Word Championship Qualification announcement
 2016 NAIDOC Government Reception
 BVC under 16/18 championships media announcement
 Stevens Crescent Park Community BBQ
 Eastern Region Division 3 Medal Presentation Ceremony 2016
 RSL 50th Anniversary Cocktail Party
 Morning Tea | The Fairley Foundation Board Members & Executive
 2016 Fairley La Trobe Lecture
 2016 Fairley La Trobe Lecture Dinner
 Consolidated Land and Rail Australia Launch
 Disability Advisory Committee
 Investigation Area One | Landowners Meeting with Council
 Small Town Catch Up | Murchison
 2016 Keep Victoria Beautiful Sustainable Cities Awards Ceremony
 Goulburn Valley Congalese Independence Celebration
 Meeting | Mr Ray Sithole (South African High Commission)
 Future Voices Launch and Mandela Day Celebration Lecture
 2016 Regional Futures Summit
 Citizenship Ceremony
 Saleyard committee meeting
 Greater Shepparton Women's Charter Alliance Advisory Committee
 Toolamba Lions Club Changeover Dinner
 Katandra West Community Centre walk through
 Football Integration Development Association CVGT Australia Northern Conference
 Round 3
 Charity Selection Committee Meeting | Powercor Tour de Depot Shepparton
 Opening of 2016 Breastfeeding Conference
 "Great Things Happening Here" - Shepparton Launch
 CrossRoads | Shepparton
 Local Government Act Review Forum
 CLARA briefing and roundtable discussion
 GV BRAIN | Geoff Akers - Chairman, Dairy Australia

14. COUNCILLOR ACTIVITIES

14.1 Councillors Community Interaction and Briefing Program (continued)

Opening Exhibition - Art of Empowerment
RFNC 20th Anniversary Munarra Gala Ball
MX Nationals Opening Ceremony

In accordance with section 80A of the *Local Government Act 1989* records of the Assemblies of Councillors are attached.

RECOMMENDATION

That the summary of the Councillors' community interaction and briefing program be received.

Attachments

Nil

15. ASSEMBLIES OF COUNCILLORS

15.1 Assemblies of Councillors

Councillor Briefing Session – 5 July 2016		
Councillors	Cr Adem, Cr Chris Hazelman, Cr Jenny Houlihan, Cr Les Oroszvary, Cr Kevin Ryan	
Officers:	Peter Harriott, Steve Bowmaker, Johann Rajaratnam, Chris Teitzel, Tony Tranter, Heath Chasemore, Mel Sporry, Stacey Cole, Andrew Dainton, Michael Carrafa, Mel Weston, Amy Jones and Rebecca Bertone (not all officers were present for all items).	
Matter No.	Matters discussed	Councillors Present for Discussion
1.	Urban Forest Presentation	Cr Adem Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
2.	Victoria Park Lake Master Plan Review	Cr Adem (partial) Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
3.	McLennan Street Mooroopna Master Plan	Cr Adem (partial) Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
4.	Demolition of a Dwelling in the Heritage Overlay	Cr Adem Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
5.	Small Town Festive Grant Applications	Cr Adem Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
6.	Appointment of Members to the Shepparton Show Me Committee	Cr Adem Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
7.	SAM Architect Competition and Board Members	Cr Adem Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan

15. ASSEMBLIES OF COUNCILLORS
15.1 Assemblies of Councillors (continued)

Matter No.	Matters discussed	Councillors Present for Discussion
8.	Maude Street Mall Activation	Cr Adem Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
Conflict of Interest Disclosures		
Matter No.	Names of Councillors who disclosed conflicts of interest	Did the Councillor leave the meeting?
	Nil	

Heritage Advisory Committee Monday 6 June 2016		
Councillors:	Cr Jenny Houlihan	
Officers:	Michael MacDonagh, Lynette Bolitho	
Matter No.	Matters discussed	Councillors Present for Discussion
1	Introductions & Apologies	Cr Houlihan
2	Declarations of Conflict of Interest	Cr Houlihan
3	Items to be raised during 'Agenda Item 12 General or other Business'	Cr Houlihan
4	Confirmation of Meeting Minutes of 6 June 2016	Cr Houlihan
5	Strategic Work Program	Cr Houlihan
6	Information Purposes – Michael MacDonagh	Cr Houlihan
7	Information Purposes – Deborah Kemp	Cr Houlihan
8	Active Planning Permit Applications within the Heritage Overlay	Cr Houlihan

15. ASSEMBLIES OF COUNCILLORS

15.1 Assemblies of Councillors (continued)

Matter No.	Matters discussed	Councillors Present for Discussion
9	<i>Greater Shepparton Heritage Study Stage IIC: Rural</i>	Cr Houlihan
10	Short Discussion Session	Cr Houlihan
11	General or other business	Cr Houlihan
Conflict of Interest Disclosures		
Matter No.	Nil	

Councillor Briefing Session – 12 July 2016		
Councillors	Cr Adem, Cr Summer, Cr Chris Hazelman, Cr Jenny Houlihan, Cr Les Oroszvary, Cr Kevin Ryan	
Officers:	Peter Harriott, Steve Bowmaker, Kaye Thomson, Chris Teitzel, Geraldine Christou, Greg McKenzie, Mike Freeman, Karen Dexter and Rebecca Bertone (not all officers were present for all items).	
Matter No.	Matters discussed	Councillors Present for Discussion
1.	Goulburn River Valley Tourism – Half Yearly Report	Cr Adem Cr Summer Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
2.	Watts Working Better - Project	Cr Adem Cr Summer Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
3.	Leasing of Victoria Park Lake Caravan Park	Cr Adem Cr Summer Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan

15. ASSEMBLIES OF COUNCILLORS
15.1 Assemblies of Councillors (continued)

Matter No.	Matters discussed	Councillors Present for Discussion
4.	Review of Draft Ordinary Council Meeting Agenda	Cr Adem Cr Summer Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan (partial)
5.	Changing Places – Fraser Street Toilet Upgrade	Cr Adem Cr Summer Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
6.	Great Things Happen Here – Launch	Cr Adem Cr Summer Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
7.	Flood Modelling	Cr Adem Cr Summer Cr Hazelman Cr Houlihan Cr Oroszvary Cr Ryan
Conflict of Interest Disclosures		
Matter No.	Names of Councillors who disclosed conflicts of interest	Did the Councillor leave the meeting?
	Nil	

15. ASSEMBLIES OF COUNCILLORS

15.1 Assemblies of Councillors (continued)

Disability Advisory Committee – 14 July 2016		
Councillors	Cr Summer	
Officers:	Amanda Tingay Manager Neighbourhood, Brenden Walsh Projects Department, Mark Tomkins Access & Inclusion Officer	
Matter No.	Matters discussed	Councillors Present for Discussion
1.	Disability Accessible Carparking Bays	Nil
2.	Mobility Maps	Nil
3.	DAC Terms of Reference	Cr Summer
4.	Changing Places Update/ Shepparton Senior Citizen External Toilet Update	Cr Summer
5.	Feedback from around the Table (General Discussion)	Cr Summer
Conflict of Interest Disclosures		
Matter No.	Names of Councillors who disclosed conflicts of interest	Did the Councillor leave the meeting?
	Nil	

Councillor Briefing Session – 19 July 2016	
Councillors	Cr Adem, Cr Chris Hazelman, Cr Jenny Houlihan, Cr Dennis Patterson, Cr Kevin Ryan
Officers:	Peter Harriott, Steve Bowmaker, Johann Rajaratnam, Kaye Thomson, Chris Teitzel, Colin Kalms, Michael MacDonagh, Elke Cummins, Michael Carrafa, Geraldine Christou, Heath Chasemore, Laurienne Winbanks, David Atley, Sally Rose, Belinda Whitelaw, Tony Tranter, Belinda Conna, Rosemary Pellegrino, Anthony Nicolaci and Rebecca Good (not all officers were present for all items).

15. ASSEMBLIES OF COUNCILLORS
15.1 Assemblies of Councillors (continued)

Matter No.	Matters discussed	Councillors Present for Discussion
1.	Demolition of a Dwelling in the Heritage Overlay	Cr Adem (Chair) Cr Hazelman Cr Houlihan Cr Patterson Cr Ryan
2.	Investigation Area 1	Cr Adem (Chair) Cr Houlihan (partial) Cr Patterson Cr Ryan
3.	Maude Street Mall Activation	Cr Adem (Chair) Cr Hazelman Cr Houlihan Cr Patterson Cr Ryan
4.	Best Start Early Years Partnership	Cr Adem (Chair) Cr Hazelman Cr Houlihan Cr Patterson Cr Ryan
5.	Funding of Crossroads Two Undiagnosed Disease Project	Cr Adem (Chair) Cr Hazelman Cr Houlihan Cr Patterson Cr Ryan
6.	Challenge Shepparton Triathlon	Cr Adem (Chair) Cr Hazelman Cr Houlihan Cr Patterson Cr Ryan
7.	Investigation Area 3	Cr Hazelman Cr Houlihan Cr Patterson Cr Ryan
Conflict of Interest Disclosures		
Matter No.	Names of Councillors who disclosed conflicts of interest	Did the Councillor leave the meeting?
2	Cr Hazelman	Yes

15. ASSEMBLIES OF COUNCILLORS

15.1 Assemblies of Councillors (continued)

Greater Shepparton Women's Charter Alliance Advisory Committee 22 July 2016		
Councillors:	Cr Dinny Adem	
Officers:	Kate Montgomery, Emma Hofmeyer, Michelle Bertoli, Jean Young, Seema Abdullah	
Matter No.	Matters discussed	Councillors Present at Discussion
5	Correspondence in and out	Cr Dinny Adem
6	Media – articles about the Women's Charter Committee in the last month	Cr Dinny Adem
7	Budget – current remaining budget for GSWCAAC 2016/17	Cr Dinny Adem
9	Committee Memberships <ul style="list-style-type: none"> • New applications 	Cr Dinny Adem
10	Annual report	Cr Dinny Adem
11	Women's Charter Award	Cr Dinny Adem
12	International Women's Day planning	Cr Dinny Adem
13	10thousandgirl online scholarships	Cr Dinny Adem
14	Terms of Reference review	Cr Dinny Adem
15	Queen's Gardens Honour Boards	Cr Dinny Adem
16	Accessibility- hearing loops	Cr Dinny Adem
17	3x3 Action Plan	Cr Dinny Adem
18	Ideas working group	Cr Dinny Adem
19	Victorian Gender Equality Strategy Consultation	Cr Dinny Adem

15. ASSEMBLIES OF COUNCILLORS

15.1 Assemblies of Councillors (continued)

Councillor Briefing Session – 26 July 2016		
Councillors	Cr Dinny Adem, Cr Fern Summer, Cr Chris Hazelman, Cr Jenny Houlihan, Cr Dennis Patterson	
Officers:	Peter Harriott, Steve Bowmaker, Johann Rajaratnam, Kaye Thomson, Chris Teitzel, Colin Kalms, Fiona LeGassick, Rohan Sali, Tricia Martinek, Jessica Kirwin, Sharon Terry, Greg McKenzie, Marisa O'Halloran, Amanda Tingay, Amy Jones, Tony Tranter, Belinda Conna, Danielle Murdoch, Megan Treacy, Bonnie McIntosh, Michael MacDonagh, Melinda Western and Rebecca Good (not all officers were present for all items).	
Matter No.	Matters discussed	Councillors Present for Discussion
1.	Presentation from Shepparton Chamber of Commerce - CBD	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
2.	Arts Policy	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
3.	Shepparton Youth Foyer	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
4.	Climate Adaptation Plan	Cr Adem (Chair) (partial) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
5.	Community Planning Summary 2015/2016	Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
6.	Greater Shepparton Sports Hall of Fame Advisory Committee – Nomination Guidelines	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
7.	Sporting Chance – Program Overview and Outcomes	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson

15. ASSEMBLIES OF COUNCILLORS
15.1 Assemblies of Councillors (continued)

Matter No.	Matters discussed	Councillors Present for Discussion
8.	Cussen Park Environmental Management Plan	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
9.	Australia Day Grants 2017	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
10.	Festive Events Grants	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
11.	Goulburn Valley Highway Bypass Action Group	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
12.	Adoption of Amendment C177 to the Greater Shepparton Planning Scheme	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
13.	Dhurringile Community Plan	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
14.	Katandra West Hall	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson
15.	Green Waste	Cr Adem (Chair) Cr Summer Cr Hazelman Cr Houlihan Cr Patterson

15. ASSEMBLIES OF COUNCILLORS

15.1 Assemblies of Councillors (continued)

Conflict of Interest Disclosures		
Matter No.	Names of Councillors who disclosed conflicts of interest	Did the Councillor leave the meeting?
	Nil	

RECOMMENDATION

That the Council note the Assemblies of Councillors.

Attachments

Nil

16. URGENT AND OTHER BUSINESS NOT INCLUDED ON THE AGENDA

17. PUBLIC QUESTION TIME